

ANNUAL REPORT  
ON  
ADMINISTRATION  
OF CHOSEN  
1935-36

Compiled by  
Government-General of Chosen  
Keijo, December, 1936.

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Edited by  
FOREIGN AFFAIRS SECTION

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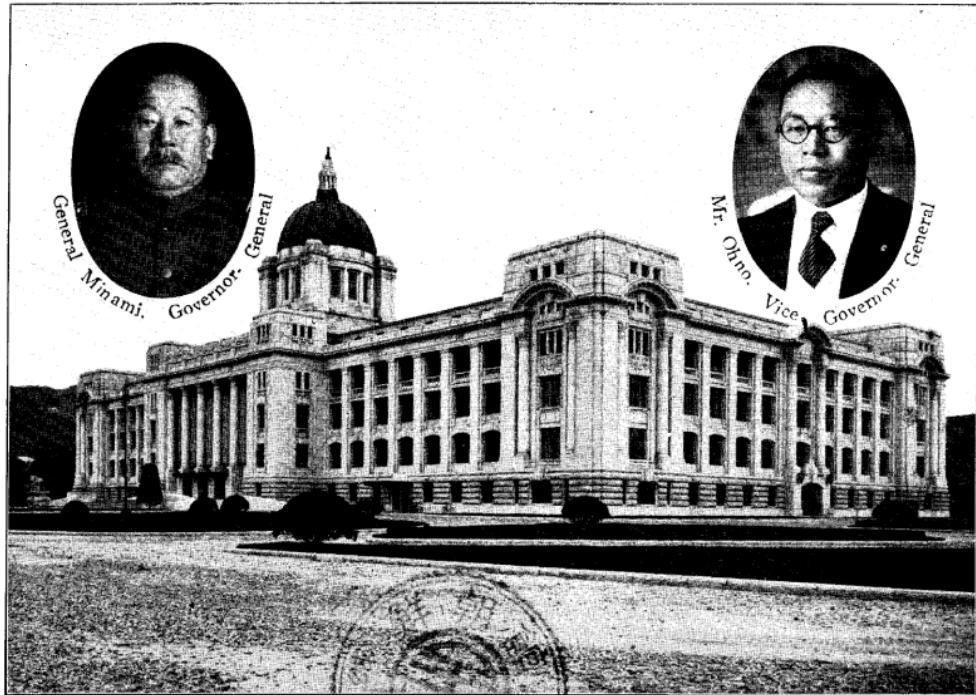
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## PREFACE

This book is an attempt to set forth the progress of Chosen during twenty five years of the Japanese regime with particular reference to the past twelve months (April 1935—March 1936). In arrangement the book follows the order of the official report published by the Government General in the Japanese language to which enquirers for fuller details are referred. This English version is not a literal translation of the official report, and certain points, for example those of topographical interest, have been inserted in order to make the book more useful in introducing the country to the traveller coming here in search of more general information, while at the same time all the essential data necessary to the serious student have been carefully recorded. The realization of the fact that this book is intended to serve these two purposes will disarm the criticism of the serious student of politics, who has been following this report year by year and complains of the inevitable repetition. There are certain aspects of progress in Chosen which do not come within the scope of this survey which in intention covers only activities controlled by the Government-General. Some of these, for example the work of the missionary churches, have been mentioned, but nothing is said of many other points of advance and of the many development of culture in the artistic and literary world, all of which are the indirect results of the peaceful regime brought to the country by a succession of Governors General and vice-Governors General under the benign influence of His Imperial Majesty the Emperor.

The impartial observer will not deny that the Japanese Government may justly be proud of its achievements in this country. The Rural Self-Help movement and work for the resuscitation of agricultural and fishing villages carried forward by the cooperation of all departments of the Government, under the personal guidance of the Governor-General, are causing the country to stride ahead by leaps and bounds.

December, 1936.



Government General Building



General Ugaki, Ex-Governor General (July, 1931—  
Aug., 1936)



Mr. Imaida, Ex-Vice Governor General

# I. General Remarks

## 1. History of Japanese Regime

Chosen, one of the oldest countries of the Orient, was once a highly advanced nation from which Japan learned many arts and crafts. She never enjoyed political independence to any considerable extent. For centuries before Japan came to intervene in her national affairs she was virtually held subject to China, paying tribute to and receiving Chinese envoys from Peking. Placed between powerful neighbours, Japan to the east and China to the west, she had a difficult part to play through her long history, and striving for a better connection with the stronger party she always followed a vacillating course which at times led to rupture of peace between her neighbours. Her weakness finally made her a bone of international contention and she became one of the storm centres of the Far East.

Chosen and Japan facing each other across a narrow strip of water have been in close connection from time immemorial with homogeneity of race and culture. Until sixty years ago Chosen and Japan were in no condition to improve their ancient traditional intercourse in spite of the vital interests they had in common. On the restoration of the Imperial regime in 1868, Japan showed herself anxious to keep up friendly relations with Chosen by frequently sending envoys to that end. At that time the Korean King was still a minor and the government was in the grip of the Taiwonkun, the Regent, who obstinately maintained a policy of seclusion and turned a deaf ear to Japan's friendly approaches. After prolonged and patient negotiations, however, Japan succeeded in 1876 in entering into a treaty of amity and commerce with her, and this example being followed by other powers, Chosen at length assumed the semblance of an independent country.

By this time the Korean King had attained his majority and taken the

reins of government into his own hands, and with that the family of Min from which his consort came gained the ascendancy, so that there was a constant scramble for power between her family and the conservative party headed by the Taiwonkun. Seizing the opportunity thus afforded to extend her influence over the peninsula, China took sides with the Queen's clan, and this twice led to the Japanese Legation and residents in Keijo being attacked by Korean mobs and Chinese soldiery. Toward the end of 1884 the Reform Party under the leadership of Pak Yeng Hyo planned to overthrow the Cabinet as well as the dominant Min family and to set up a new government, but their radical movement was quickly frustrated by the intervention of a Chinese force.

In 1885 the Tientsin treaty was concluded between China and Japan, and it was stipulated that both should withdraw their troops from Korean soil, and that should either of the contracting parties be required to despatch troops to Chosen the fact was to be notified to the other. In 1894 the famous Tonghak rebellion broke out in the country, and the Korean Government, aware of its inability to suppress the insurrection, appealed to China for help. China at once moved troops into Chosen in disregard of the Tientsin treaty on the pretext of protecting her dependency. Japan, not recognizing China's suzerainty over Chosen, lodged a strong protest against such high-handed action, and receiving no satisfaction sent a force for the protection of her own representatives and residents. In the gravity of the situation the Korean authorities saw the folly they had been guilty of in inviting China's support at the expense of national independence, and approached Japan for aid in expelling the Chinese soldiers from the country. Japan and China thus came into collision which started a war between the two nations. Victory rested with Japan and peace was signed at Shimonoseki in 1895, by which the Chinese claim on Chosen was renounced and Korean independence fully recognized.

Chosen might have embraced the opportunity now presented to make herself strong and really independent but did not. On the contrary, her politicians took to perpetual intrigues, and frequent were the changes in the Government. Things went from bad to worse until she was completely

swayed by Russian influence. Indeed, the power of the Russians at this time was so great that apparently they were in complete control. For instance, they held the right to exploit the forests along the Yalu, train Korean troops, and control strategic ports in the peninsula, while at the same time they acquired the lease of Port Arthur and Dalny, followed by the virtual occupation of Manchuria, and gradually assembled a force on the Korean frontier regions to engage in military manoeuvres there. As time went on, the Russian policy toward the East grew more and more aggressive, being bent on absorbing the Korean peninsula, and as this constituted a great menace to the safety of Japan, Japan demanded evacuation of Manchuria by Russia, but the latter refused it in defiance of treaty obligations, and lengthy negotiation brought no hope of amicable settlement between the two. At last, Japan, staking all on the throw, was compelled to fight the mighty "bear" of the West, not for conquest but for the preservation of Korean territorial integrity as well as for safeguarding herself. This took place in 1904. In the Portsmouth treaty of 1905 that ended the war, Russia acknowledged Japan's paramount interests, political and otherwise, in Chosen, and pledged herself not to interfere with any measures Japan might take on behalf of Chosen.

Though Japan was always ready to lend a helping hand to Chosen in the maintenance of her independence and in the promotion of her welfare, Chosen was utterly unable to stand on her own feet owing to long years of misgovernment, official corruption, and popular degeneration, and was ever tottering to her fall under foreign pressure. So it appeared more than likely she would become the hotbed of incessant trouble in the Far East, and in view of the situation Japan came to the conclusion that the best way to save Chosen was by making her a Japanese protectorate. In November, 1905, following on the conclusion of the Russo-Japanese War, a treaty was signed to that end between Chosen and Japan, and in the following year the Residency-General was established to look after the affairs of the peninsular kingdom.

Prior to this, Chosen was bound by the Protocol of February, 1904, to adopt Japan's advice in regard to administration, internal and external, and,

## I. GENERAL REMARKS

under the agreement signed in August of that year, engaged Baron Megata as financial adviser and Mr. Stevens, an American, as diplomatic adviser, both on the recommendation of the Japanese Government. On the establishment of the Protectorate, Prince Ito, one of the greatest statesmen of modern Japan, was appointed first Resident-General. He devoted himself heart and soul to the task of assisting Chosen to reform herself and thereby advance her national well-being.

It was not easy, however, to extirpate at once all the deep-rooted evils besetting Chosen, and there were still many Koreans who refused to see the good intent actuating Japan, and these secretly engaged in concocting anti-Japanese schemes, which culminated in the assassination of Mr. Stevens by Korean malcontents in San Francisco in March, 1907, and the dispatch of a Korean delegation to the Hague Peace Conference in June of the same year without the knowledge of Japan. Prince Ito, therefore, deemed it necessary to tighten the hold of Japan on her protege and concluded a further agreement with her in which it was set forth in unmistakable terms that all important measures, legislative and executive, were to be subject to the approval of the Resident-General, and that Japanese were to be appointed to responsible posts in the Korean Government. Under this new agreement a reform was effected in all branches of administration, and many Japanese were taken into the government service to work side by side with the Koreans. A clear line of distinction was drawn between Court and Government and between the judiciary and the executive, thus removing the root of so many evils, while unconditional loans were made to the Korean Government to enable it to meet the increased expenditure. Later on the management of Korean justice and prisons was delegated to Japan to secure the more effective protection of life and property in the country. In introducing these reforms a great many obstacles had to be surmounted; for there were still found not a few men in authority to whom the change from the old to the new order of things was most unwelcome.

All this while peace and order in the country was far from assured, for insurgents or brigands were infesting the provinces and the people in

general lived in a continuous state of unrest and alarm. In October, 1909, Prince Ito fell a victim to an assassin at Harbin while en route for Europe. Misconception on the part of those whom he loved was the cause of all this. A few months later Yi Wan Yong, Korean prime minister, was attacked and seriously injured in Keijo by another Korean fanatic. These events made it plain that the protectorate regime would not work well with all its good intention and efforts, and it became evident that nothing remained, if the best and permanent interests of Chosen were to be secured and enjoyed, but her amalgamation with Japan. This idea had for some time past been entertained by men of light and leading in Chosen, and above all, the Ilchin Hoi, a great political party composed of the intellectual class and representative of public opinion at the time, strongly advocated the union of the two countries and memorialized both Governments, urging it as the most advisable action to be taken for the real benefit of both peoples. The consensus of public opinion in Japan was also found in favour of the step, so the Japanese Cabinet, coming to a final decision, approached the Korean Government on the subject, and a treaty of annexation between Japan and Chosen was signed on the 22nd of August, 1910, and was duly recognized by the world at large.

The Treaty consists of a preamble and eight articles providing for the transfer of Korean sovereignty, treatment of the Korean Imperial Household, protection of life and liberty of the Koreans and advancement of their welfare, and appointment of Koreans as officials. At the same time that the treaty was published the Korean Emperor promulgated a mandate admonishing his people to conform to the spirit and aim of the annexation which was prompted by absolute necessity.

In consequence of the annexation the treaties that Japan had concluded with other powers automatically included Chosen, now an integral part of Japan, making void all the treaties and conventions signed between Chosen and foreign nations, but Japan sent a manifesto to her treaty powers announcing that the foreign rights acquired under the Korean Government would be duly respected, especially with regard to the existing Customs which would be left as they were for the next ten years.

## I. GENERAL REMARKS

Upon the conclusion of the treaty of annexation the Japanese Emperor was pleased to promulgate an Imperial Rescript giving the reason for the event and expressing his love for the Korean people. He accorded the Korean Imperial Family treatment due to the Japanese Imperial Family and settled on it the same amount of income previously received by it for its maintenance. An office was established for the management of the Household, and near relatives and some meritorious persons were made peers. The sum of ₩ 30,000,000 was donated by Imperial bounty to Chosen for distribution among various social and charitable works, while remission of taxes was granted to needy people and a general amnesty was extended to convicted prisoners.

For the administration of the new territory the organization of the Government-General was established, and at the same time the name of the country was changed from Tai-Han, adopted in 1897, back to Chosen. In 1910 Count Terauchi was appointed first Governor-General and Mr. I. Yamagata, son of the great Prince Yamagata, Civil Superintendent. During the years following the annexation the authorities have been energetically introducing and carrying on many reforms along all lines of human activity, and the progress attained by the country under Japanese rule is by no means insignificant, though not accomplished wholly without blunders. In short, the new regime brought with it many of the advantages of modern civilized life to the Korean people.

Great as the improvement effected in the administration of Chosen was, the change in the times following the World War necessitated a readjustment of the entire administrative system so as to fit it to new conditions, and plans for that purpose were being formed when in March, 1919, disturbances suddenly broke out in different parts of the country. For some months the Government found itself fully occupied in restoring order, but it was possible to carry out the contemplated reforms in August the same year, and the re-organization of the Government-General became an accomplished fact. Among the new departures initiated, the most significant was that the post of Governor-General, hitherto open to a military man only, was thrown open to all, and next the adoption of a police system similar

to that in the homeland thus superseding the former system which had gendarmes as its main force and was subject to much adverse comment abroad. Mr. Hara, the premier, in announcing these important reforms, declared it was the Government's intention to do its best to secure all the benefit possible from them, and by so doing raise Chosen to the same level as Japan herself.

## 2. New Policy Following the Administrative Reforms

In 1919 a sweeping change was effected in the personnel of the Government-General; General Hasegawa, Governor-General, and Mr. I. Yamagata, Civil Superintendent, resigned and their posts were filled by Baron Saito and Dr. Midzuno respectively. Baron Saito had long distinguished himself as a minister of state, while Dr. Midzuno had held a ministerial portfolio in a former Cabinet, and it was expected that both would prove equal to the trust placed in them to fulfil the great task. The new Governor-General, on assumption of office, made announcement of his new policy to the entire country, and stated that a liberal and righteous administration would be established in the peninsula in obedience to the August Wishes of His Majesty, and urged both officials and people to united efforts for the achievement of the ideals set forth in the Imperial Rescript.

The principles upon which the reforms were based were: stabilization of peace and order, deference to public opinion, abatement of officialism, reform in administration, improvement of general living, and advancement of popular culture and welfare. And to accomplish these essential points definite plans were drawn up regarding the following:

- Non-discrimination between Japanese and Koreans.
- Simplification of laws and regulations.
- Promptness in conducting State business.
- Decentralization of power.
- Revision of local organization.

- Respect for native culture and customs.
- Freedom of speech, meeting, and press.
- Spread of education and development of industry.
- Completion of police force.
- Expansion of medical and sanitary organs.
- Guidance of popular thought.
- Opportunity for men of talent.
- Friendly feeling between Japanese and Koreans.

### 3. Physiography

Chosen or Korea is a *Peninsula* extending southward from the northeast of Asia and forms part of the Japanese Empire. It is washed on the east and west by the Sea of Japan and the Yellow Sea, and adjoins Manchuria and the Maritime Province on the north, the border being marked by the rivers Yalu and Tumen and the Ever-White Mountains, whence these streams run in opposite directions. On the south it faces the west of Japan across the Korea Strait with the island of Tsushima about midway. It lies between the parallels of  $33^{\circ}06'$  and  $43^{\circ}$  north and  $124^{\circ}11'$  and  $130^{\circ}56'$  east, and has an area of 220,741 square kilometers (85,228 square miles) constituting about one-third of the area of the Empire.

Sea-girt on three sides, Chosen has a long coast line of 8,674 kilometers, islands excluded. The east coast is but slightly indented and consequently possesses few good harbours other than Gensan, Seishin, Yuki and Rashin. The south and west coasts are, on the contrary, deeply indented and for the most part fringed with islands and islets and contain many good harbours, such as Fusen, Reisui, Mokpo, Kunsan, Jinsen, Chinnampo, etc. The difference between high and low tide is very marked on the west coast, notably in the vicinity of Jinsen where it reaches ten meters, while on the east coast near Gensan it is less than half a meter.

The country is largely mountainous. From the "Ever-White" Mountains along the Manchurian border, a lofty range runs southward and, after separating the northern provinces of Heian and Kankyo, takes a

course near the east coast until it slopes down to meet the southern coast and so forms the backbone and watershed of the peninsula. This spinal deviation from the central line makes the eastern side steep and rockbound and devoid of plains and rivers deserving the name, whereas the opposite side, though broken by many lateral spurs, slopes more gently and often merges into open, fertile valleys, traversed by large rivers such as the Daido, Kan, Kin, Rakuto, etc. Dividing the country into two unequal parts, the south and north, the former is fairly level and agricultural, but the latter is hilly and rich in timber and minerals, thus holding more potentialities for industrial development.

The Korean *climate* is continental and runs to the extreme in cold and heat. Spring and autumn are each short but delightful seasons. In general the climate is comparatively mild in the south but rigorous in the north. While there is no considerable diversity in summer temperature throughout the country a great difference in the winter is noted between the north and south, and even the variation between day and night is very sharp, sometimes reaching 25 degrees in places near the Manchurian border. On the other hand, the east coast has a milder climate than the west coast, being at least two degrees higher except in summer, due to the less frequency of the prevailing wind in winter as well as to the presence of warm currents along its shores. The cold in winter fluctuates according to atmospheric pressure and there are frequent short spells of milder weather, so that the people commonly describe it as "three cold and four warm." The coldest month of the year is January and the hottest months are July and August.

The maximum, minimum, and mean *temperatures* so far registered in the chief centers from south to north are given in the following table:

Place	Greatest Heat, C.	Greatest Cold, C.	Mean Temp. in Heat, C.	Mean Temp. in Cold, C.
Fusan .....	35.3	-14.0	17.7	9.9
Mokpo .....	37.0	-14.2	17.8	9.6
Taikyu .....	39.2	-20.2	18.1	7.4
Zenshu .....	37.3	-15.7	17.6	7.4
Keijo .....	37.5	-23.1	16.3	5.9
Gensan .....	39.6	-21.9	15.0	6.0



Korean Ladies' Costumes



Bride and Bridegroom

#### 4. Population

In old Korea a census was nominally taken for the sole purpose of fixing the basis of assessment, and often the men in charge indulged in the vicious practice of falsifying returns with intent to fatten on the taxes paid by unrecorded families. The statistics made up in such manner were, of course unreliable. When the protectorate regime was established in 1906, as a preliminary to the efficient working of the civil administration, instructions were sent to each provincial police office to make actual and honest investigation of the entire population on a certain date, and this was, the first real census ever taken. The count could not be made as accurately as desired owing to many difficulties in the way, yet the results obtained gave a much truer idea of the population than previous calculations, for up to that time the number had been returned at something more than 5,000,000 whereas the new investigation put it at 9,781,000.

*Immigration of Japanese* into Chosen may be said to have begun after the opening of Fusen in 1876, and they numbered approximately 10,000 at the time of the Japan-China War, their settlement, however, being confined to the open ports only. About the time of the Russo-Japanese War, with the expansion of Japanese influence and the opening of the Korean railways, they began to penetrate into the interior, and their number increased considerably under the protectorate; after annexation the stream of immigration tended to swell in volume.

Along with the improvement of economic and sanitary conditions in the country the population has of late considerably increased, and the latest investigation taken at the end of 1935 puts the approximate total at twenty one million of which five hundred thousand were Japanese and fifty thousand foreigners of whom fifteen hundred were Europeans and Americans. The *average density* per square kilometer is calculated at 99 as against 178 in Japan Proper (which is now overpeopled), and varies according to locality, the south being usually more populous than the north, ranging between 182 and 39 to the square kilo. Of the entire population about 80 per cent.

## I. GENERAL REMARKS

are agriculturists. The proportion of men to women at the end of 1935 was 104 to 100 putting the total excess of males over females at nearly half a million, while the average for the past 10 years shows that the birth rate exceeds the death rate by about 14 per thousand, giving a natural increase of some three hundred thousand a year.

## (1) Population of Provinces, End of 1935

Province	Korean	Japanese	Foreign (incl. Chinese and Manchus)	Total	Density Per. sq. Kilo
Keiki .....	2,171,713	147,675	11,186	2,330,574	181.9
North Chusei...	904,228	8,530	649	913,407	123.1
South Chusei...	1,442,614	25,219	1,807	1,469,640	181.2
North Zenra ...	1,497,946	35,475	2,406	1,535,827	179.6
South Zenra ...	2,365,465	42,908	1,229	2,409,602	173.5
North Keisho...	2,419,140	48,607	1,356	2,469,103	130.0
South Keisho...	2,095,270	95,078	1,664	2,191,512	178.1
Kokai .....	1,597,050	19,466	3,202	1,619,718	96.8
South Heian ...	1,367,239	37,039	4,753	1,409,031	94.4
North Heian ...	1,577,981	21,744	18,067	1,617,792	56.9
Kogen.....	1,514,908	13,641	808	1,529,357	58.2
South Kankyo	1,551,033	46,207	6,095	1,603,335	50.1
North Kankyo	744,277	41,850	6,166	792,293	38.9
Total	21,248,864	583,439	58,888	21,891,191	99.2
1930.....	19,685,587	501,867	69,109	20,256,563	(Average) 91.8
1925.....	18,543,326	424,740	47,460	19,015,528	(Average) 86.1
1920.....	16,916,078	347,850	25,031	17,288,989	(Average) 78.3
1910.....	13,128,780	171,543	12,694	13,313,017	(Average) 60.3

## (2) Population of Principal Cities and Towns, End of 1935

Towns	Korean	Japanese	Chinese and Manchus	Other	Total
Keiki :					
Keijo .....	284,633	113,325	5,874	374	404,206
Jinsen .....	65,595	12,492	2,291	42	80,420
Kaijo .....	52,675	1,554	212	16	54,457
Suigen .....	11,621	1,633	72	2	13,328
Yeitoho .....	13,762	1,773	219	—	15,754

## I. GENERAL REMARKS

13

Towns	Korean	Japanese	Chinese and Manchus	Other	Total
<b>North Chusei :</b>					
Seishu.....	17,050	3,048	135	10	20,243
Chushu .....	24,637	1,198	71	—	25,906
<b>South Chusei :</b>					
Taiden .....	27,407	8,811	159	2	36,379
Koshu .....	10,072	1,288	108	10	11,478
Kokei .....	11,699	1,763	136	—	13,598
Fuyo .....	12,448	277	44	—	12,769
Tenan.....	15,728	1,284	142	1	17,155
Chochiin .....	7,698	1,221	54	—	8,973
<b>North Zenra :</b>					
Zenshu .....	34,386	5,841	330	36	40,593
Kunsan .....	30,742	9,711	624	16	41,077
Riri.....	15,465	4,226	116	—	19,807
Seiyu .....	15,835	1,302	109	—	17,246
<b>South Zenra :</b>					
Koshu.....	44,715	7,735	191	33	52,674
Mokpo .....	49,967	8,836	227	16	59,046
Reisui .....	24,096	2,737	40	—	26,873
Junten .....	18,536	1,501	77	23	20,137
Saishu .....	35,472	689	25	2	36,188
<b>North Keisho :</b>					
Taikyu .....	79,103	26,150	414	49	105,716
Kinsen .....	15,567	2,010	94	—	17,671
Anto .....	18,006	848	30	10	18,804
Hoko .....	11,797	2,489	52	—	14,338
Keishu .....	19,408	1,117	32	1	20,558
Shoshu .....	28,745	1,241	68	1	30,054
<b>South Keisho :</b>					
Fusan .....	123,313	56,512	418	28	180,271
Masan .....	24,413	5,387	49	9	29,858
Shinshu .....	27,489	2,701	69	10	30,269
Toei .....	20,005	2,788	64	4	22,861
Chinkai .....	13,982	4,306	3	—	18,291
Torai .....	18,264	887	13	2	19,166
Urusan .....	14,363	939	38	—	15,340
<b>Kokai :</b>					
Kaishu .....	26,356	3,080	248	6	29,688
Shariin .....	27,557	2,059	418	—	30,034
Kenjiho .....	13,760	3,169	306	—	17,235

## I. GENERAL REMARKS

Towns	Korean	Japanese	Chinese and Manchus	Other	Total
<b>South Heian:</b>					
Heijo .....	149,363	21,696	1,597	90	172,746
Chinampo .....	41,950	5,675	681	8	48,314
Anshu .....	16,733	456	94	1	17,284
<b>North Heian:</b>					
Shingishu .....	38,950	8,283	7,072	10	54,317
Gishu .....	9,143	449	167	7	9,766
Sensen .....	15,701	553	277	14	16,545
Teishu .....	9,966	917	123	—	11,066
Kokai .....	17,021	793	266	9	18,089
Hokuchin .....	18,236	236	1,065	66	19,603
<b>Kogen:</b>					
Shunsen .....	13,031	1,830	89	3	14,953
Tetsugen .....	17,745	1,121	74	3	18,943
Koryo .....	15,507	973	17	—	16,502
<b>South Kankyo:</b>					
Kanko .....	43,137	8,975	513	9	52,634
Gensan .....	46,656	10,821	894	38	58,400
Hokusei .....	18,902	754	98	2	19,756
Konan .....	24,653	13,336	1,094	9	39,092
<b>North Kankyo:</b>					
Ranan .....	10,874	6,578	387	—	17,839
Seishin .....	38,785	10,313	968	19	50,085
Joshin .....	16,241	2,934	171	3	19,349
Yuki .....	19,387	2,733	352	1	22,473
Kainei .....	18,360	2,668	677	11	21,716
Rashin .....	22,083	6,102	590	—	28,775
Shuotsu .....	21,033	516	77	14	21,640

Note: The first town in each province is the seat of provincial government.

## (3) Families According to Occupation, End of 1935

Occupation	Korean	Japanese	Foreign	Total
			(incl. Chinese and Manchus)	
Agriculture, Forestry, Stock-breeding, Fishery .....	3,029,862	10,440	2,845	3,043,147
Industry .....	110,068	21,485	1,964	133,517
Commerce, Transportation ...	289,844	38,944	6,276	335,064
Public Service and Professions	132,463	61,594	534	194,591
Miscellaneous .....	327,625	6,136	1,657	335,418
Unrecorded... .....	94,910	6,216	113	101,239
<b>Total</b>	<b>3,984,772</b>	<b>144,815</b>	<b>13,389</b>	<b>4,142,976</b>

## 5. Koreans Abroad

By one theory the cradle of the Korean race before the Christian era was in and around a place called Fuyo, on the River Sungari near Hsingking, Manchuria, and innumerable Koreans as well as those of mixed race remained and scattered all over Manchuria and Mongolia. It seems, therefore, natural for them to settle in these sections.

In later periods those who had created the nation in the Peninsula began a return movement into the more sparsely inhabited lands of their ancestors. Especially the highlanders living along the frontier, from time to time, crossed the Tumen River in great numbers and settled in the neighbouring territory known as Chientao. These settlers now numbering about 453,000 or 80 per cent. of the total population of Chientao are mostly farmers whose honest labour turned the wild but rich virgin soil into fertile lands.

Other groups of Koreans on the borderland crossed the Yalu River and proceeded to the interior of *Manchuria* for the same purpose.<sup>7</sup> After the Russo-Japanese War, still greater numbers of immigrants from the south of Korea swarmed into Manchuria through Antung and the South Manchuria Railway, and many settled in the regions along the North Manchuria Railway. Now they are scattered throughout Manchuria even in the remotest interior. According to Consular statistics, at present they number about 370,000 and in the whole of Manchukuo it is believed they reach about one million.

The tremendous development of the railways and communication facilities in recent years is one of the chief reasons for this emigration movement, but the success in rice cultivation in that part of the world attracted the Koreans, since the northern Chinese had no experience of growing rice in wet paddy fields. The result is that the Korean immigrants now monopolize the tilling of paddy fields in Manchuria.

At that time there was no anti-Korean spirit among the Chinese people. On the contrary the Chinese land-owners welcomed Korean farmers. But as time went on the Chinese officials and land-owners began to persecute

the Korean peasants by collecting exorbitant taxes and robbing them of their very means of livelihood. The living conditions of the Korean immigrants became too miserable to describe. They were originally almost hunger marchers; they marched to Manchuria empty-handed and tilled the soil with what money they could borrow from the Chinese usurers. But more recently when harvest time came their crops were taken away by the land-owners and their cash and goods seized by the Chinese and Korean bandits.

After the outbreak of the Manchurian affair of September 18, 1931 the defeated Chinese soldiers and bandits plundered and massacred the Korean peasants, so that a great number had to take refuge in the South Manchuria Railway zone and many others made their escape to Chosen.

The Foreign Affairs Section of the Government-General reinforced the staff of its field workers in Manchuria to give immediate relief and protection to those refugees. These workers cooperated with the Japanese Consulates and the Korean People's Cooperative Guilds in Manchuria to provide them with food and shelter. The refugees assisted in this manner numbered 20,000 up to February 1932.

When peace was restored in the interior regions it was hoped to resettle those farmers on their original farms, and to aid in carrying out this policy the Government-General granted a loan of 250,000 yen to a local land development company, (the To-A Kangyo Co.) with which to supply agricultural funds to the farmers. The Chosen and South Manchurian Railways charged only half fares to these returning farmers. The Government-General organized medical staffs to look after their health, and more adequate police protection and better educational facilities were provided. His Majesty the Emperor also graciously granted a relief fund out of his private purse, amounting to 20,000 yen to be distributed among the terror-stricken Korean refugees.

Up to January 1933 about 6,000 families of 30,000 refugees were still wandering in various parts of Manchuria. To make possible a permanent settlement the Government-General drew up a plan to establish in the safety area in Manchuria three farm villages, large enough to accommodate 2,000

families to commence with. To realize this plan the Government-General made a contract with the "To-A Kangyo" Company. By this contract the Government-General granted the Company subsidies from 1931 to 1935, amounting to ¥1,200,000 to help to buy suitable land. As a result the Company purchased a total of 11,000 chobu of paddy fields and began settling the Korean farmers. In addition the Government-General provided a loan fund for the Korean settlers in those safety villages. The first farm-village was established on the upper basin of Liao River near Tiehling on the South Manchurian Railway line; the second one in Wuchimio on a tributary of the Sungari River, to the east of Harbin; the third one in Yingkow (Newchwang) at the mouth of the Liao River; the fourth one in Suihua to the north of Harbin across the Sungari River, and the fifth one in San Yüan Pō (Sangenpo) about a hundred kilometers toward the Yalu River from Shanchengtze on the Mukden Kirin Railway.

The crop of rice harvested in these safety farms amounted to 128,000 koku in 1935. The Government-General also gave a subsidy to the Korean People's Cooperative Guilds in Chientao to organize twelve farm villages in the comparative safety zones, under a plan to accommodate about a hundred families in each village, in which the hardy villagers were organized into self-defence corps against the attacks of bandits. For the guidance of the Korean farmers in Manchuria a number of agricultural experts are stationed in the farming regions. Armed bandits were still rampant in Chientao where they threatened the lives and property of the law-abiding Koreans. In December 1933, 3,000 families of 17,000 Koreans were wandering as refugees, therefore the Government-General, in cooperation with the Imperial Consulates, Army Headquarters at Chientao, and the Oriental Development Company provided a total of 230,000 yen and established 21 additional farm-villages to accommodate 2,900 families of 16,000 persons up to June 1936.

Moreover, the Government-General, from 1932, has been granting an annual subsidy of 100,000 yen to the Oriental Development Company to establish owner-cultivation farms for Korean Tenants. The company invests its own capital, 300,000 yen each year, and planned to accommodate 2,500 families. Up to March 1936, 2,800 families were already settled

on 12,700 chobu. The company has made loans of 1,520,000 yen to these families for agricultural funds.

Now about 90 per cent. of the Korean population in Manchuria are farmers. In 1935 their dry farms in Chientao produced about one million koku of millet, beans, etc., and their wet paddy fields 276,000 koku of rice. Other parts of Manchuria yielded about two million koku of rice.

There are Peoples' Co-operative Guilds, Credit Associations and hospitals for the benefit of these immigrants. With regard to their protection, the Government-General has been co-operating with the Foreign Office of the Home Government and the South Manchuria Railway Company in the matter of education, public health, quarantine banking, industries and relief work, police affairs and census registration.

The Government-General, ever since the establishment of the Detached Office of the Residency-General in Chientao in 1907 has undertaken the task of protecting Koreans in Manchuria, and from 1921 adopted a policy to station officials in the chief centres of Manchuria to look after their welfare. With the birth of Manchukuo the Government-General has redoubled its efforts in providing protective measures. At the present time one secretary of the Government-General with his staff is stationed in Hsinking, one Korean Vice-Consul in Mukden and four consuls-general and three consuls at Hsinking, Mukden and other places, have been given additional posts as Secretary of the Government-General in order that the Government-General of Chosen may co-operate with the Foreign Office of the Home Government. In this manner it is hoped to effect a thorough-going protection of Koreans abroad.

From 1921 a special account for the protection of Koreans abroad has been inserted every year in the budget of the Government-General.

In 1935 about two million yen was expended for education, banking, medical care, farming, industry, relief, educational tours. During the heavy rainfall in the summer of 1934 in Manchuria very serious damage was incurred by the Korean farmers there. The Government-General, in co-operation with the Imperial Embassy and Consulates in Manchoukuo, gave every means of relief, and paid 33,000 yen to provide food and shelter

(against the coming winter) to 8,400 Koreans in the flood stricken areas at Harbin, Mukden, Kirin, Chientao and Tsitsihar.

Further floods around Mukden, Antung and other places in South Manchuria in July and August 1935, devastated 7,300 chobu, placing 13,700 Koreans in need of immediate help. The Government General granted Yen 25,000 through the local Korean people's guilds and arranged work for those capable as well as providing food to help the starving.

A Korean Secretary of the Government-General makes periodical lecturing tours throughout Manchukuo, carrying with him moving pictures of recent Korean life and other films of interest.

There are about 200,000 Korean immigrants living in Asiatic Russia, especially in Vladivostok and Nikolaievsk. Those along the Maritime Province north and south of Vladivostok are, with few exceptions, engaged in rice cultivation as are their fellows in Manchukuo.

The Korean immigrants in *North America*, Hawaii and Mexico settled there some thirty years ago when immigration of orientals in America was unrestricted. Most of these immigrants, now numbering about 10,000 are labourers, but among them are a few political refugees who still engage in anti-Japanese propaganda among foreigners as well as their own nationals.

Political refugees in Manchuria have, from time to time, returned to their homeland, crossing the border and carrying on guerilla warfare with frontier guards. Both the police and civil population have suffered considerable damage from their attacks. Some of them are sworn communists, and are in close alliance with Chinese bandits and Russian Bolsheviks. Korean malcontents in Shanghai organized a Provisional Government as soon as the Independence Movement of 1919 was started in Chosen, and have since been engaged in several political conspiracies. But owing to internal quarrels and lack of funds, they made but little progress. Nevertheless they continued their activities and in 1927, when the Chinese Nationalist army moved northward, many Korean students in China volunteered to join the army in order to draw sympathy for their cause from the Nationalist Government and to arouse a revolutionary spirit among their Korean brethren.

It is true that the efforts of the authorities and the benevolent rule of

successive governors-general, have effected considerable change in the general attitude, and there is much better feeling among Koreans both at home and abroad.

## 6. Race and Language

Opinions differ as to the exact origin of the Koreans. It is evident, however, that they are of the *Mongol* family and are closely allied to the Japanese. From the various historic relics discovered, as well as from the extensive anthropological study conducted throughout the country, it would appear that the prehistoric inhabitants of the peninsula, from whom the present Koreans are descended, were of the same race as those then dwelling in the western half of Japan, in Manchuria, and in the southern part of the Siberian littoral. As time went on, much intermingling of blood took place among these branches, especially in the case of Koreans and Chinese, since Chinese colonies were established along the north-western coast from very early times, but that they did not supersede the native race in any appreciable degree is clear from their descendants being distinct from Chinese in physiognomy, though black straight hair, dark oblique eyes, and a tinge of bronze in the skin are always present. In language, Korean belongs to the Turanian group, is polysyllabic, possesses an alphabet of 11 vowels and 14 consonants, forming a script known as Eunmoon. It is more akin to Japanese than any other tongue. Its sentence and grammatical construction is almost identical with the Japanese, and although in sound and vocabulary they are quite dissimilar, there are many words with common origin in the two languages. This fact accounts for the great facility with which Koreans generally learn Japanese, assisted by their own linguistic aptitude which is proverbial. From these and other evidences, combined with the beautiful traditions common to both, it will be seen that the Koreans and Japanese are no strangers to each other but have been intimately associated from very remote days.

## 7. Manners and Customs

In old Korea high officials, civil or military, together with nobles and

scholars formed the first class in society under the name "Yangban" and enjoyed many special privileges. Below came two distinct classes, common and low, the former consisting of farmers, traders and artisans, the latter, of menials, butchers, actors, monks etc., and its members were treated both socially and judicially according to class, though the last-named class was always held in the greatest contempt as being the dregs of humanity. These *class distinctions* were declared abolished in 1894, when the Reform Party gained the ascendancy, but it was not until the advent of the new regime in 1910 that equal status was really granted to all the people, except members of a royal or princely family. Still "Yangban" is a familiar word, and is even now in popular use to denote men of wealth or of high position though they may not be of noble birth.

The *Korean costume* consists of a vest, coat, and trousers for both sexes, though of course differing in style, and to these a skirt is added for females. The clothing of the common people is mostly made of cotton or hemp, while the wealthy wear silk: their favourite colours are white and light blue and the large majority of the people are still to be seen clothed in white at all seasons. In point of comfort, however, the Korean dress appears unexcelled in the world, being cool in warm weather and warm in cold. As the prevailing colour for clothes is white, washing is an important affair in every household, and it is a very common sight to see a group of Korean women engaged in washing, mostly by the side of a running brook.

*Korean houses* of the upper classes have tiled roofs and are surrounded by walls pierced with a double gateway, outer and inner. The main building contains a large middle room which serves as parlour and office, and at both ends of it are smaller rooms for the use of male members of the family. The women live in an inner apartment in accordance with the custom of keeping the sexes apart. On the other hand, houses of the common folk are for the most part small, low, and thatched, and have but few rooms, the walls of which are simply yet firmly built of stone and clay. Almost all are but one storey in height. Under old conditions high buildings were forbidden. Now that no such restriction exists, two-storey and even brick houses are favoured, especially in urban districts. The most

singular part of a Korean house is its heating arrangement called "ondol". The floor is made of flag-stones plastered over with clay and covered with thick oiled paper, and underneath, forming as it were the joists, runs a series of horizontal flues in connection with each other. Fire is made outside this room, in another earth-floor room which serves as a kitchen. Over this fire is placed the kettles and boiling-pots where the food is cooked. The hot, smoke-laden air passes through the flues under the floor of the room, thus economising fuel which is made to serve the double purpose of cooking and heating. The smoke passes out through a chimney on the other side, the flue of which is frequently carried first for some distance underground. The floor of a room heated in this way is most comfortable in the Korean winter.

Rice is the *principal food*, and is eaten with meat, fish (mostly dried), and various vegetables, but in the country millet or barley is frequently substituted for the costly rice. The Koreans have a particular liking for strong spices, such as red pepper and garlic. A pickle called "Kimchi" is an indispensable adjunct to Korean meals, and a well-to-do family keeps a good stock of it. It is usually made of white cabbage and radish mixed with fruits, red pepper, etc., and is preserved in deep earthenware jars. The meals are served on little low tables, one for each person, and are taken with spoon and chopsticks. Brass vessels are largely used besides those of porcelain. "Sul", made from rice, similar to the sake of Japan is the common drink.

In Chosen it is the rule for a newly-wedded woman to enter the family of her husband, though in some few cases the man makes his home with her family. *Marriage* cannot be contracted between near relatives, nor between blood relatives on the male side, not even after the lapse of generations. Monogamy, taught by Confucius, has been observed from of old, but the chief object of marriage being the generation of issue by which to perpetuate one's line, concubinage was recognized in the case of a marriage proving childless. This is illegal and the custom itself seems to be on the wane. The marriage of young people is usually arranged by their guardians without regard to their wishes, but there is now appearing a tendency to

respect the will of the parties themselves. Until the day of marriage the engaged couple usually do not meet, and have probably never before seen one another. A wedding is always conducted at the bride's home, and after that the bridegroom takes her to his own house where the ceremony is concluded. In the days of the Korean Government it was prescribed that the nubile age was fifteen for males and fourteen for females, yet in reality many males were married at an even earlier age. Since 1915, however, no marriage of a male under 17 or female under 15 is legally recognized.

A *funeral* service is performed by relatives and close friends without the assistance of a priest, and the body is invariably interred, the idea of cremation still being repugnant to Koreans in general. The choice of a burial site is of very great importance, and to decide this geomancers are called in. The period of mourning ranges from three months to three years according to the degree of relationship. Ancestor-worship based on Confucian principles is held most dear by the Koreans, and the custom is to enshrine the tablets of their dead for four generations back in the homes, and to conduct memorial services for those of more remote generations at the family burial-ground.

Allied to ancestor worship, which is the principal religious tenet of the Koreans, is *animism*. This still prevails among the majority of the people who believe that spirits pervade all nature, and for them every place, every corner of their habitations, and almost everything on earth has its spirit, usually an evil one, and this faith is symbolized, for instance, by the hideous images one often sees carved on wayside posts. The superstitious fear of these spirits haunts the lives of all credulous folk. Should a house take fire, or a man contract a disease, it is always ascribed to the malignant act of some mysterious spirit, so sorcerers are called in to expel such spirits by weird music and dancing.

In November 1934 the Government-General promulgated the "Rules for the Guidance of Ceremonies of Marriages, Funerals and Ancestor Worship" to simplify them, to save useless expense and to maintain solemnity.

## 8. Principal Cities and Places of Interest

**Keijo**, or Seoul, the seat of the Government-General, is situated about the middle of the peninsula near the western coast. It is a city of great natural beauty with the lofty peaks of Hokkan-San on the north and the green hill of Nan-San on the south, while the River Han skirts it on the south-west, thus making a very beautiful site for the capital of the country. As the capital of old Korea for five centuries, it abounds in palaces, gates, and other sights of historic or artistic interest, all proclaiming the glory of by-gone days. Under the new régime the city has been greatly modernized and during recent years has made tremendous municipal development, as is evidenced by the increase in up-to-date buildings, improved streets, and cultural institutions, as well as by various adjuncts of modern life, such as waterworks, tramways, electric light, gas, telephone, etc., and in its new aspect Keijo bears comparison with any of the large cities in the Orient. British, American, French, Russian, Chinese, Belgian and Dutch Consulates are located here. There are four public gardens, besides the Zoological and Botanical Gardens, which are among the best in the Far East.

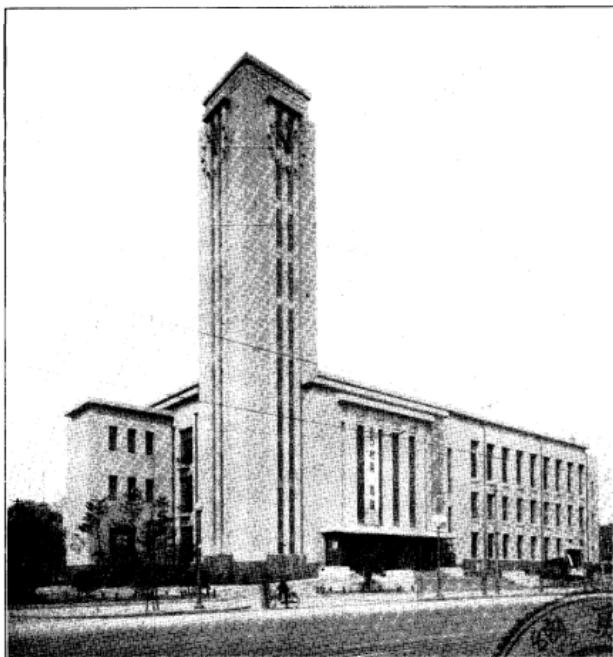
**Jinsen** (Chemulpo), 24 miles west of Keijo, is the second port in Chosen and was opened to trade in 1883 under the Japanese-Korean Agreement then entered into. While the harbour is sheltered by Getsubito and Shato islands lying across its entrance, it suffers considerable inconvenience in the anchoring and unloading of ships due to the great difference between ebb and flow tide which reaches 10 metres, to overcome which the construction of a lock-gate dock after the pattern of the Panama Canal locks was started in 1911 and completed in 1918. The dock has a water area large and deep enough to accommodate three steamers of 4,500 tons at one time. A regular service is maintained between Jinsen and the chief ports in West Japan and North China. Getsubito, pleasingly situated, and joined by a long embankment to the town which stands on the side of an undulating hill, is famous for its cherry-blossoms in the spring and bathing accommodation in the summer. Between Jinsen and Keijo trains run

every hour, the distance being covered in less than an hour.

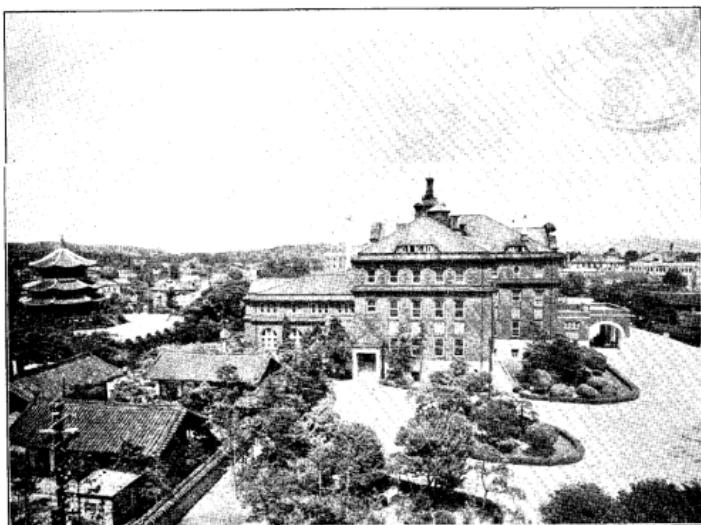
**Kaijo** (Song-do), 45 miles north-west of Keijo on the main railway line, was the capital of Korea for nearly five centuries until 1392 when its premier position was surrendered to Keijo on the rise of the Yi Dynasty. Being an ancient town it contains many interesting scenes and relics, while it is noted as the home of Korean ginseng, the production of which now amounts to two million yen a year, and also as the chief producer of Chosen shochu (distilled spirit). Peaches grown here are large and very sweet. The "Pak-yun" Waterfall, 10 miles distant from Kaijo Station by motor-car, is one of the beauty spots of Chosen and is a very popular resort for picnic parties from the capital since the visit can be made in one day.

**Fusan**, 280 miles from Keijo, is the main gateway to Chosen and the southern terminus of the Korean trunk railway line. The harbour is excellently protected with a range of hills on the north-west and sentinel-like islands on the south, and the largest vessels afloat can approach the quay. The port, the oldest and largest in the peninsula, was once the only channel of traffic between Japan and Korea, but the opening of the railway and the improvement effected in the land and sea connection at its piers have made it an important doorway to the continent, and each year adds to its expansion and prosperity. Fusan and Shimonoseki (Japan) are joined by ferry boats which ply between them regularly twice a day doing the distance in eight hours. Fusan is the seat of the provincial government. Seven miles north of the town is a delightful spa called Torai lying at the foot of a charming hill and reached by motor-car or tram. Its waters, clear and of an alkaline nature, are said to have various curative effects.

**Masan** is a pretty port at the head of Chinkai Bay with a screen of hills for background. Besides commanding a superb view of the bay it has the advantage of being situated in the most salubrious part of the peninsula. Hence it has a reputation as a health resort. Old Masan is the native town, while New Masan is chiefly inhabited by Japanese and has well-laid-out streets. The town is 25 miles by rail from Sanroshin, on the main line.



Citizen's Hall, Keijo



Chosen Hotel, Keijo

its decision to move here the Provincial Government of South Chusei from Koshu (Kong-ju). A fine Provincial Office has been built and the city looks forward to becoming one of the greatest cities of Chosén. Seven miles north-west is the hot-spring of Jujo. It is a quiet resort full of rural charm and its waters are said to possess a larger amount of radium emanation than those of any other spa in Chosen.

North of Taiden, are the Onyo hot springs, which have been famous amongst Koreans for many hundreds of years. The town is reached from Tenan (on the main line from Keijo to Taiden) by a branch line going west. Through carriages to Onyo can be found on certain trains from Keijo, and visitors are increasing. The spa is well laid out and the waters are good for nervous and rheumatic complaints. Excellent modern accommodation can be obtained at the Onyo Railway Hotel.

**Fuyo**, 12 miles from Ronsan Station on the Konan line, is situated on the bank of River Kin (or Saja River or White Horse River). It was the capital of the ancient Kingdom of Packje and numerous historical remains are still preserved. There is a precipice known as "Falling Flowers" on the bank of the river. The name was given in commemoration of the court ladies of Packje who gathered on that precipice and jumped into the river below when pursued by the invading troops of Silla and China. The "Dragon-Fishing" Isle and the "Self-Warming" Rock, the "Half-Moon" Castle and the ancient mausoleums, temples and pagoda along the river are all worth seeing.

**Kunsan**, 14 miles from Riri on the main Konan line, is situated on the bank of the Kinko near its mouth. One of the leading ports in the peninsula, it was opened to trade in 1899 and now conducts regular shipping services to other Korean ports and to Japan and China. Near by are several fishing centres, while in the rear of the town stretch the vast districts of Zenshu and Kokei, known as "the granary of Chosen." Kunsan's greatest, if not its only export, is rice, and in the season the entire town presents a scene of animated bustle. In the town are found many rice-cleaning mills and along the water front many godowns. Kunsan Park is

on a hill in its eastern part and affords the visitor a bird's eye view of the town and its environs of rural beauty.

**Zenshu**, 30 miles from Kunsan via Riri, is famous for its historical remains and its beautiful scenery, such as the Ancestral Shrine of Prince Yi, "Nankosan" Castle and "Tokushin" Lotus Pond. The vast plain of Zenshu is one of the largest granaries of Chosen. It produces about one million koku of rice of the best quality and the bulk of it is transported to Kunsan for shipment abroad. Zenshu is also famous for special products such as Korean fans, paper, persimmon and ginger. The soft persimmon, dried persimmon and ginger preserves produced here are of high quality.

**Mokpo**, is the terminus of the Konan Line and occupies a very important place in the Korean shipping trade. The port was opened in 1897 and derives its prosperity from the rich lands lying behind it. The harbour is snugly sheltered by a hill on the north-west, a promontory on the south-east, and an island at its entrance, and the water is deep, even at low tide, so that ships of 15,000 tons can cast anchor close inshore. It has a regular steamship line plying to other Korean ports and to Japan proper. Raw cotton, grain, and marine products are the chief articles of export, and in the cotton season one sees "mountain high" heaps of goods on the shore.

**Heijo**, 161 miles north of Keijo, and the seat of the South Heian provincial government, is the largest town and the centre of commercial and industrial activities in the north west. It stands on the right bank of the River Daido and occupies a most prominent economic position. This is the city in which the famous Kija founded his kingdom, to be supplanted afterwards by the kingdom of Kokuryo which prospered for 700 years, and it abounds in historic monuments and scenes. Around the town are many points of interests to visitors, the best known of them being Botandai, a picturesque height overlooking the magnificent river below, which is within twenty minutes' ride by motor. It is the site of a fierce battle during the China-Japan war. About five miles from Heijo on the opposite bank of the lower basin of the Daido River lie the famous historical remains of the

"Rakuro" Era (108 B.C.—313 A.D.). Among the ruins of the ancient fortress old mausoleums numbering as many as 1130 have been found and by careful excavation work surprisingly interesting relics have been unearthed. Mirrors, copper, porcelain and lacquerware, weapons, trappings, ornaments, precious stone settings, tiles and old coins found are now exhibited as rare specimens of that era in the museums at Heijo and Keijo. Visit to the site of the old fortress can be freely made but to view the insides of the old tombs special permission has to be obtained from the South Heian Provincial Government.

About 120 miles north east of Heijo on the railway line to Kyugo past Neihen (Yangbyen) are the large caves called Toryu Kutsu known as the Underground Kongo, where huge stalagmites afford wonderfully interesting sights.

**Chinnampo**, 34 miles by rail from Heijo and located near the mouth of the Daido, is the largest trading port in North West Chosen. While it has a natural harbour the lack of proper accommodation was for long keenly felt, and a dock was started in 1909 and completed in seven years at great expense. It is now possible to moor two steamers of the 3,000 ton class at the same time. There is a regular line from this port to China and Japan in addition to the local coasting service. About 30 miles south of Chinnampo, a summer bathing resort has been developed chiefly by the foreign missionaries near a village called Sorai.

**Shingishu**, 308 miles from Keijo, is an open port and also the North Heian provincial capital. The town stands on the left bank of the Yalu, which forms the boundary between Chosen and Manchukuo, and occupies a very important position. On the opposite side of the river is Antung, one of the largest cities in Manchukuo, and an iron railway bridge, 3,093 feet long with a footway on either side, connects the two towns as well as the Chosen and Manchurian railways. Shingishu is still young, but various industries are being developed here, taking advantage of the great navigable waters, and there is every sign that this gateway of Chosen will grow in prosperity. Among the chief industries are lumbering, rice-cleaning, and

paper-making. In amount of trade Shingishu is fifth of the trading ports of Chosen.

**Gensan**, 140 miles north of Keijo and situated on Eiko Bay, is the finest port on the east of the peninsula. Two promontories jutting out north and south of it, and a few greencrested islets outside the bay form for it a natural breakwater. The harbour works started years ago are now completed, and all ships plying between West Japan and Vladivostok make regular calls here. Gensan was opened to trade in 1891, and has since made such considerable progress that it now ranks among the leading Korean ports. At the eastern end of the town is Shotoen, a very beautiful beach with green pines skirting it, and in the summer season there is always a great rush of people to this ideal resort.

**Seishin**, 330 miles from Gensan, is an important port and the commercial centre of North Chosen. Up to the Russo-Japanese War it was a mere fishing hamlet and its growth began when it was made an open port in 1908. Since the opening of the northern section of the Kankyo Railway it has become more thriving. The harbour is deep and offers suitable anchorage for large ships, but its broad entrance, exposing it to high waves, is a disadvantage and steps are being taken to overcome this handicap. Now that the railway from Kainei to Tunwha is completed thus making connection with Kirin and Hsinking on the South Manchuria Railway, Seishin may look forward to a considerable increase in shipping. South from Seishin are the Shuotsu hot springs, on the main line from Keijo. A bus service runs from Shuotsu Station which reaches the springs in twenty minutes. The delightful situation, the beautiful scenery, and the excellent accommodation has already earned for it the name of "the Beppu of Chosen." The waters are said to be the best in Chosen.

**Kainei**, 58 miles north of Seishin, is surrounded by a fertile plain and situated on the right bank of the Tumen, beyond which lies the district of Chientao. The town occupies a very important place in the trade with North Manchuria, being traversed by one of the old highways joining the two lands. When the Tumen is frozen over during the winter the river

is quite busy with traffic.

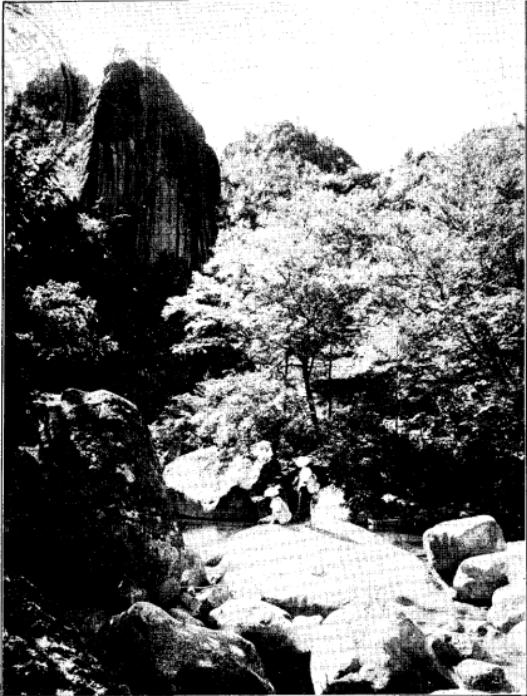
## 9. Kongo-san

Kongo-san, known to foreigners as the Diamond Mountains, is situated in the province of Kogen near the east coast and is part of the great mountain range forming the backbone of the peninsula. The mountain, about 50 miles in circumference, consists of a large cluster of countless rocky peaks reputed of old to number "twelve thousand." All the peaks are very rugged and fantastic in form, towering boldly into the sky from a wild growth of primeval sylvan vegetation below, and embrace numerous ravines and canyons through which run crystal waters amid huge rocks of grotesque shape. It is these streams that impart infinite charm to the mountain scenery as they rush down in many sparkling falls before settling for a while in deep, emerald-green pools, creating a veritable fairyland. Altogether, it is the form not the height of the rocky peaks that makes it a sight at once unique and wonderful, as the rocks are diversified through the process of thousands of winters' weathering into all manner of fanciful forms, and these, seen from afar, present a purplish-brown colour which adds greatly to their grandeur and impressiveness. This is most strikingly typified in Bambutsuso, perhaps the finest part of the mountain.

The mountains are now usually described under three names. The western side of it facing inland is called Uchi or Inner Kongo, and the eastern side looking toward the sea, Soto or Outer Kongo, while the extension of it jutting into the sea in broken masses near Kojo is known by the name Umi or Sea Kongo. Besides, there is Shin or New Kongo lying to the south-east. Each of these districts has its characteristic scenery and it is difficult to say which is more beautiful. The electric railway from Tetsugen on the Genzan Line has been extended to Choanji the chief temple of Uchi Kongo and it is now possible for the hurried traveller to leave Keijo by the night train and see the beauties of this section of the mountains and return to Keijo during the following night. But such a short visit is unworthy of the glories of Kongo-san, and the visitor is recommended to give at least



Tenchi Water-Fall on Saishu (Quelpart) Island



Meikyodai, (Mirror Rock) in Inner Diamond Mountains

## **II. Government Organization**

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### **10. Government-General and its Affiliated Offices**

The *Government General* of Chosen was inaugurated on the 29th, of August, 1910, the day on which annexation was effected, but as the immediate organization of all offices necessary were impossible, the organs existing during the protectorate period were retained for the time being, and the Resident-General was made executive chief of the new regime, while the various offices of the defunct Korean Government, with few exceptions, were likewise retained to serve the Government-General.

After the preliminary work was completed, organic regulations for the Government-General were promulgated on September 30. As provided in these regulations the Sotoku or Governor-General was appointed directly by the Crown from among army or navy officers to command the forces in defence of the country and to exercise supreme control over the administration. He was authorized to memorialize the Throne and receive the Imperial sanction through the prime minister, and to issue general ordinances in virtue of his delegated or discretionary power.

At the same time, regulations governing the affiliated offices were promulgated, by which a *Central Council* was organized as an advisory body for the Governor-General with its members appointed from among prominent Koreans. With the idea of securing public peace, the gendarmerie police system was adopted with headquarters in the metropolis and subordinate offices in the provinces. The commander of the gendarmerie was additionally made head of the police, and gendarme captains were also placed in charge of provincial police affairs.

The application of all Japanese laws to Chosen should have followed

annexation, but the widely different condition of the Korean masses did not warrant this at the beginning, and induced the Government to frame special laws for this land, except with regard to the post and telegraph services, patent rights, copy-right, public accounts, etc., to which the laws of Japan were made to apply in whole or in part, as unity was desirable for their smooth working.

Since the establishment of the present regime, reforms and improvements have been introduced from time to time as occasion called for them, but in 1919, a *thorough-going reform* was instituted to meet the changed situation after the World War. Though the plan adopted was prevented for a time from execution owing to the so-called independence agitation in March, that year, it was at last put into effect in the following August.

The principal aim of the reform, as stated in the Imperial Rescript issued at the time, was to extend to the Koreans "a fair and impartial treatment in all respects," and "to secure a good and enlightened government" in conformity with the demands of the age. The choice of Governor-General was now widened in scope and civilians were made eligible for appointment while on the other hand his competency in the matter of national defence was limited to making application to the Military Commander in Chosen for the despatch of forces when necessary for the preservation of peace and order.

The Seimusukan or Vice Governor-General, as hitherto, was charged with assisting the Governor-General, as his chief lieutenant in the administration, and with the supervision of the entire business of bureaus and departments.

The names of the central offices were changed, and they were styled bureaus instead of departments, though with little difference in meaning. The Educational Bureau, formerly part of the Home Affairs Department, was made independent and placed on an equal footing with other bureaus. The Police Headquarters as an independent office was abolished, and a Police Bureau created in the Government-General.

Along with these rearrangements of central offices, adjustment was made regarding the business conducted by the various offices with the object of

avoiding red-tapeism, and the execution of general affairs, except in the case of very important matters, was entrusted entirely to the heads of the bureaus and departments. At the same time, the appointment of Korean high officials was made easier than before so as to open the way for placing Koreans of ability in responsible posts.

The police and local organizations were also reformed, and the system of using gendarmerie as the principal force for the policing of the country with the subordination of the civil police to it was abandoned, by placing the police under the control of the provincial governors. Consequently, the police offices, which had stood distinctly outside the sphere of local executive organs, ceased to exist, and an ordinary police department was formed in each province with a secretary at its head. Police stations were established in all cities and districts, and a police training school was established in Keijo to train men on modern lines.

In December, 1924, in conformity with the radical retrenchment policy of the home Government, the organization of the administrative machinery in the peninsula was revised to effect as great an economy as possible, and various offices, central and local, were abolished or, where possible, amalgamated while officials, high and low, were considerably reduced in number. At the same time the general transaction of business in every department was made more business-like and the heads of bureaus and sections were given wider competency with an eye to greater efficiency. Further decentralization of control was then planned and, as a result many government institutions, such as provincial hospitals, middle-grade schools, and meteorological stations, were transferred to the jurisdiction of provincial offices. In April, 1925, a *Railway Bureau* was newly established as an independent organ for the management of the state railways, which had returned into the hands of the administration on expiry of the contract between the Government and the South Manchuria Railway Company.

In April 1926 the President and Faculty was appointed, and the *Keijo Imperial University* was opened. In June of the same year following the creation of the Forestry Department in the Government-General, a new

system of forestry stations was inaugurated and all business regarding forest administration was entrusted to the new office excepting forest planning and the disposal of forest products. In February 1927, revision was made in the regulations of the Communications Bureau by which, that bureau assumed charge of all matters concerning aviation following the enforcement of the Air Navigation Law.

In June 1929 the management of the *Postal Life Insurance* was entrusted to the Communications Bureau and the name of the Model Farm at Suigen was changed to the Agricultural Experimental Station. From March 1930 the Monopoly Bureau took charge of all matters governing the purchase, import, export and control of salt. In April 1930 Industrial Departments were established in the provincial governments of Keiki, South Zenra, North and South Keisho as designated by the Governor General. In August 1930 the control of Power Plants was arranged, and for the investigation and discussion of important matters connected with electrical enterprise an Electricity Investigation Council was created. In November of that year school inspectors were stationed in the provincial governments to supervise the teachers and guide the moral life of the students.

In June 1931 the system of *distribution of Tobacco* through a private wholesale company was abolished and sales were made directly by the Monopoly Bureau. In July 1932 following the large scale retrenchment policy of the Home Government many officials were dismissed, and the Electricity Investigation and Civil Engineering Councils were abolished. In March of the same year the Prefect of Keijo was elevated to "chokunin" rank. In September the business of grain inspection was transferred from the provinces to the Government-General, and as a result the Grain Grading Station was established.

In November 1932, a twelve year programme for *Horse Breeding* was made, and a stud farm under State Management established. In August 1933, the ordinance for the Preservation of Treasures, Historic Remains, Scenic Beauty and Natural Mementoes was promulgated and the Society for the Preservation of Treasures established as an advisory body to the Governor-General. In March 1934 the Non-Alcoholic Beverage Tax was

enforced but the rate on cooling drinks as "Tama Lemonade" is 25% lower than that in Japan Proper.

In April the Chosen Farmland Act was promulgated to advance the welfare of farmers and to improve the agricultural situation. The Third Class Income Tax was created and the revised Chosen Income Tax Law was promulgated to adjust the balance of burden and the Land Tax rates were amended to lighten that of those tax-payers.

In May 1934, 99 Tax Offices and 5 *Tax Supervising Offices* were established to conduct the business of internal taxes formerly in charge of the Financial Department of each Province and to enforce more efficiently the newly created Income, Inheritance and Non-Alcoholic Beverage Taxes etc. In June 1934, an Ordinance for Street Planning in Chosen was promulgated to control the growth of towns and cities. An ordinance for an Inheritance Tax was then enforced in order to distribute the burden in a readjustment of Taxation. At the same time the Liquor Tax rates were revised and raised, change was made in the time for payment of the Beer Tax, and the permit system for the manufacture of Sake for domestic use was abolished.

In August, an Official Organization of *Sheep Farms* was promulgated. In September revision was made in the Mining Regulations and Nickel and Cobalt ores were added to the list of minerals to which the regulations apply. In October, a Government Leper Asylum was established to furnish better accommodation and treatment for lepers, and, following the enactment of the Chosen Farmland Act, Tenancy Committees were established at each "Fu", "Gun", and "To" to arbitrate in accordance with the Law for Mediation of Disputes on Tenancy Questions.

In December, in accordance with the International Convention for the Protection of Industrial Property, an Act for Prevention of Unfair Competition was promulgated. In January 1935 considering the development of navigation and shipbuilding in Chosen, the sea worthiness of vessels and the safety of lives at sea, the Government-General, to coordinate all regulations, promulgated the Chosen Safe Navigation Act.

During the year 1935—1936, the following Acts and Regulations were



## Government-General of Chosen

Governor-General's Secretariate	Private Secretaries Office Personnel Section Councillors Office Foreign Affairs Section Archives Section Comics Section (Temporary)
Home Affairs Bureau	Social Administration Section Social Welfare Section Police Works Section Branches
Financial Affairs Bureau	Internal Revenue Section Budget Section Finance Section
Industrial Bureau	Commerce and Industry Section Mining Section Fishing Section
Agricultural Forestry Bureau	Agricultural Section Kee Section Farm Management Section Forester Training Section Irrigation Section Reclamation Section
Educational Bureau	Editorial Section Compiling Section Social Education Section Meteorological Observatory
Judicial Bureau	Judicial Affairs Section Prison Section
Police Bureau	Police Affairs Section Police Preservation Section Censorship Section Health Section Quarantine Station

Detailed Office of Government-General of Chosen (Tokyo)

Central Council	General Affairs Section Investigation Section General Affairs Section Supervising Section Insurance Section
Communications Bureau	Accounts Section Engineering Section Marine Affairs Section Seamens Training School
Railway Bureau	Traffic Section Operating Section Construction Section Mechanical Section Locomotive Training School
Monopoly Bureau	General Affairs Section Business Section Manufacturing Section Salt and Lime Section Branch Offices
Provincial Office	General Affairs Section Internal Affairs Department Industrial Department Police Affairs Department Police Department Public Hospitals, Public Schools Quarantine Station for Export Cattle Tea, Corn, To Tenancy Council
Custom House	Municipalities (Fu) Villages (Mae) Insular Offices Police Stations
Law Courts	Criminal Section Conveyance Section Inspecting Section Supreme Court—Courts of Appeal—Local Courts Branch Offices Coastguard Stations
Prisons	Prison for Adults Juvenile Prisons
Police Training School	
Public Depositories	
Forest in Ryōjin-Obanji Department, Blind and Deaf-mutes Department	
Police Experimental Station	
Edo Reformatory	
Agricultural Experimental Station	
Ordnance Crafting Station	
Steel Firm	
Serum Manufactury	
Forestry Experimental Station	
Council of Inquiry into Customs Appeals	
Council of Investigation on Forest-lands	
Central Laboratory	
Keijo Imperial University	Daijaku Byōin
Government Schools and Colleges	University Library
Government General Library	
Society for Compiling Korean History	
Society for the Preservation of Treasures	

families were also augmented. A further change for the better was made in October, 1919, when the regulations relating to the status and pay of Korean officials were annulled, and in their stead those for Japanese officials were made to apply with the object of doing away with all objectionable difference between the two peoples in the same government service.

Until 1919 the post of school principal was always reserved to Japanese, but in October of that year revision was effected making it possible for competent Koreans to be appointed heads of public common schools, and up to the present scores of Korean teachers have been so appointed in the provinces.

The appointment of Korean judges was formerly made somewhat differently from that of their Japanese colleagues, while their authority was limited to dealing with cases in which, if civil, both parties were Korean, and if criminal, the accused were Korean, but in March, 1920, the regulations for courts of justice were revised, removing this restriction in their powers, and Koreans are now competent to take part in the examination of cases in which people of any nationality are involved.

## 12. Elimination of Formalism

Prior to 1919, all government officials were required to wear a uniform and even a sword, and their stiff appearance was much criticized as a symbol of militarism, but in August of that year the system was abolished except for the police, warders, and Customs officers. Later, however, for the bench and bar a robe modelled on that in use in Japan was prescribed, because it was considered necessary for courts to present a dignified appearance when engaged in administering the law.

In order to avoid a tendency toward centralization of power, the Government in April, 1920, revised the regulations governing the powers of local authorities, and gave them wider competency with regards to matters formerly presented for decision to the highest authority. In December of the same year the regulations for the conduct of business were revised to simplify and speed up the handling of papers and documents.

### 13. **Deference to Public Opinion**

Previous to 1919 the number of newspapers permitted publication was limited to the few already in existence, and it was practically impossible for anyone to issue a new journal, but permission was given from December of that year for the publication of several new daily papers in Korean or in Japanese. At present there are four newspapers in Keijo published in Korean native script known as "Eunmoon." Restriction of public meetings was also much mitigated, and even political meetings, the holding of which was formerly not permitted, were allowed in certain circumstances. Freedom of speech and meeting being thus generally recognized so far as it was not prejudicial to public order, associations of every description have since sprung up in large numbers throughout the country, including some purely political.

The *Central Council*, the highest Korean advisory organ is consulted by the Governor-General. After amalgamation in 1910, the organic regulations for this Council were issued with the object of providing the Governor-General with a Consulting Organ on administrative measures. The officials of the Council are composed of the chairman, advisers, members, chief secretary, secretary and Interpreter Secretary. In 1921, revision was made in its organization, by which treatment of its members was improved, restriction in their voting power withdrawn, their term of service fixed, etc.

At the same time, influential men from every province were selected and added to it so as to make the institution representative of the entire country. The Council is convened several times a year to deliberate on questions presented to it by the Governor-General. It appoints standing Committees among its members, and conducts various investigations on questions of Economy, Industry, Arts, Science, Social and other Systems, in addition to those of administration, under the name of the Administrative Investigation Society, in compliance with the requests of the Governor-General, and on other questions deemed necessary by the Council itself.

The subjects on which the Governor-General has consulted this Council since its organization have been :—

1919 : Revision of regulations governing burial grounds and crematories.

1921 : Regulations for inheritance and family relations.

1929 : Subjects calling for new institutions which may be introduced by the Government-General with reference to the Industrial Envigoration Plan.  
Points to which the special attention of the Government should be drawn on the conditions of the people and the opinions of the Council thereon.

1930 : Subjects for consideration by the Council that are deemed necessary for a special measure to be enforced by the Government in view of the conditions prevailing in country districts.

1931 : Subjects for consideration by the Council relating to new measures needed for making the living of the masses secure in view of the present prevailing conditions.  
Opinion of the Council on revision of the Tenancy Regulation.

1932 : Subjects for consideration by the Council that call for a new measure to be enforced by the Government on the guidance of Thought and on the Building of National Power in view of the prevailing local conditions.

1933 : Subjects for consideration by the Council that are deemed necessary for a new measure to be introduced with reference to enforcing the plan of Envigorating Agricultural and Fishing Villages. Regulations for simplifying matters pertaining to ceremonies and observances.

1934 : Subjects for consideration by the Council on the methods for consistent plans for reviving agricultural households.  
What are the concrete plans for envigorating the popular mind in cities? Answers to this were made either verbally or in writing.  
Investigations are being conducted at present with a view to study the old customs commonly observed up to the time of amalgamation and those usual practices prevailing at the present time which may be regarded as laws by custom, and to study the institutions current prior to the time of amalgamation and in history, and the changes of manners practised in the past and being practised at the

present which do not belong to any of those afore-mentioned.

1935 : Subjects for revival of Native Beliefs, promotion and guidance of existing religions.

The Central Council consists of 64 members, and 3 advisers under the Chairmanship of the Vice Governor-General, but with its own vice-chairman.

#### **14. Making Known the Real Chosen**

The Government-General has not been remiss in making Chosen really known to the outside world through the publication of periodicals, pamphlets, and illustrations. In 1920 a Board of Information was formed, with the object of giving as much publicity as possible to the actual state of things in Chosen, and in 1922 this was joined to the Statistics Section and made an Investigation Section to carry on the work even more extensively. In 1920 a moving picture corps was also formed to make known the condition of Chosen to Japan and vice versa. The films, depicting the affairs and lives of both Koreans and Japanese, are copied and lent to the various districts, and are there shown to the people in the hope they will contribute to the cultivation of their social knowledge besides catering to their amusement and recreation.

#### **15. Respect for Native Customs**

It is one of the ruling principles of the present administration to hold in respect Korean culture and usages and to make use of them indirectly, if not directly, in the way of law-making and administering justice. Acting on this principle, the Central Council has been charged with investigating the old customs and institutions of Chosen as part of its work.

Respect for tombs is characteristic of the Korean people as a form of ancestor-worship, and very great importance is placed upon the selection of a site for burial, and this, strengthened by their superstition that the position of a grave affects the family destiny, either for good or ill, much good

land was thrown out of cultivation. To combat these evils, regulations for control of burial grounds were introduced in 1912 requiring all to use the public cemeteries provided for them. These, however, were revised in 1919, to permit of the enlargement within prescribed limits of private burial grounds already in existence.

## 16. Prince Yi Household

At the time of annexation, H. M. the Emperor of Japan, being mindful of the best interests of the Korean ex-Emperor and members of his family, sent a special message according them all the honours and privileges due to the Japanese Imperial family. The annual allowance for their maintenance was then fixed at ¥ 1,500,000 as guaranteed in the treaty of annexation, but this was increased to ¥ 1,800,000 in 1926 in consideration of the general rise in prices. The heir of the last Emperor of Korea was given the title of His Highness Prince Yi and his consort is Princess Masako Nashimoto, a Japanese Princess of the Blood, whom he married in 1920. On the death of his brother after a long illness, in April, 1926, he became head of the Family and succeeded to the title. He received his early education in the Peers' School in Tokyo, and after that attended the Military School and the Military College, from which last he graduated with honours in 1923 and was then attached to the General Staff Office in Tokyo. In May, 1927, the Prince and the Princess started on a foreign tour with their suite and after visiting many European countries returned home in March, 1928.

Their Highnesses make frequent visits to Chosen.

## 17. Korean Peerage

In August, 1910, an Imperial ordinance was issued concerning the peerage of Chosen, by virtue of which the blood relatives of Prince Yi, other than those accorded the status of Princes of the Blood, men of high birth, and those who had rendered distinguished service to the State, to

the number of 76 in all, were created peers. At present the peerage comprises 7 Marquises, 3 Counts, 17 Viscounts, and 32 Barons, or 59 in all.

## **III. Finance and Economy**

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### **18. Introductory**

One of the cardinal causes bringing Korea to the brink of ruin was her financial disorder. Both taxation and currency systems were badly disorganized, much of the annual expenditure was wasted and the Court and Government had no clear distinction between them with regard to finance. In many instances, government offices collected and spent at will while several important sources of revenue such as the ginseng monopoly, leasing of state lands, mining tax, granting of concessions, etc., were in the sole possession of the Imperial Household. Under these circumstances it was impossible for the State treasury to realize the estimated income, and the compilation of an annual budget became impossible. So when Japan came to assist Korea it was only to be expected that serious attention should first be paid to the financial situation.

As a sequel to the agreement concluded between Japan and Korea in August, 1904, Baron Megata was appointed financial adviser. He applied himself to the task of restoring to order the confusion in finance and the result of the work made itself felt during the protectorate period. To mention some of the important reforms introduced by him; the gold standard was adopted in order to secure a uniform currency, a central bank was established to act as the national treasury and was empowered to issue convertible notes, while various banking organs were set up in the chief centres for the promotion of business interests. In addition to these, the financial law vigorously enforced in the compilation of the budget, the system of taxation was improved to obtain an increased revenue by the imposition of a more equitable burden on the people, the method of levying taxes was corrected so as to root out the vicious practice of extortion, the ginseng monopoly and other revenue sources, formerly monopolized by

the Imperial Court, were turned over to Government, and a clear distinction between Imperial and State finance was effected. By these means gradual improvement in the financial condition was made possible and the country was rescued from the threat of bankruptcy. All this, however, meant a heavy addition to the budget quite beyond the national resources, so Japan came to the rescue by making advances amounting in all to some ¥ 13,200,000 free of interest and for an indefinite period, and in this way equilibrium in the annual account was maintained during the next few years.

On the establishment of the present regime, great economy was exercised by unifying the management of various administrative affairs, but, with a view to providing for new enterprises most necessary for the development of the country, the budget framed for 1911 rose to over ¥ 48,740,000, or twice that of the preceding fiscal year. After that, advance was yearly witnessed in the annual account, and especially is it to be noted that the amount leaped at a bound from ¥ 77,000,000 in 1919 to ¥ 124,000,000 in 1920 owing to the expansion of cultural works in connection with the government reform. Thus large expenditures were yearly made for the administration of the peninsula after the annexation, but as the sources of revenue were continually found to be slender in meeting them, public loans were raised for the securing of economic development, such as roads, railways, harbours, etc., and a grant was also received from the Home Treasury to cover the shortage.

In 1923 the Government-General practised rigid economy and to some extent in 1924 also. It was, however, found difficult to secure financial equilibrium, and were existing conditions allowed to continue it was plain that the next fiscal year would witness a serious deficit in the budget. So, following the retrenchment policy of the Home Government, it was decided to effect financial readjustment on a most extensive scale, and this took concrete form in the discharge of a large number of officials and in the temporary shelving of various projected enterprises. The budget for 1925 was then estimated at 178 million yen, including 42 million yen for railway operations, which work devolved upon the Government-General in

that fiscal year. Less railway expenditure, this showed a decrease by 7 million yen as against the budget for 1924 which amounted to 142 million yen. The budget has expanded apace in recent years owing to the institution of various cultural enterprises and in 1935 showed 290 million yen for both revenue and expenditure.

The budget for 1936 amounted to 329 million yen in both revenue and expenditure. The increase caused by the general expansion of Government undertakings, railways, communications and monopolies, as well as by the continued improvement of elementary education and other cultural institutions, was more than 38 million yen as compared with the previous year or over seven times that of 1911.

## 19. Budgets

### Budgets from 1911 to 1936

Year	Revenue			Expenditure		
	Ordinary	Extraordinary	Total	Ordinary	Extraordinary	Total
1911.....	24,067,583	24,674,199	48,741,782	27,891,437	20,850,345	48,741,782
1920.....	69,347,820	55,450,640	124,798,460	67,209,819	47,107,041	114,316,860
1921.....	96,121,029	66,353,179	162,747,208	101,697,602	60,776,606	162,474,208
1922.....	101,547,184	56,577,433	158,124,617	102,739,997	55,384,620	158,124,627
1923.....	99,914,288	46,092,937	146,007,225	102,060,768	43,946,457	146,007,225
1924.....	102,383,844	40,316,315	142,700,159	106,208,526	36,491,633	142,700,159
1925.....	142,521,064	34,561,318	178,082,382	136,867,730	41,214,652	178,082,382
1926.....	151,041,757	43,446,157	194,487,914	143,001,596	52,486,318	194,487,914
1927.....	165,773,873	45,136,236	210,910,111	150,879,909	60,930,202	210,910,111
1928.....	179,844,009	42,830,012	222,674,042	161,873,281	60,800,761	222,674,042
1929.....	195,975,003	50,877,840	246,852,843	176,558,644	70,294,199	246,852,843
1930.....	202,057,540	37,672,243	239,729,783	186,672,827	53,056,956	239,729,783
1931.....	206,321,537	32,602,080	238,923,617	186,628,483	52,295,134	238,923,617
1932.....	179,447,524	39,933,945	219,381,469	163,614,640	55,766,829	219,381,469
1933.....	184,481,578	47,545,371	232,026,949	170,097,296	61,929,653	232,026,949
1934.....	221,588,328	56,606,124	278,274,452	195,355,329	79,279,313	274,634,642
1935.....	240,463,427	49,803,987	290,267,414	210,991,070	79,276,344	290,267,414
1936.....	269,988,941	59,014,101	329,003,042	234,141,428	94,861,614	329,003,042

## III. FINANCE AND ECONOMY

**Budgets for 1934 to 1936**

	1936	1935	1934
Items	(Yen)	(Yen)	(Yen)
Ordinary Revenue:			
Taxes.....	59,406,154	53,366,213	46,196,389
Stamp Receipts .....	17,305,450	15,937,371	12,950,243
Receipts from Government Undertakings and Properties .....	190,076,882	169,239,951	159,710,482
Miscellaneous .....	3,200,455	2,819,892	2,731,214
Total .....	269,988,941	240,463,427	221,588,328
Extraordinary Revenue:			
Loans (Public and Other) .....	31,620,000	24,000,000	25,478,536
National Treasury Grants .....	12,918,107	12,825,822	12,825,160
Miscellaneous .....	14,475,994	12,978,165	8,392,428
Total .....	59,014,101	49,803,987	56,696,124
Grand Total.....	329,003,042	290,267,414	278,274,452
Ordinary Expenditure:			
Prince Yi Household .....	1,800,000	1,800,000	1,800,000
Government-General Offices .....	5,829,344	5,526,630	3,913,332
Justice and Prisons .....	3,794,504	8,949,426	8,165,329
Provincial Offices .....	27,338,549	26,783,163	25,847,111
Education.....	1,707,425	3,336,087	3,186,660
Monopolies .....	32,001,642	28,471,532	28,229,938
Afforestation .....	6,035,313	5,755,525	4,853,010
Communications .....	15,959,336	14,823,730	14,013,531
Railways .....	80,540,887	69,334,543	63,197,710
Tax Supervising Offices and Tax Offices .....	3,993,105	3,968,395	3,202,994
Customs .....	1,482,504	1,357,802	1,228,233
National Debt Service .....	31,012,930	27,027,451	25,163,938
Reserves .....	3,500,000	2,500,000	2,500,000
Miscellaneous .....	19,154,889	11,356,786	10,053,493
Total .....	234,141,428	210,991,070	195,355,329
Extraordinary Expenditure:			
Investigations and Examinations .....	1,317,231	962,536	703,008
Subsidies .....	23,942,298	22,491,559	20,156,797
Building and Repairs .....	5,474,145	4,427,054	3,113,923
Engineering Works .....	14,265,503	12,053,752	10,452,439
Railways .....	34,312,563	24,000,000	18,337,983
Arable Land Improvement .....	2,853,181	5,139,251	5,493,653
Protection of Koreans Abroad .....	976,278	1,600,688	903,423

	1936	1935	1934
Miscellaneous .....	11,720,415	8,602,104	20,118,087
Total .....	94,861,614	79,276,344	79,279,313
Grand Total.....	329,003,042	290,267,414	274,634,642

## 20. Taxation

The principal taxes in Korea were the land and household taxes, and these two supplied the bulk of the national revenue, but not only was the incidence of them grossly unfair but the assessors usually resorted to making false reports from selfish motives, the result being that only a portion of the amount actually collected reached its final destination—the national treasury. From early times it was the rule for Koreans to pay their taxes in kind, but in 1894, when a reform was introduced in the government machinery, it was ordained that payment should be made in money. Nevertheless, this brought about no change in the popular desire for taxdodging nor less of the robbery practised by venal officials.

Early in the protectorate regime, therefore, revised regulations for tax collection were issued, by which revenue officers were specially stationed at various important places and put under the immediate supervision of the Financial Department. Later in 1909, land registers were prepared in order to make clear which lands were taxable and in whose possession they were, that the tax might be properly imposed, and evasion of it rendered impossible, and at the same time honest inquiry brought to light many “concealed lands” resulting in increase in revenue without adding a cent to the burden on the people.

After the annexation the same policy was followed, that of essaying to maintain evenness of assessment and certainty of collection without burdening the people with undue levies, but as expenditure greatly increased through expansion in various government enterprises, increase in general taxation was unavoidable, but this was always made in careful proportion to the economic capacity of the people themselves. Revenue offices in existence were abolished and all business pertaining to taxation was placed

under the charge of local authorities.

Not long after the annexation the compilation of *new cadastre books and maps* was completed, and this made possible a more exact and equitable collection of the land tax. In 1913, the custom of collecting the tax from tenant-farmers was discontinued, as it was unreasonable from the legal standpoint, and the landowners were held directly responsible for its payment. Meanwhile, a land survey of the entire country was undertaken, and the work being finished in 1918 the land tax was completely remodelled, and in lieu of levying the tax according to class and locality, a single rate was fixed at 1.3 per cent. of the land value. In 1922, revision was made in the land and urban land taxes, and both were increased through financial necessity, the revised rates being 1.7 per cent. of the land value for the former and 0.95 per cent. for the latter. The result of this reform was seen in the estimated income from the land tax for 1919 amounting to some ¥ 11,120,000, and for 1930 to over ¥ 15,600,000, that is 45 % of the domestic taxes, placing it first in revenue items. In 1929 the urban land tax was combined with the land tax.

In 1921, consequent on the creation of a *State monopoly in tobacco*, the tobacco consumption tax became inoperative, but taking local conditions into account the cultivation of tobacco for family use was permitted on certain terms, the tax being abolished in 1930. As to the liquor tax, the receipts from it were only ¥ 200,000 in 1909, the first year of its enforcement, but have now increased to over twelve million yen, making them occupy a very important place in the annual account.

*Household and house taxes* existing from former times were transferred to provincial offices in 1919 to help to meet the expansion in local finance. The ship, fishing, salt and ginseng taxes were all abolished in 1920 because assessment of them involved much time and labour, while the receipts from them were very small. The mine products tax was revised in 1918, and exemption from it was granted to important minerals, such as gold, silver, lead, and iron, in order to encourage their increased output. The mining claim tax was also revised in 1921 so as to make it fall lightly on holders during a prospecting period, and was reduced to half the fixed

amount for a period of three years following the grant of a mining permit.

The following taxes have been introduced since the annexation:

*War-profit tax* on corporations and individuals obtaining large profits during the European War. This ceased to operate upon the signing of the peace treaty of Paris.

*Registration fee* in 1911 and applied to corporations only, but later revised to take in registration of immovables, ships, seamen, juridical persons, trade names, mining rights, and foundation mortgages.

*Corporation income tax* in August, 1916. Conditions in Chosen, however, necessitated issue of new regulations concerning this tax, and this was done in 1920. Though mainly based on the Japanese system, they provide for certain exceptions, and companies engaging in the iron industry or working certain chartered mines are exempt from the tax.

*Exchange tax* in April, 1921. This is imposed on both Exchanges and bill brokers, the rate being 10% of the brokerage charged by the former, and 0.05% of the contracted amount for the latter.

*Sugar consumption tax* in April, 1919, at 50% of that in Japan, but in 1922, from financial necessity it was raised to the same level as in Japan, except on sugar-beet molasses. In the same year the Japanese *stamp duty* was enforced. It is levied in small amount on the preparation of deeds and books certifying the creation, transfer, or change of property right.

*Business tax and unearned increment tax* in March, 1927, following the change in Japan. The former is levied on certain profitable business, 24 such being specified, and the latter on the interest on public bonds and industrial debentures, the rate being 2/100 of the interest accruing from them.

*Tax on playing cards* was levied from May 1931. This tax is payable in revenue stamps, for the domestic made playing cards, within twenty four hours after their manufacture, and for imported ones before their release from bonded zones. The rate of tax for each set of Majong is three yen, and the rate for other playing cards is twenty sen if the cards are made of paper, and fifty sen if made of other material. "Iroha Karuta, Uta Karuta" and samples to be used by manufacturers and dealers of play-

ing cards for export designated by the Governor-General may be exempted from tax.

During 1934—35 *Income, Inheritance and Non-alcoholic Beverage Taxes* were created and revision was made in the Liquor Tax following improvement in the production of drinks and the commencement of beer manufacture. At the same time those paying the Land Tax were relieved of their heavy burden by lightening the rate because of the new income tax which has adjusted the balance of burden of the nation. The Land Tax rate hitherto 17/1000 has been lowered to 15/1000 (for 1934 16/1000). As a result of the reform an annual increase of five million yen was estimated but deducting expenses for educational expenditure and other charges the net increase was about two million yen.

(1) Income Tax:

Hitherto the Income Tax was collected only from corporations and other legal persons known as "Hojin" as the first and second class income-taxes, but since the enforcement of the new Income Tax Law from May 1934 individual incomes are also subject to tax, as the third class Income Tax. In view of the special conditions in Chosen, however, the rate is only half that of Japan Proper (for 1934 it was only a quarter). Incomes less than 800 yen are exempt from tax (Japan Proper 1,200 yen); for those whose incomes reach less than 1,500 yen, 60 yen deduction is allowed for the support of each member of the family; for those whose incomes exceeding 1,500 yen and less than 3,000 yen, 30 yen deduction is allowed (the general rule in Japan Proper is 100 yen).

(2) Inheritance Tax:

Heirs or successors who have obtained property are on receipt of such inheritance subject to this tax payable according to the amount received, with the exception of succession occasioned by the death of Japanese soldiers from wounds or illness suffered in war or of others while serving in similar duties i.e., soldiers and policemen on guard at the frontier.

(3) Non-alcoholic Beverage Tax:

For the purpose of this tax all kinds of cooling drinks are regarded as luxuries. The rates are almost similar to those in Japan Proper, but that:

on "Tama Lemonade in bottle" is much lower than in the home-land.

Receipts from domestic taxes in recent years are given below:

Description	1935	1934	1933
Land Tax .....	¥ 13,767,731	¥ 14,738,162	¥ 15,853,598
Income Tax .....	9,201,971	5,114,319	1,325,503
Exchange Tax .....	617,029	497,040	367,129
Liquor Tax .....	19,590,314	16,583,650	13,529,196
Non-alcoholic Beverage Tax .....	243,239	180,258	—
Sugar Consumption Tax .....	3,077,106	2,643,066	2,419,309
Business Tax .....	1,848,423	1,563,447	1,329,090
Unearned Increment Tax .....	476,216	447,760	483,919
Inheritance Tax .....	280,268	61,930	—
Mining Tax .....	1,796,976	1,390,773	1,009,772
Bank of Chosen Note Emission Tax .....	34,196	55,079	—
Temporary Profit Tax .....	437,949	—	—
Total .....	¥ 51,371,418	¥ 48,389,803	¥ 36,317,516

## 21. Customs

At the time of annexation the Government announced that the existing tariff in Chosen would be left as it was for the next ten years. Early in 1912, however, the duty on goods for export to Japan and other countries was abolished with the exception of eight items, such as wheat, beans, cattle, hides, iron, etc., and even these were freed after April, 1919. With regard to imported goods, coal, horses, and sheep were placed on the list of free imports, and certain goods requisite for the iron industry were also admitted free. In 1913, certain materials imported for use in manufacturing articles for export were made free of duty, more than ten such articles being specified, and the same year Custom Houses were established at various points on the frontier along the upper Yalu and the Tumen.

In August of 1920, the grace of ten years promised to foreign countries having expired, a new tariff system modelled on the one in Japan was forced. Although it was the intention of the Government to annul the tariff between Japan and Chosen for promotion of their common economic interests, it was difficult to do so at once on the Korean side since the

duty on Japanese goods to Chosen formed an important source of revenue. It was retained until April, 1923 when it was found possible to abolish it, save on liquors and textiles.

#### **Receipts From Customs Duties**

1935 .....	₩ 13,855,925
1934 .....	13,348,909
1933 .....	11,641,973
1932 .....	8,423,966
1931 .....	7,921,457
1930 .....	9,088,177
1929 .....	11,565,879
1928 .....	11,410,745
1927 .....	10,942,758
1926 .....	13,361,844
1925 .....	10,781,573
1924 .....	9,221,729
1923 .....	8,557,328
1922 .....	15,620,343
1921 .....	15,790,165
1920 .....	11,347,125
1919 .....	16,870,434
1914 .....	4,140,354
1910 .....	3,606,095

#### **22. State Property ("Yoktun" Lands)**

During the Yi Dynasty Post Stations were established in each province solely for the purpose of carrying the officials on business trips and official despatches. Each Post Station had a certain number of postmen and post-horses. These men and horses were supported by the produce of the Royal land which they called "yokto" (or post land). The King also kept border guards along the frontier regions and gave them land to live on. This land was called "tunto" (or land for the border guards).

Now this system of "yokto" and "tunto," better known as "Yoktun"

lands, was abolished in 1894 and it has ever since been handled as state property.

These form special State Property and a source of national revenue either by lease or sale. The rent is payable in cash according to the market price of the crops, fixed annually. In 1935, 2,247 chobu of Yoktun lands were leased to 3,521 tenants for 57,209 yen. With an increasing demand by the tenants for the sale to them of their leaseholds, in December 1919 it was decided to comply, payment to be made in ten years by instalments and the price settled at an amount equal to the revenue of each section of land.

During 1935, 1,073 chobu were sold to the tenants with that year's instalment amounting to 83,194 yen. At the end of 1935 the total area of Yoktunto remaining under state ownership amounted to 2,444 chobu valued 1,094,518 yen. Embankments and lands attached of 599 chobu were valued at 124,449 yen.

## 23. Government Monopolies

### a. Ginseng

Ginseng, as a medical herb, is a very important product of Chosen. It has long been regarded in the Orient as a wonderful cure for many diseases, and Korean ginseng, especially that raised in the vicinity of Kaijo, the former capital, is considered the best ginseng in the world. Medical ginseng is obtained from the root of a plant carefully tended for six years and according to the process of preparation is divided into two classes, red and white, the former enjoying greater public favour and fetching a high price as it is made from a "select" variety by an elaborate method. The chief customer for red ginseng is China where it is greatly prized and sells at a good profit, and for this reason it was made a Government monopoly, but in 1899 it fell into the hands of the Household Department and formed an item of the Crown property. At the end of 1907, however, the Government regained control of it and placed it under the Finance Department,

and in July, 1908, a ginseng monopoly law was enacted.

Unfortunately, during this time the annual production of ginseng suffered greatly from a fatal blight which visited the plants, so along with the reform made in the management of the monopoly every measure was taken to prevent the visitation of noxious insects. After the annexation the Government specially encouraged its cultivation in designated districts by introducing many improved methods, as well as by providing funds at low interest. In October, 1920, a new ginseng monopoly law was published in order to secure more profitable management.

#### **Ginseng Cultivation**

Year	Water Ginseng (Raw Root)		Red Ginseng (Prepared Products)		Receipts from Ginseng Monopoly (Yen)
	Area (Tsubo)	Collection (Kin)	Manufactures (Kin)	Sales (Kin)	
1935	357,947	142,662	38,951	29,732	1,703,788
1934	357,600	142,577	37,203	29,533	1,565,746
1933	350,623	142,686	36,366	32,814	1,337,941
1932	365,090	165,172	43,364	36,306	2,099,820
1931	350,243	161,952	43,819	37,348	2,039,541
1930	336,918	170,709	46,259	45,098	2,449,463
1925	303,713	112,988	31,629	39,015	2,689,428
1920	319,332	116,508	29,694	37,107	2,544,556
1919	195,620	103,785	26,003	31,652	2,082,787
1918	125,313	67,813	19,144	35,753	2,035,205
1911	14,346	7,719	2,300	1,831	119,573

#### **b. Tobacco**

Smoking is universal among Koreans, so the cultivation of tobacco was found all over the land to meet the large domestic demand. The former Korean Government sought to make tobacco a big item of revenue and issued a tobacco tax law in 1909, which, however, fell far short of expectation. In 1914, a new tobacco tax was initiated by the present regime, and at the same time some limitation was made as to districts in which tobacco factories might be established.

The importance of a State monopoly in tobacco had long been recognized by the authorities, and was at last instituted in the year 1921 with the following exceptions:

1. The manufacture of rough-cut tobacco was allowed as a private business, because if immediately prohibited many licencees would be deprived of their livelihood, and besides, the Government factories were not in a position to fill the public requirements.
2. Leaf tobacco was allowed sale by private dealers for the time being for the good of people accustomed to smoke the leaf whole.
3. Private cultivation of tobacco was permitted to native farmers for their own use in view of the fact that there was a large number of them still licensed to enjoy that privilege.
4. To protect the monopoly no person is allowed to import tobacco in any form, except a limited quantity for private consumption of some particular kind other than those put on sale by the monopoly.

Tobacco manufacture in Korea was undertaken for the first time in 1903 by the Korean-Japanese Tobacco Company, and at the time the monopoly was enforced, there existed some thirty firms at work, the largest among them being the East Asia Tobacco Company which was able to supply nearly 80% of the home demand. The Government then bought out the existing companies, and manufacture of tobacco under the new system was started in July, 1921. The old premises taken over, however, were found inadequately equipped for the work, and temporary improvement had to be effected before it could be suitably commenced. Meantime, as the first step toward thorough reconstruction, decision was taken to build the most up-to-date factory possible in Taikyu. The building was started in 1922 and completed in 1923.

There are three species of tobacco grown in the country, namely, Korean, Japanese, and yellow or American, of which the first far surpasses the other two in production. The head office of the Monopoly Bureau is in Keijo having four branches in Shuan, Kaijo, Kworyo Bay and Nanshi; four local Monopoly Bureaus in the factories at Keijo, Zenshu, Taikyu and Heijo, with 31 branches and 118 sub-branches and 390 distributing centres. The

## III. FINANCE AND ECONOMY

number of hands employed in them is 3,000 of whom more than half are females. For the protection and relief of the workers, a Mutual Aid Association was established in March, 1922, to give help in case of death, injury, illness, etc., and to provide a bonus for retiring workers. Another association has been organized among themselves with the object of supplying their daily wants on moderate terms.

**Tobacco Sales**

	1935	1934
Monopoly Cigarettes .....	5,142,282,000	4,609,039,000 pieces
"    Cut-tobacco .....	17,131,918	16,831,514 kwan
"    Leaf tobacco .....	112,267	171,924 kwan
Imports (Japanese Formosan and Foreign tobacco) .....	90,588	84,029 yen

**c. Salt**

From early times the manufacture of salt in Chosen was chiefly by means of forced evaporation, but the great consumption of fuel made the cost of production too high for the native salt to compete with the cheap Chinese import. In 1907, the Korean Government established an experimental salt field at Shuan near Jinsen for production by means of the sun's heat. The result was so encouraging that it was decided to make the manufacture a government undertaking, and in 1912 the construction of salterns covering 88 chobu at Shuan and of another larger set of 770 chobu at Kworyo Bay near Chinnampo was completed. Later on these two salterns were enlarged, and their total area reached over 1,200 chobu in 1920. The Government then planned the establishment of more salterns covering 2,600 chobu along the coasts of the three provinces of Keiki, South Heian, and North Heian within seven years from 1920, and of these new areas, 2,474 chobu are completed.

To meet the urgent demand for the self-supply of salt in recent years, the Government-General planned to enlarge the area of salterns by adding 1,100 chobu in five years from 1933, and a further 1,100 chobu is added

from 1935 under a second five year plan. The plan is being carried out energetically and in 1935 the total area of salterns reached 3,387 chobu.

The production of salt increases year by year with the maturing of the pans, and jumped to 456 million kin in 1935, though it still fails to meet the domestic needs. In 1935 salt consumed amounted to 516,000,000 kin valued at ¥ 6,130,000 the balance being imported from Japan and foreign countries.

It is to be noted that foreign salt cannot be imported without the authorisation of the Government. The Monopoly Bureau controls its importation and sale. Up to the year 1921 good table-salt had to be imported from Japan and elsewhere, but in that year a refinery was set up at Shuan, and the market for its output proving very favourable, the capacity of the plant was gradually enlarged and methods improved.

#### **Income From Salt Monopoly (in thousands)**

	Kin	Yen
1935 .....	516,000	6,130
1934 .....	583,000	6,480
1933 .....	518,000	5,750
1932 .....	477,000	4,300
1931 .....	542,000	4,600
1930 .....	405,000	3,410
1921 .....	114,000	1,120
1911 .....	3,380	180

#### **d. Opium**

As a result of the strict control by the Government-General, the habit of opium smoking has been considerably reduced. But, instead of opium, morphine-injection has been indulged in by some vagrants and not a few have become addicts.

The Government-General also prohibited the use of morphine, but, because dishonest merchants supply morphine by various subterfuges, the enforcement of the law was difficult.

The Government-General, therefore, for the sole purpose of reducing

morphine addicts, decided to monopolize the manufacture and sale of morphine.

In September 1929 the business of opium purchase was transferred from the Police Bureau to the Monopoly Bureau. Accordingly a morphine manufactory was erected within the compound of the Monopoly factory at Keijo, and the manufacture of morphine was started in March, 1930. The manufactured morphine is sold to designated pharmacies to be used for medical purposes.

Further information with regard to the use of narcotics may be found in the chapter on public hygiene.

#### Morphine and Opium Manufactures

Year	Morphine and other narcotics	Opium for medical use	Total
1935	84 kg.	5 kg.	89 kg.
1934	411	10	421
1933	424	—	424
1932	411	10	421
1931	427	12	439
1930	299	11	310

#### Morphine and Opium Sales

Year	Morphine and other narcotics		Opium for medical use		Total	
	Quantity	Value	Quantity	Value	Quantity	Value
1935	79 kg.	58,090 yen	8 kg.	933 yen	87 kg.	59,023 yen
1934	361	189,457	9	1,016	370	190,473
1933	387	280,907	8	959	395	281,866
1932	411	297,738	6	768	417	298,506
1931	378	274,768	7	818	385	275,586
1930	261	197,231	8	1,011	269	198,242

### 24. National Debt

Prior to 1905, notwithstanding the exhaustion of financial resources, the

old Korean Government had never floated a public loan, nor had the Treasury itself any credit on which to do so, even had such been considered. How to rescue the country from its imminent bankruptcy was a burning question, and the authorities at last realized there was no other alternative than to resort to a national loan. So in that year, on the suggestion of Baron Megata, the eminent Japanese financier, exchequer bonds for ￥2,000,000 were floated in Tokyo and the proceeds appropriated to balancing the deficit in the annual account. With this as a beginning, loans were successively raised to obtain funds for various enterprises specially demanded at the time, and the total of these loans amounted to some ￥32,000,000 in all, of which ￥1,500,000 was advanced by the Japanese Government free of interest, and the rest at a low rate of interest by various banks. Moreover, from 1908 onward, loans totalling ￥13,000,000 were advanced by the Japanese Government for unlimited periods, and free of interest, to meet the increase in the cost of administration. On the other hand, a public loan service was established to make adjustment of all these obligations, and on the eve of annexation in 1910 the net balance of the national debt stood at ￥45,590,000.

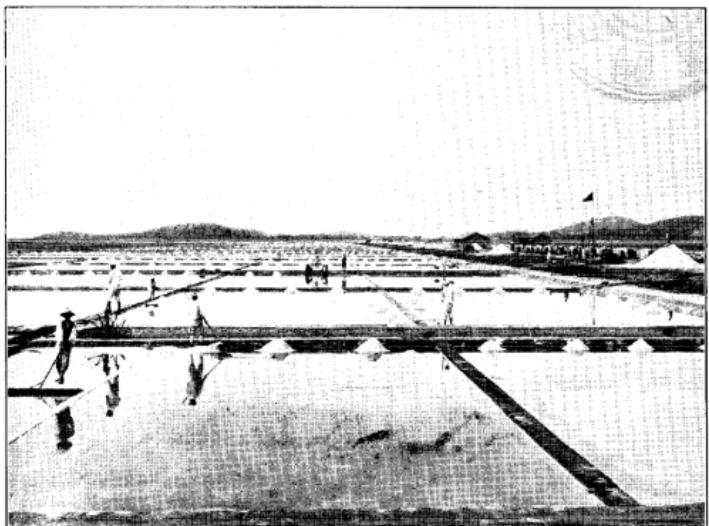
As a natural sequel to the annexation, the redemption of the loans made by the Tokyo Government became unnecessary, and the total debt to be borne by the Chosen Administration was thus reduced to ￥21,000,000. As the annual revenue of the peninsula, however, was still inadequate to meet the expenditure on various new continuous undertakings, recourse to public loans became unavoidable, and the maximum amount of national bonds issuable by the country was fixed at ￥56,000,000, but the imperative need of providing for expansion in public enterprises necessitated increase in the amount each year, especially since 1918, and in 1919 it was fixed at ￥178,000,000 and in 1927 at ￥603,700,000. The outstanding debts of the country now amount to ￥516,708,000 of which ￥216,180,000 has been repaid.

## 25. Economic Progress

Under the regime of the Yi Dynasty both economic and financial con-



Tobacco Crowing in Chosen



of 88,000,000 yen, with Gold leading at 55,000,000 yen. This good record is due to the encouragement of the Government General, to the rise in the price of gold bullion and to activities of large capitalists. Coal, iron, alum, copper and tungsten also increased in comparison with previous years, and with the expansion of mining and refining plans minerals in Chosen have now bright prospects.

Corporations to the number of 714 were either newly established or increased their capital to total of ¥185,000,000. Of these 151 with a capital of ¥68,000,000 engaged in manufacture, 18 with ¥33,000,000 in mining, 2 with ¥22,000,000 in gas and electricity. The forward movement of Japanese capital to Chosen was such that chemical and textile industries have sprung up in various places. As a result manufactures reached 607,000,000 yen showing an increase of 40 percent in comparison with the previous year. Furthermore, the Government plans of exploitation in North Chosen, mountain and river improvements, and railway constructions being undertaken on a larger scale the demand for labour increased and wages showed a tendency of rise.

Prices began to rise remarkably toward which the price of agricultural products was the chief factor.

The total value of Imports and Exports was 1,210,000,000 yen, an increase of 225,000,000 yen as compared with the last year.

Financial circles continued under the low interest policy, and with the favourable economic conditions, the various banking institutions made larger loans. In particular in December 1935 the loan balance in all the banks reached 697,000,000 yen an increase of 93,000,000 yen as compared with the corresponding period of last year. In brief the economic world, showed good conditions because of the prosperity in agriculture, mining, manufacture, Imports and Exports. The following table shows the progress during the last three years as compared with the conditions in 1910, the year of annexation.

(in thousand yen)	1935	1934	1933	1910
Paid up Capital of Corporations:	527,048	445,229	397,875	15,909
Value of Agricultural Products:	1,147,050	1,020,150	920,840	157,158

(in thousand yen)	1935	1934	1933	1930
Value of Forest products .....	114,005	106,030	79,561	19,240
"    Marine products .....	65,966	57,798	51,378	8,466
"    Mineral products .....	88,039	69,172	48,301	6,068
"    Manufactures .....	607,476	438,000	373,900	30,964
Trade.....	1,210,199	984,517	772,813	59,696
Bank Deposits .....	404,450	339,561	297,307	18,335
Bank Loans.....	694,825	624,037	562,846	40,912
Bank Exchange Received .....	1,963,446	1,565,471	1,312,190	28,227
Bank Exchange Drawn .....	2,160,565	1,550,885	1,248,721	23,907
Amount of Bills Cleared .....	1,613,524	1,384,847	1,089,990	20,489
Price Index (Average in Keijo):	179.58	162.33	160.09	100.00
Wage Index (Average in Keijo):	152.46	149.46	149.46	100.00

## 26. Banking

Banking on a modern system was first introduced into Chosen in 1878 when the Dai Ichi Ginko of Tokyo established a branch office at Fusam. Later the Juhachi Ginko of Nagasaki opened branches at Jinsen and Gensan, chiefly to transact business in exchange for the benefit of Japanese residents in the country. After the Japan-China War the Japanese banks mentioned above extended their activity by opening branches in Keijo and other centres, while two native banks, the Chon-il (later renamed the Korean Commercial) and the Hansong, came into being in Keijo.

The *Dai Ichi Ginko* in 1905, on the recommendation of the Japanese financial adviser, was entrusted with the handling of State money and the adjustment of the currency. Next, a joint warehouse company and a note association were formed in Keijo under Government patronage, the former to facilitate the movement of merchandise and the latter, transactions on credit among merchants. In 1906, to promote economic development in the provinces, agricultural and industrial banks were formed in several of the principal towns, the Government taking shares in them or granting them loans free of interest, and the same year a third native bank called the Han-il (later renamed Tong-il) was founded in Keijo.

In 1906, the *Oriental Development Company* was established by arrangement between the Japanese and the Korean Governments with the specific

object of encouraging exploitation of the national resources of Chosen by supplying funds and other facilities for that purpose. A joint-stock enterprise with a capital of  $\text{¥}10,000,000$ , now increased fivefold, and empowered to issue debentures to the extent of ten times its paid-up capital has its head office in Tokyo and branches in various parts of Chosen and Manchuria. The Company has been engaged from the beginning in many productive enterprises in co-operation with the Government, and has rendered useful service in the transformation and improvement of Korean agriculture, though at times it has exposed itself to severe criticism.

In 1909 the *Bank of Korea* was founded in Keijo as a de jure central institution capitalized at  $\text{¥}10,000,000$ , and to it was transferred all the functions belonging to a central bank hitherto performed by the Dai Ichi Ginko. After annexation the bank was renamed the *Bank of Chosen*, Chosen being the ancient name of the country and restored to use under the new regime, and branches were opened by it one after another in important places. Nor was its sphere of activity confined to the peninsula, for many branches were opened in Manchuria where it enjoyed free circulation of its notes, and even entered North China and East Siberia, ending in much more business being done by it in these outside fields than in Chosen itself. The Bank also made loans to China according to the Government policy, and opened an agency in New York with the view of facilitating exchange operations and of utilizing the American money market in the interests of Chosen and Manchuria. Stimulated by the steady expansion of its business, the Bank increased its capital to  $\text{¥}40,000,000$  in 1918, and to  $\text{¥}80,000,000$  in 1920, while recognition was given to increase in its maximum limit of note issue as occasion demanded; but owing to continued business depression the Bank suffered severe losses and was compelled in 1925 to reduce its capital by one-half.

In former times, when there was wide financial disparity between the Japanese and the Koreans, different rules were followed in the establishment of a new bank in Chosen according to whether it was Japanese or Korean. But their business relations becoming closer it was thought advisable to make the rules identical, and, so that co-operation by both peoples might

## III. FINANCE AND ECONOMY

be better facilitated, the regulations relating to banks were revised and unified in 1912.

Since then, encouraged by the economic growth of the people in general, and especially influenced by the war-time boom, many local banks have been established in the country. During this time, however, the agricultural and industrial banks in existence, though possessing numerous branches, were found much too weak to cope with the increasing demand for funds, their capital all told being only ¥ 2,600,000. So in 1918 they were all combined and merged into the *Industrial Bank of Chosen* under special government protection, with a capital of ¥ 10,000,000, which has since been trebled.

The first *clearing house* was opened in 1910, and each bank in Keijo became an associate member for the purpose of settling their own commercial notes. Later additional clearing houses were established in Jinsen (Chemulpo) and other large commercial centers—the total number being nine at the present time.

The banking organs have thus made systematic development and are aiding the economic and financial activities of the peninsula. The table below shows the general condition of the business done by the various banks having their head office in Chosen during recent years compared with 1910.

**Banking (December 1935)**

Description	1935	1934	1933	1930	1920	1910
Banks .....	11	11	11	16	23	11
Branches .....	181	176	173	154	121	59
(1,000 yen)						
Capital Subscribed .....	99,175	100,675	101,075	101,425	143,350	12,550
Capital Paid-up .....	65,981	61,731	61,871	60,971	79,950	3,430
Government Shares.....	1,963	1,963	1,963	1,963	3,463	434
Loans by Government	82,438	85,724	85,724	74,365	2,891	2,634
Reserve Fund .....	24,610	22,671	20,361	14,464	10,083	366
Debentures Issued .....	278,674	244,955	253,482	242,158	33,450	960
Deposits .....	404,450	339,561	297,307	226,563	139,357	18,355
Loans .....	694,825	601,995	562,846	548,663	230,696	40,912
Net Profit .....	3,592	3,268	2,406	3,131	5,345	335

### Kinyu Kumiai

In 1907 local credit associations called "*Kinyu Kumiai*" or Money Circulating Associations were organized on a membership system with the specific object of accommodating small farmers with necessary funds on easy terms, and each association was granted financial aid by the Government. In 1918 the rules were revised so as to admit of membership being extended to small traders in towns, and in the same year a Kinyu Kumiai Union was formed in each province to supervise the business and to look after the interests of all in the same province. These Provincial Unions are in turn controlled by a central organization in Keijo. The condition of Kinyu Kumiai Unions in 1935 was as follows:—Provincial Unions 13; Members 757; Paid-up Capital 2,804,000 yen; Deposits 80,626,000 yen; Advances 86,050,000 yen; Reserves 760,000 yen. Since its inception the system has been found of great service to middle-class people, so much so that the associations, ten in number at the outset, have multiplied until there are now as many as 698 throughout the country. Up to the end of 1935 the Government has granted subsidies of about four million yen to these associations.

### Kinyu Kumiai

Year	Associa- tions	Members	Paid-up Capital				Reserve	Net Profit
			Deposits	Advances	(In 1,000 Yen)			
1910.....	120	39,051	—	—	779	61	101	
1920.....	400	244,374	2,551	10,098	32,336	1,098	462	
1930.....	644	671,844	9,010	80,128	123,368	13,133	920	
1931.....	663	726,322	9,279	88,775	123,843	13,556	1,217	
1932.....	674	831,805	9,362	103,753	127,833	14,317	1,348	
1933.....	685	1,003,648	9,871	124,285	133,897	15,647	2,618	
1934.....	692	1,178,769	10,580	139,417	150,107	17,779	1,760	
1935.....	698	1,363,417	11,496	153,417	179,325	19,070	2,337	

*Mujin Kaisha* (Mutual Credit Corporations) are fully as popular as Kinyu Kumiai (Credit Associations). At present there are thirty-four such corporations with a combined capital of about four million yen and they

have already contracted for over one-hundred million yen.

The history of *Trust Corporations* in Chosen dates from March, 1908, when the Fuji firm opened its business. Encouraged by the war-boom in 1919 a great number of people rushed into this business. In view of the growing importance the Government enforced regulations on debentures on securities in 1920 and again in June 1931 promulgated a new law to make more thorough the control over all kinds of trust business. Consequently from among the twenty firms then in existence only the Chosen Land Trust and four other corporations obtained formal charters under the new law.

The five are now amalgamated into the Chosen Trust Corporation, which runs its business with a capital of eleven million yen and holds forty million yen worth of property in trust.

## 27. Currency

In old Korea there existed no definite system of coinage, and a bronze coin called "*yopchun*" was the sole money circulating among the people, but this had the drawback of being subject to frequent fluctuation in market value and proved unfit as the medium of exchange. In 1894 the silver standard was adopted, and seven years later after the example of civilized countries was changed to the gold standard, which, however, was not put into active operation. The Government, driven by financial stress, then started an excessive issue of five cent nickel coins, and with it counterfeiting developed, with the result that the credit of the coin fell and stability in the prices of commodities was destroyed. In 1905, when financial reforms were started under the direction of the Japanese financial adviser, the regulations providing for adoption of the gold standard were revised and put into effect the same year. The minting of new coins was then begun and the free circulation of Japanese money officially recognized, while the mischievous nickels were rapidly withdrawn from circulation.

After annexation the Government decided to make the currency system of Chosen identical with that of Japan. From March, 1911, to the

end of 1917, the withdrawal of old Korean coins amounted to ¥ 8,954,000 and it was then estimated that of the coins in circulation amounting to some ¥ 69,600,000, the value of Korean coins was only ¥ 2,502,000. Thus on the first of April, 1918, the Japanese coinage system was enforced in full in Chosen and the circulation of Korean coins was prohibited after the end of 1920, the Government engaging itself to exchange them for Japanese coins during the succeeding five years, except that the *yopchun* was still recognized for the time being as a subsidiary coin in consideration of its popularity.

As for bank-notes in Chosen, they were first issued by the Dai Ichi Ginko in 1902. Three years later the notes were acknowledged as legal tender and given free circulation in the peninsula, but this privilege of note-issue was turned over to the Bank of Chosen on its foundation in 1909. After 1911 the bank-notes were allowed free circulation in Kwantung Province and the South Manchuria Railway Zone, replacing the Yokohama Specie Bank notes which had been circulating in these districts. In and after 1918 the maximum amount of note-issue against securities and of excess issue was very considerably raised.

At present the currency of Chosen is practically the same as that of Japan, the only difference being that the Bank of Chosen notes take the place of the Bank of Japan notes. The Bank of Chosen notes are issued against gold coin, gold and silver bullion, and Bank of Japan notes, and also against bonds and commercial papers of a reliable nature.

The money in circulation in Chosen is mostly the *Bank of Chosen Notes* with Japanese subsidiary coins of considerable amount. The old Korea "*Yopchun*" is used very little except in country markets. As the economic and traffic relations between Chosen and Manchoukuo have come into close relation in recent years the amount of Bank of Chosen Notes in circulation in Chosen is not accurately available, but certainly it has increased to a remarkable extent in comparison with the notes in use in 1910.

Estimated Amount of Currency in Circulation (in 1,000 yen).

(Not including Bank of Chosen Notes)

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	Gold coins	Other coins	Old Korean Money	Bank of Japan Notes	Total
1935	—	9,214	—	—	9,214
1934	—	9,030	—	—	9,030
1933	—	8,549	—	—	8,549
1932	—	8,000	—	—	8,000
1931	—	7,214	—	—	7,214
1930	—	8,114	—	—	8,114
1929	—	9,633	16	—	9,649
1928	—	8,469	34	6	8,509
1910	15	262	9,186	275	9,738

**28. Trade**

Chosen has a favourable position commercially in the Far East. Surrounded by Japan to the east, Manchuria and Siberia to the north, and China to the west, its trade can be pushed with advantage in any direction it pleases, once the country is developed enough to do so. Prior to annexation the total trade of Chosen amounted to something like ¥ 50,000,000, but since it has steadily expanded along with the development of traffic services and banking facilities, and especially during the European War great expansion was made to meet the greater demand for Korean products abroad.

The import trade has made constant increase, though not at quite so rapid a rate as the export. After the outbreak of the Great War it suffered a slight depression for a time, but soon recovered owing to the general growth of enterprises promoted by the influx of Japanese funds, as well as to the improved purchasing power of the people, and not only daily necessities but building and other industrial materials were imported in large volume. On the whole, it may be said that the exports consisted of raw materials and the imports of manufactured articles.

Nothing tells the economic power of the country more eloquently than the trade figures. In 1910, the year of annexation, the total amount of trade reached ¥ 59,000,000, the export trade accounting for ¥ 19,000,000 and the import ¥ 39,000,000, but it had risen in 1919 to as much as ¥ 505,000,000, or ¥ 221,940,000 in export and ¥ 283,000,000 in import.

In 1920 the post-war depression set in and the total fell considerably.

Although flourishing days had come back after 1921, with the revision of the customs tariff, and promotion of trade between Japan Proper and Manchuria, and the repeal of import duties on goods coming from Japan Proper, owing to the world wide depression, accompanied by the general fall in prices, the trade in both 1930 and 1931 fell considerably. But with the rise of Manchoukuo and the return of prosperity in Chosen the country's export and import trade had regained its favourable trend.

In 1935 the value of export was 550,000,000 yen and of imports 659,000,000 yen, a total of 1,210,000,000 yen, showing increases of 27 times in export, 16 times in import and 20 times in total as compared with the figures for 1910.

Year	Export to			Import from		
	Foreign Countries	Japan		Foreign Countries	Japan	
		(1,000 Yen)	Total		(1,000 Yen)	Total
1935.....	64,902	485,893	550,796	100,589	558,813	659,403
1934.....	57,673	407,693	465,367	79,527	439,622	519,149
1933.....	52,773	315,854	368,627	64,368	339,817	404,185
1932.....	29,210	282,144	311,354	61,686	258,670	320,356
1931.....	12,772	249,026	261,798	52,696	217,770	270,466
1930.....	25,852	240,694	266,547	88,854	278,194	367,048
1929.....	32,773	309,891	345,664	107,767	315,325	423,093
1928.....	32,147	333,829	365,978	118,181	295,839	413,990
1927.....	28,133	330,791	358,524	113,943	269,473	383,417
1926.....	24,779	338,175	362,954	123,933	248,235	372,169
1925.....	24,341	317,288	341,630	105,388	234,623	340,011
1924.....	22,379	306,660	329,031	97,776	211,817	309,593
1923.....	20,403	241,262	261,665	98,338	167,452	265,790
1922.....	17,489	197,915	215,404	95,798	160,247	256,045
1921.....	20,884	197,393	218,277	75,898	156,483	232,381
1920.....	27,639	169,381	197,020	106,174	143,112	249,286
1919.....	22,098	199,849	221,947	98,158	184,918	283,076
1918.....	18,697	137,205	155,902	43,151	117,273	160,424
1917.....	20,236	64,726	84,962	31,396	72,696	104,092
1916.....	14,854	42,964	57,818	22,675	52,459	75,134
1915.....	9,319	40,901	50,220	18,159	41,535	59,694

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Year	Export to			Import from		
	Foreign Countries	Japan	Total	Foreign Countries	Japan	Total
	(1,000 Yen)			(Yen 1,000)		
1914.....	6,448	28,587	35,035	24,647	39,047	63,694
1913.....	5,921	15,314	31,235	31,618	40,429	72,047
1912.....	5,616	15,369	20,985	26,359	40,753	67,115
1911.....	5,515	13,341	18,856	20,029	34,058	54,087
1910.....	4,535	15,378	19,913	14,434	25,348	39,782

Trade of Chosen covers a wide sphere of activity embracing the principal countries of the world. Japan, having by far the largest interests in the peninsula, heads the list with 88% of the export and 85% of the import, making 86% of the total. The order of comparative importance of foreign countries concerned in the trade is: Manchukuo, Kwantung Territory, and China for export, and Manchukuo, China, the United States, Kwantung Territory, British India, Philippines, Dutch Indies, Australia for import.

Countries	Export to			Import from		
	1935	1934	1933 (1,000 Yen)	1935	1934	1933
Japan Proper .....	485,893	407,693	315,854	558,813	439,622	339,817
Kwantung Province .....	8,009	5,103	4,975	4,932	4,128	3,689
Manchukuo .....	50,034	48,358	40,588	49,015	46,681	40,765
China .....	3,312	2,007	1,598	16,448	7,796	5,857
Hong-kong .....	499	543	364	7	31	17
British India .....	343	110	115	565	2,619	763
Straits Settlements.....	233	289	222	1,724	75	127
Dutch Indies .....	200	215	103	3,511	1,431	2,137
French Indo-China .....	29	20	4	60	70	—
Asiatic Russia.....	587	3	79	538	113	1,144
Philippine Islands .....	118	88	42	2,378	1,793	271
Siam .....	113	98	9	4	14	327
England .....	197	3	11	3,309	975	988
Germany .....	11	2	710	336	380	423
United States .....	546	312	2,746	7,547	5,083	2,195
Australia .....	111	5	9	1,331	1,309	652
Egypt.....	93	416	534	—	—	—

On account of higher prices, the export of rice in 1935 showed a satisfactory expansion, and, favoured by the mining boom, copper, iron and gold ores also made a great increase. At the same time following the development of natural resources and of new industries, Korean products such as cotton textiles, wheat flour, cement, rubber shoes, chinaware, enamelled ironware, electric bulbs, and beer found new markets in Manchoukuo, the South Sea Islands and in Africa and became important items in the export trade.

Regarding the import trade, owing to favourable economic conditions and increasing purchasing power in general, the newly opened enterprises especially in North Chosen imported machinery and building materials in quantities larger than ever before. The result makes a total value of exports and imports surpassing the ₩ 1,200,000,000 mark, an increase of ₩ 225,000,000 in comparison with the previous year.

**Value of Leading Exports in 1933—1935**

Articles	1935	1934	1933
	(1,000 Yen)		
Rice.....	244,084	224,267	154,706
Beans .....	18,800	19,139	20,685
Flour and Starch .....	3,173	3,019	3,885
Fish.....	12,399	13,816	12,158
Laver .....	2,198	3,708	3,452
Sugar .....	3,147	2,523	2,537
Apples.....	2,463	2,483	2,548
Leaf-tobacco .....	373	774	1,560
Hides .....	1,812	1,511	1,426
Fish oil .....	5,519	1,183	1,177
Ginseng .....	1,177	1,275	274
Timber .....	8,121	7,330	5,756
Seaweeds .....	1,620	1,042	1,182
Cotton .....	13,476	8,142	6,499
Cocoons .....	1,183	788	1,774
Raw silk .....	14,189	11,473	14,009
Tussah silk .....	5,714	6,542	9,175
Cotton cloth .....	4,719	6,497	6,204

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Articles	1935	1934	1933
	(1,000 Yen)		
Graphite .....	2,246	1,395	1,046
Coal .....	6,723	6,168	4,602
Cement .....	3,739	1,821	1,596
Gold ore .....	6,482	2,427	1,882
Copper .....	21,607	11,041	5,732
Cattle .....	4,632	4,120	4,261
Fertilizers .....	32,153	25,257	22,607

## Value of Leading Imports in 1933—1935

Articles	1935	1934	1933
	(1,000 Yen)		
Rice .....	7,034	3,666	1,839
Millet .....	20,272	15,772	12,787
Corn .....	1,795	485	1,140
Beans .....	2,610	3,460	2,736
Flour .....	10,953	5,405	3,989
Sugar .....	7,581	6,315	5,851
Sake .....	1,656	1,513	1,118
Beer .....	858	1,542	2,110
Salt .....	2,682	2,560	2,769
Leaf tobacco .....	6,248	3,196	408
Paper .....	12,355	10,270	8,615
Coal .....	14,595	13,166	10,735
Cement .....	4,916	5,472	3,348
Ceramics .....	5,282	3,936	2,912
Timber .....	12,868	9,801	6,135
Raw Rubber .....	5,522	4,370	2,123
Rubber shoes .....	4,678	4,117	2,173
Matches .....	1,434	1,144	1,493
Ginned cotton & Cotton wadding .....	16,825	14,115	9,583
Cotton yarn .....	9,916	10,329	6,800
Tussah silk .....	6,564	6,679	9,412
Cotton cloth .....	36,329	44,166	43,802
Hemp cloth .....	1,510	1,766	1,147
Woollen cloth .....	10,583	9,914	8,528

Articles	1935	1934 (1,000 Yen)	1933
Silk tissue .....	31,994	24,950	18,445
Fertilizers .....	26,162	20,494	11,453
Bicycles & Parts .....	6,745	3,665	2,623

## **IV. Education**

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### **29. Introductory**

Korean education of old centred in the study of Confucianism, and had as its ultimate goal the making of public servants. Pupils first entered the "Sohtang," or private common school, found in every town and village, and there they were taught to read and write Chinese ideographs. For a more advanced course, they went to the Han-gyo, or public higher school established in every district, after which they proceeded to the "Songkyun Kwan" at Keijo, the highest seat of learning in the country. Graduates from this institution sat for the civil service examination, and successful candidates were eligible for official positions for all time. This system prospered for centuries, but on its abolition in 1894 these old schools continued in name only, with the exception of the Sohtang, which still carried on as before. In 1895 the Korean Government, following the advice and example of Japan, introduced a new educational system, and founded elementary schools throughout the country as well as a few higher schools in Keijo, but these failed to bring about gratifying results owing to insufficiency of the right men for teaching and management. About this time there came into being many private schools, most of which were maintained by foreign Christian missionaries as part of their mission work, and by the year 1905 the number of such schools had increased considerably.

On the advent of the protectorate regime in 1906 steps were taken to reform the existing system, laying particular stress upon elementary education, and this was mainly effected through the agency of Japanese educationists. After annexation, public education in the country was established on modern lines in conformity with the principles set forth in the Imperial Rescript on Education, and year by year new schools were started to keep

pace with the increased desire of Koreans in general for education. While the system in Chosen is similar to that in Japan, the difference in language and customs of the two peoples has necessitated division of the schools into two kinds, as far as elementary instruction is concerned, one for Koreans and the other for Japanese. However, the course of study, qualification of graduates, and connection with higher schools are now the same for both cases. At present, as educational organs, elementary and secondary, for Koreans there are common schools, higher common schools, and girls' higher common schools, and for Japanese, primary schools, middle schools, and girls' high schools. For the co-education of both races there are normal schools, and industrial schools.

After the government re-organization in 1919 great efforts were put forth for the spread of fuller education, and for greater proficiency and efficiency on the part of educationists. For this purpose, teachers of elementary schools were called to attend periodic courses held in Keijo or elsewhere, or were sent to Japan on tours of observation, and teachers of higher schools were sent to Japan to specialize in their own studies, or ordered abroad to make inquiry into occidental educational conditions. For the supply of secondary school instructors promising candidates are sent to Japan for proper training, while a number of scholars are yearly sent abroad for further study, preparatory to a professorship in the university or other high institution in this land.

As already alluded to, in an old school for Korean children nothing but Chinese writing and classics was taught, and pupils derived from them little practical knowledge of daily life, whereas in founding modern schools these subjects were given much less importance and new subjects, such as arithmetic, geography, the Japanese language, etc., were included in the curriculum. Koreans at first objected to the comparative neglect of their time-honoured studies, and above all regarded with a great deal of suspicion the teaching of Japanese, which was made too much of in their eyes, believing it was being forced on their children in order to supplant their own language, and thus destroy their national characteristics. This misconception prevailed widely among the conservative people, and difficulty

was encountered in enrolling pupils, despite the fact that tuition and textbooks were all free. As a result of the earnest and patient efforts of the authorities to remove all misgivings, the people gradually came to the realization of their true motives, and pupils began to seek modern education in ever increasing number.

### **30. Meiringaku-in (Confucian Institute)**

In April 1930, the Government-General, with the object of preserving the ideals and spirit of Confucius and for the cultivation of characteristic oriental morals established the Meiringaku-in (Confucian Institute) in Keigaku-in (formerly known to Koreans as the "Songkyun Kwan") which was from earliest times the highest seat of learning for the study of the Confucian classics. The President of the Keigaku-in was also appointed President of the new institute and many professors of arts and literature in the Keijo Imperial University have been appointed as lecturers.

This institute gives a two years' course in Confucian classics and Confucian doctrines, besides Japanese Language and civics. Candidates are privileged to teach Chinese classics at secondary schools. There is also a post-graduate course of one year for those who desire to continue their studies.

### **31. Reforms in Educational System**

Following annexation, an educational ordinance and its pertinent regulations were promulgated in 1911 to secure a sound educational system for Chosen. But the passage of ten years wrought so remarkable a change in every aspect of Korean life that the system fell far behind the actual needs of the country. Consequently, in 1920 a special committee was organized to study what reforms could be made in the system in force, and the decision reached by it served as the basis for the formation of a new educational ordinance which was issued in 1922. By the new ordinance not only were more educational facilities provided but the educational

standard of Koreans was raised, on the principle that they should be afforded equal opportunity under one and the same system as the Japanese.

Elementary education in the country is not compulsory as it is in Japan. Though it is still given in institutions separately established for Koreans and Japanese, the rules governing them with reference to period of study, entrance qualification, subjects of study, hours of instruction per week, etc., are essentially the same, the only points of difference being:

1. The Korean language is made an obligatory subject for a school for Koreans, while it is optional in a school for Japanese.
2. The teaching of Korean history and geography is particularly emphasized in a school for Koreans.
3. Different text-books may be used in view of the difference in language and customs of the two peoples. For instance, a school for Japanese children may use text books compiled by the Educational Department in Japan, and a school for Korean children may use those compiled by the Chosen Administration.
4. The period of study in a Korean common school is six years as a rule, though it may be shortened to five or four under special conditions. A higher or supplementary course of two years may be attached to this school.
5. A public primary school for Japanese is founded and maintained by a School Association, and a public common school for Koreans by the School Expenditure Body of a municipality or district.

In drawing up the scheme for common education, the establishment of separate schools for Koreans and Japanese was maintained, but the new ordinance provides for admission of children in certain circumstances, so that Korean pupils may be admitted to a public school for Japanese, and vice versa. This method already existed to some slight extent, but more Korean pupils are availing themselves of this new provision. At present there are 1,520 Korean children attending Japanese Primary Schools, and 330 Korean boys and 520 Korean girls attending Japanese Middle and Girls' High Schools. 670 Japanese children are in the Korean Common Schools and 140 Japanese boys in the Korean High Common Schools.

## 32. Elementary and Secondary Schools

Establishment of common schools for Koreans was started in 1906, the first year of the protectorate regime, and by the year 1910 they numbered 100 altogether, including 40 private schools of good standing. After annexation, their number increased annually by leaps and bounds, and the year 1919 saw a total of 482 throughout the land. As they were mostly situated in the towns, common education in rural districts spread but slowly, and to remedy this shortcoming, a plan was formed to augment these organs in the course of four years from 1919 at the rate of at least one school to every three villages, and in 1922 there were about 900 public common schools distributed in the provinces, thus doubling the number for 1919. Provision was made for further increase as far as means would allow, and the number reached 2,504 in 1936.

The first public school for primary education of Japanese in Chosen was founded at Fusen as early as 1877 under the name of Kyoritsu Gakko, and this was followed by the establishment of similar schools in Keijo and a dozen other towns in which Japanese were more or less numerous. The number of schools grew rapidly after the introduction of the protectorate regime until it reached 54 in 1908. At the beginning of the present regime some 120 schools were in existence, but the steady increase brought their number to as many as 501 in the year 1936.

For the secondary education of Korean boys there were in 1934 two public higher common schools in Keijo and one in each of the provinces, the total being fifteen. Of these, two were established before annexation, and the remainder all date from the year 1916 onward. Besides these, eleven similar schools are maintained by individuals or juridical persons, and for the secondary education of Korean girls there are ten public and ten private schools.

As secondary education organs for Japanese boys and girls there are now fifteen middle schools and twenty-eight girls' high schools in Keijo and other towns. All the secondary schools have a course of five years for boys and four to five years for girls.

### 33. Normal Schools

Until quite recently there were no regular normal schools, their place being taken by teachers' training courses specially attached to government secondary schools but as these failed to keep pace with the rapid expansion in primary education, a government normal school was started in Keijo in 1921 with a five-year general and a one-year special course. In 1922 a public normal school was founded in South Chusei Province with a course of three years for the training of common school teachers, and the following year found all other provinces also provided. Public Normal Schools in each province were abolished in March, 1930 when the Government Normal schools in Keijo, Heijo and Taikyu were enlarged and improved to meet the increasing need of training teachers. For the supply of women teachers a training course was opened in Keijo Normal School in 1925, and at the same time the training course specially attached to the Girls' Higher Common School in Keijo was dropped.

With the gradual increase of elementary schools more teachers, especially women, are in demand; therefore in April 1935 the *Keijo Women's Normal School* was established, and the training course at the Keijo Normal School was closed.

In the following table comparison is made of the education organs existing at the time of annexation and those of to-day.

**Education Statistics**

	<u>1936</u>		<u>1919</u>		<u>1911</u>	
Schools	Schools	Students	Schools	Students	Schools	Students
Primary School .....	501	86,775	380	42,811	128	15,509
Common School .....	2,504	802,976	482	89,288	172	20,121
Short Course Elementary						
School .....	746	48,204	—	—	—	—
Middle School.....	15	7,124	5	2,010	1	205
Higher Common School .....	27	14,982	12	3,156	5	819
Girls' High School .....	28	11,173	11	1,905	3	515
Girls' Higher Common						
School .....	20	6,514	6	687	2	394

## IV. EDUCATION

Schools	—1936—		—1939—		—1941—	
	Schools	Students	Schools	Students	Schools	Students
Normal School .....	5	3,172	—	—	—	—
Industrial School .....	67	18,264	25	2,843	20	961
Elementary Industrial						
School .....	116	5,942	73	1,650	3	93
College .....	15	4,250	8	901	5	409
University Preparatory						
School .....	1	448	—	—	—	—
University .....	1	542	—	—	—	—
Non-Standardized School ...	394	77,921	749	39,247	1,667	71,763
Total.....	4,440	1,087,387	1,751	184,498	2,006	110,789
Kindergarten .....	309	18,000	21	1,367	6	606

(1) Besides these, the sohtang, old-fashioned native schools principally teaching the Chinese classics and brush-writing, still exist in large numbers throughout the country, but with the growing influence of modern public education they are becoming fewer every year.

(2) Christian Mission and other private schools are included in this table.

### 34. Industrial Schools and Colleges

Industrial education in Chosen is still young. Since annexation, however, the authorities are paying greater attention to this branch of Korean education, and as nothing is more essential than the cultivation of the habit of industry and economy among the Koreans, whose mentality is generally averse to labour, the work of these schools was so arranged that the practical and not the theoretical side received foremost attention. This arrangement was strongly accentuated in agricultural schools and though at the beginning pupils showed much distaste at the insistence on actual training, they gradually came to realize that there is dignity in manual labour.

In view of the need of industrial development the Government is strengthening its policy of increasing industrial education and besides improving existing vocational and industrial schools increased the total number to 183. These apart from those of college grade are mostly elementary industrial schools and the remainder are agricultural, commercial and fishery.

For higher vocational education in Chosen it was provided by law that schools for the purpose should have a course of three or four years, admit

those over 16 years of age graduating from a higher common school or having scholarship of equal standard, and give instruction in advanced arts and sciences, but this was not acted upon until 1915, when the spread of secondary education made possible the enforcement of these regulations. The revision in the educational system in 1922 necessitated also the introduction of reform in the organization of government higher schools, and this was done on the principle of making them equal to those in Japan itself. At present there are five Government Colleges (Senmon Gakko), all in or near Keijo. In addition, there are two Public Medical Colleges, one in Heijo and one in Taikyu, eight private institutions of college grade, four maintained by foreign Christian missions.

1. Keijo Law College, formerly called the Law School, was under the control of the Korean Government, having as its object the training of judicial officials. In 1911 it was reorganized and in 1916 raised to its present status. It aims at giving special instruction in law and economics.

2. Keijo Medical College was first established in the days of the Korean Government as a department of the government hospital, and in 1910 was transferred to the hands of the present administration. In 1916 it was raised to its present status, and has in view the training of men in modern medical knowledge and ability.

3. Keijo Technical College has as its object the turning out of high-grade experts and managers for the industrial and engineering development of Chosen. It was founded in 1905 by the former Korean Government, and came under Japanese control in 1910. In 1916 it was raised to its present status, the courses offered being weaving, applied chemistry, civil engineering, architecture, and mining.

4. Suigen Higher Agricultural-Dendrological School gives a special education in agriculture and forestry. The school was originally attached to the Model Farm at Suigen and was opened in 1906. After annexation great improvement was made in its organization, and in 1918 it was raised to its present status, the work being divided into two courses, agricultural and dendrological.

5. Keijo Higher Commercial School had its origin in the Keijo branch

of the Oriental Association School founded in 1907, becoming independent of the mother institution in Tokyo ten years later, with the special object of turning out men of affairs needed for the business development of this country. In 1921 the institution was reorganized under its present name, and in 1922 was transferred to the Government.

### 35. University

The plan of establishing a State University in Keijo was launched in 1922. As preliminary work a preparatory school was built in Seiryori-cho, an eastern part of the city, and this school was opened in May, 1924. The period of study is two years, the work being divided into two courses, literary and scientific. The entrance qualification is completion of the full course of a middle school or higher common school. The university itself, located in the north-east of the city, was opened in May, 1926, with graduates of the preparatory course as nucleus. It comprises law, literature, and medical colleges and the study of Oriental institutions, culture, and medicine will be a feature of the University. About 600 students now attend the lectures.

### 36. Mission Schools and Other Private Schools

The Government-General appreciates the education work of the foreign missionaries for the younger generation of this country. From their first arrival some fifty years ago they established schools of elementary grades which have been gradually increased until now they have schools of college grade. They may be said to have been the pioneers of modern education here. The present work of the missions in education will be seen in the following table.

#### Mission Schools, December, 1936

	Higher Colleges	Common	Common	Higher Industrial	Non-Stan- dardized	Total
Presbyterian .....	1	1	1	1	16	20
North Methodist .....	1	2	2	—	3	8

	Higher Colleges	Girls' Common	Higher Common	Industrial	Non-Stan-dardized	Total
South Methodist .....	—	1	3	1	—	5
United Presbyterian and Methodist .....	2	—	—	—	1	3
Total .....	4*	4	6	2	20†	36

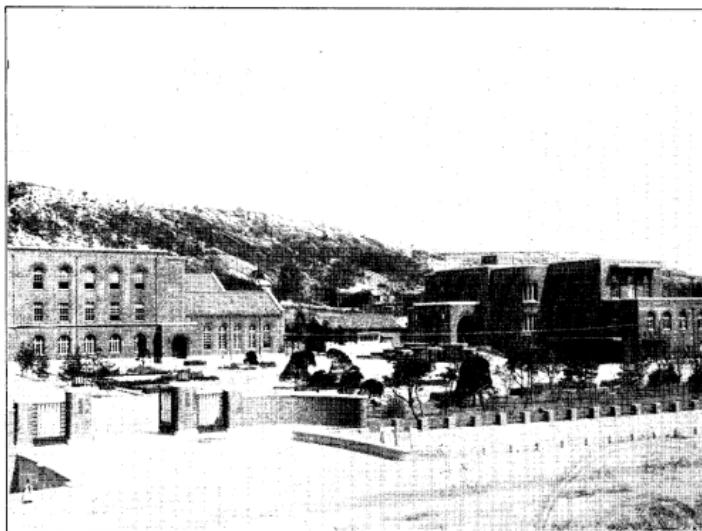
Note: \* Chosen Christian College, Soong Sil College, Severance Medical College, and Ewha College for Women.

† There are seven Designated Schools i. e. of equal standing with Higher Common Schools.

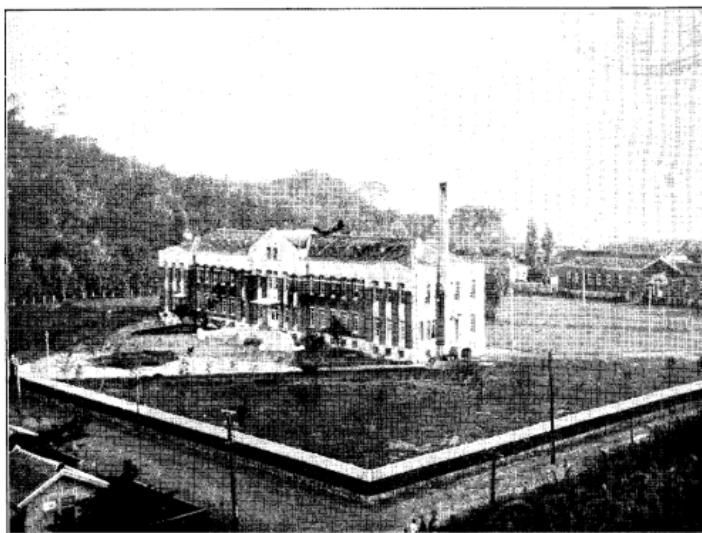
For the governing of private schools for Koreans special regulations were issued in 1911 and revised in 1915, but in 1920 further revision was made, by which all former restrictions were removed save for the inclusion of ethics and the national language (Japanese) as compulsory subjects in all private schools, and freedom was given them to include religious instruction in their curricula. Again in March, 1922, the regulations were revised in part by striking out certain conditions for recognition of teachers in private schools that their engagement might be more facilitated, and at the same time a private school of secondary or higher grade was required to be incorporated as a juridical person so as to guarantee its proper maintenance. With the enforcement of the new educational ordinance and its by-laws in April, 1922, all accredited schools were made subject to the new conditions, but private higher educational institutions in existence unable to fulfil the government requirements in regard to equipment and finance were allowed to work for a time under the old regulations.

### 37. Text Books

Concurrent with the formation of the special educational committee, another committee was specially organized late in 1920 to deal with the question of text books for schools in Chosen. This committee met early in 1921, and, after full discussion of measures to be taken for revision of the text books based on the propositions submitted by the authorities, reported the following resolutions :



Law and Literature Department of Keijo Imperial University



Charity Hospital at Kunsan, Maintained by the Provincial Government

began to compile a standard Korean history. To achieve the projected aim, a more authoritative organization was required; accordingly in June 1925 the Government formed the Society for compiling the Korean History.

Due to the untiring efforts of the staff of the Society the collection and arrangement of historical materials have now been almost completed and the Society is engaged in the compilation of the book. From 1931 the Society commenced publication and 21 volumes of ancient and modern history down to the Yi Dynasty have already been printed. This year there will appear nine volumes of the history, one volume (in four sections) of poems and pictures, and other two volumes giving items of interest. The society will finish its work in 1937.

### **39. Spread of Japanese Language**

After annexation the universal use of the Japanese language was particularly emphasized, and Korean common schools were required to allot 9 to 12 hours a week to the language and also to make fair use of it in teaching other subjects, while higher schools were encouraged to use it as the ordinary medium for giving instruction in addition to making it one of the subjects of study. Night schools and classes for the teaching of Japanese to young men in the country were also formed in large number. Fortunately, the marked aptitude of Koreans for linguistic study, and the general interest in it shown by the people, have greatly aided the work. The Koreans more or less conversant with the language now number about a million.

### **40. Encouragement of Korean Language Study Among Japanese Officials**

A knowledge of the Korean language is very useful for Japanese in dealing with Koreans, since in many cases grievous misapprehension arises from the lack. The Government, therefore, has specially encouraged Japanese officials in constant touch with the people to learn the language, and in

1921 introduced the system of giving extra pay to those proving themselves efficient. To qualify for this privilege the candidate must pass an examination held every year, and the number of successful candidates so far is 5,000 of whom some have been certified proficient without examination.

## 41. Koreans Studying in Japan

In 1922, the regulations for Korean students in Japan were revised, thereby giving more freedom and encouragement to those going there to pursue their studies. At present they number about 6,000 the majority of whom are in Tokyo. Owing to the wider provision of educational organs in the peninsula and for financial reasons those sent by the Government have been decreasing since 1935.

## 42. Education of Koreans Beyond the Frontier

Koreans living beyond the frontier now reach about a million and are largely found in communities of their own on the Manchoukuo side of the Yalu and Tumen, in South Ussuri, and alongside the North Manchuria Railway. In olden times Koreans were prohibited by the Government from crossing the two rivers mentioned, so as to avoid all occasion of trouble and confusion on the frontier, and anyone doing so was condemned to death by the "across river" law.

Fifty years ago the enforcement of this ban became lax and the people took advantage of this to go over the frontier in increasing numbers. Although these emigrants were honest peasants in general, they had very few chances of enjoying the benefits of civilization as they usually settled down in out-of-the-way regions, and their life in general was one of great hardship and insecurity owing to the presence of Chinese bandits and vagabond Koreans. So the Government decided to make provision for their protection as well as for their enlightenment.

In July, 1908, the Government founded a common school in Lung-Ching-Tsun, Chientao, as the first of its kind for the education of Koreans in the

borderlands. This was followed, after annexation, by the erection of similar schools in several important places, and to them volunteer teachers were sent, free text-books supplied, and subventions granted to the amount of ₩ 283,000 in the year 1935.

### 43. Art Exhibitions

Korean arts, though they show a brilliant record in the Koryo Era, began to decline in later years owing to the baneful effects of misgovernment, and toward the end of the Yi Era they fell into a most miserable condition. In recent years, however, signs of revival have appeared with the progress of general culture in the peninsula.

The authorities perceiving this new tendency, drew up a plan for encouraging the advancement of Korean arts, and in January, 1922, issued regulations providing for an art exhibition to be held once a year, the exhibits to be of the oriental and western schools, and the judging committee to be composed of noted connoisseurs, both Japanese and Korean. The first exhibition was held in Keijo in June following, the exhibits numbering 217, attracting 2,800 visitors and succeeding exhibitions were equally successful. The fourteenth one in May, 1935, attracted 1,206 exhibits, of which 74 oriental paintings, 152 western pictures, 70 art manufactures and sculptures were accepted. 23,830 art lovers visited the exhibition and medals or certificates of merit were awarded to those works showing special skill.

### 44. Government Library

After long-continued effort to establish a Government Library in Keijo the plan took definite shape in November, 1923, when regulations governing it were formulated, and the Library was completed and opened to the public in April, 1925. The collection of books, in 1934 reached 181,657 (76,211 modern books, 58,188 classical books, 8,696 foreign books and 38,662 popular novels and others), while visitors to the Library numbered 308,593, showing a tendency to increase.

## 45. Social Education

In 1936 the Social Educational Section was organized to supersede the Social Affairs Section of the Educational Bureau. This New Section retains the *administration of religious affairs* and general social educational activities other than Charity and Relief (See Chapter VII. Charity and Relief) and certain other social works which were transferred to the Social Affairs Section in the Home Affairs Bureau. Social Education activities are as follows :—

(1) *Promotion of National Spirit.*

In view of the present situation it is necessary to urge the awakening of the people and to remove from Society all atmosphere of corruption and indolence, to put life on a sound basis and to lead the popular mind toward simplicity and healthfulness. To achieve the above plans the Government General launched a strong movement throughout the Peninsula, and spared no effort to bring their ideas to every heart. At the same time the Government General arranged courses to train young men, the backbone of the country, and ordered various scholars to make trips giving lectures on social education.

Also by moving pictures, pamphlets and radio broadcasts similar propaganda and demonstrations are widely spread. On November 10th, the anniversary of the proclamation of the Imperial Rescript on the Promotion of National Spirit, all Government Offices, schools, banks, Corporations, and organizations, official and unofficial, hold ceremonies of reading the Imperial Rescript followed by moral instructions. At that time the National Spirit Promotion Week is observed. During this week the Government General distributes literatures describing in detail the plans of the "Self-Help" movement. This is repeated throughout the year on all available occasions.

(2) *Encouragement of Physical Training.*

Athletic sports are helpful not only for the social education but also for the cultivation of friendship between the Japanese and Korean peoples. Therefore the Government General has been giving continual encouragement

to all occasions of athletic meetings of young men and students and to other physical culture societies with the purpose of developing a sound body and mind in the younger generation. To lead the young men's organizations more easily, the Government General grants bounties to local young men's societies for physical culture and provides athletic fields at various places for popular use. For the general direction and encouragement of athletic sports in Chosen, the Chosen Society for Physical Culture in 1933 established its office in the Educational Bureau of the Government General and has been engaged in the following duties.

- (a) to arrange the Athletic Sports in commemoration of the Chosen Jingu Festival.
- (b) to exercise control over all parties participating in Athletic Sports, and to plan good connections and friendship among the contestants and to assist the activities of the various societies.
- (3) To hold lectures, to arrange short courses in schools, and to publish magazines toward the thorough understanding and taste for sports.
- (4) To engage in any other matters connected with Athletic Sports.

It is also worthy of note that considering the good results from Radio Gymnastic Exercises as a popular means for physical culture, the Government General in cooperation with various institutions has been encouraging its universal use, and for that purpose since 1934 has arranged throughout Chosen, Radio Gymnastic Exercises for one month every summer. In 1935 such exercises were held in 172 places with participants numbering 1,150,000 persons.

#### **46. Investigation of Historic Remains**

The investigation of Korean historic remains was set on foot in 1909, and is still carried on. The first stage being completed by the year 1915, its results were duly published, but as the work was confined to only a few of the many historic remains in existence, a five-year programme was next introduced for a similar undertaking to be carried on throughout the entire land. This was begun in September, 1916, and completed in March,

1921, during which time all sorts of ruins and antiquities representing the civilization of their own period were fully examined. Each year the reports sent in were published, and in illustration of them fifteen elaborate albums have already been compiled. In this way the most important and interesting relics in Chosen have been made known to the world, but there being still more to be done along this line a thirteen-year programme from 1921 onward was formulated.

In July, 1921, regulations were issued for the preservation of historic ruins and relics, requiring entry to be made of all those worthy of preservation in a register, new discoveries to be reported without delay, and official sanction to be obtained for their removal, repair, or disposal. The number finding place in the register so far totals 385, while those put in repair and maintained at national expense or by government aid number 151, comprising mausoleums, mounds, monuments, edifices, pavilions, storeyed-gates, stone images, etc.

In August 1933 an ordinance was promulgated for the preservation of treasures, historical remains, places of special scenic beauty and natural mementoes. The purpose was to preserve anything found in Chosen useful as of historical interest or as models of art. Treasures in this ordinance mean buildings, books, calligraphics, paintings, sculptures, art manufactures and such; historical remains mean shell-mounds, ancient mausoleums and the ruins of temples, castles and porcelain kilns and similar remains: places of scenic beauty mean all places of special historical interest as well as of scenic beauty; natural mementoes are special animals, plants, rocks and minerals of historical interest or valuable as models of art or for scientific research.

The present ordinance provides that the Governor-General, after due inquiry to the Society for the Preservation of Treasures, shall specify them and restrict their exportation to Japan Proper or to foreign countries. The owners of treasures have also been made responsible, by order of the Governor-General, to bring them for exhibition for a period not exceeding one year in the art museum of the Prince Yi Household or any government or public museum. Change of the original forms of such treasures and any

act detrimental to their preservation are also restricted. Under the new regulations 319 art objects were designated, of which 20 pavilions, 151 stone pagodas and images, 44 sculptures, 12 art manufactures and 8 ancient documents were designated as national treasures.

The Koreans in prehistoric times preserved the shells after consuming the edible part of shell-fish. These shells have been found piled up sometimes as high as five or six feet and occasionally mixed with primitive implements of stone, clay, bone or horn. Sometimes human bodies have been discovered buried in the mounds. The most famous shell mounds that have been excavated are those in Ryosan, Kinkai and Yuki.

The Korean arts originally developed with Buddhism as their inspiration. In the palmy days of Korean Buddhism various styles of architecture came into being, and not a few of the buildings remaining are now found very valuable as material for the study of ancient oriental arts. Even so, most of them were being allowed to fall into decay, so the Government arranged to have them properly cared for.

The *Museum* in which many treasures of ancient art are preserved, stands in the grounds of the Keifuku or North Palace, Keijo. It was established at the time of the Products Exhibition held in 1915 to commemorate the fifth anniversary of the present regime. The exhibits are classified according as they are illustrative of the institutions, customs and manners, literature, religions, and arts of ancient Korea, and they now number 13,375, including fine specimens of Japanese and Indian work.

Visitors to the Museum in Keijo during 1935 numbered 57,165 including 1,635 foreigners.

The *Archeological Museum in Keishu* is of considerable importance in the study of early Korean arts and sciences. Many objects of great value have been discovered in and near this ancient capital of Silla. Among the things exhibited in the museum, the most famous are golden crowns and jade-ornaments which have been excavated from the "Golden Crown Mausoleum" in recent years.

In 1935 this museum was visited by 34,669 persons of whom 113 were foreigners.

## 47. Meteorological Observatories

Meteorological observation in Chosen was first introduced by Japan in 1904. The central observatory was established at Jinsen and has branches at Keijo, Fusan, and eleven other centres, but as the country is still regarded as insufficiently served owing to the great diversity of its physical features, certain municipalities, counties, and police stations are directed to conduct simple forecasts. There are at present 328 auxiliary and minor observation points established in lighthouses, at local agricultural experimental stations and other places to forecast storms and to measure the rainfall.

The Jinsen Observatory records the standard time obtained through the Tokyo Astronomical Observatory (broadcasted by the Tokyo Wireless Station) and repeats "Noon" to every telegraph office and railway station throughout the country. To tell the correct time, at night, it makes its own observations, and since August 1929 it makes regular observations on heavenly bodies by an equatorial telescope. At this observatory and at several minor observatories Silver Disc Pyrheliometer (as at the Central Observatory at Tokyo), earthquake, Terrestrial Magnetism and high air-current observations are made.

The *Observatory at Jinsen*, through the Keijo Wireless Station, broadcasts in English three times a day the weather conditions at various places and storm warnings. The Keijo Radio Station (J. O. D. K.) also twice a day broadcasts similar news from North China, Manchuria and the chief centres in addition to those in Chosen. Thus from August 1932 meteorological conditions and weather forecasts from many districts are heard immediately after the general news broadcast in the evening, gathered from the reports published by the local observatories at Fusan, Taikyu, Jinsen, Keijo, Heijo, Gensan, Shingishu, Joshin and Chukochin. The Jinsen Observatory has its own wireless through which it receives by long wave meteorological news from Tokyo Central Observatory, Kobe Imperial Marine Observatory, Okinawa, Dairen, and Otomari, and since August 1933 by short wave reports from China, Manchoukuo, the South

Seas and Siberia. The Meteorological Observatory publishes and distributes detailed annual reports with charts of weather conditions, rainfall and other observations collected from various reporting stations.

The *Calendar* for popular use among Koreans is also compiled by the Meteorological Observatory. Previous to 1912 a lunar calendar was prepared in the style of that used in China, but thereafter the lunar dates were incorporated in the solar Calendar in consideration of the living conditions of the Koreans whose plans had depended so largely on the moon.

## V. Jinja

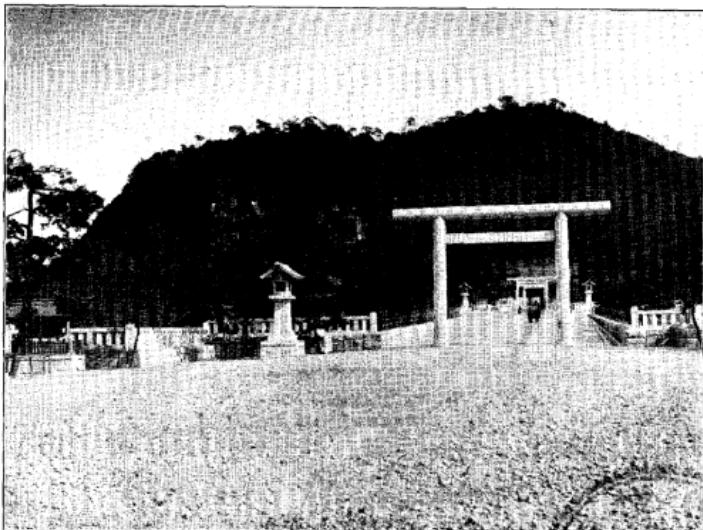
### 48. Jinja

Jinja is an institution in which State Ceremonies are to be held and therein lies its cardinal principle. Reverence and respect, together with loyalty to the Emperor, the relations between sovereign and subject, are the bases of the establishment of our Nation, the crowning glory of the fundamental character of our national polity and the essentials of our national moral virtue. The foundation of our nation stands firmly upon this great inspiration. This is the very reason why our nation venerates the illustrious dead in places especially dedicated to their memory. This fact is identical with the Imperial Throne ruling over us in an unbroken line. The veneration of the illustrious dead in places dedicated to their memory is maintained as a State duty publicly observed by the nation required by the essentials of national polity and impelled by the ardent desire of our nation. This ceremony, like that of having our Imperial Throne coeval with heaven and earth rule over us, is unique in the world.

In August 1915, regulations relating to Jinja were promulgated, facilitating the progress in the administration of Jinja affairs. Since that time many Jinja have been established, one after the other, until the number reached 51 at the end of December, 1935 with 53 officiating ritualists. The Chosen Jingu, a State Jinja established in Keijo, is dedicated to the memory of the Imperial Grand Ancestress and of the Emperor Meiji. The construction was started in the fiscal year 1918 with funds from the National Treasury and was completed in September 1925. The dedication service was held on October 15th that year. It was decided that October 17th of each year be the date of the Regular Annual Ceremony on which occasions the Imperial Throne deigns to despatch an Imperial Messenger.

**Jinshi**

A regulation relating to the establishment of Jinshi (Lesser Jinja) was promulgated in March 1917 with the aim to foster reverence and respect for the Imperial Ancestors and for those who had contributed distinguished services to the State, in localities that are less capable of maintaining Jinja. Many applications for their establishment have been made. The total number reached 281 at the end of December 1935.



Chosen Jingu, Keijo



Famous Bukkokuji (Temple) Seen from the Air

to decay. Such was the decline of Buddhism which had played a most significant role in the development of Korean culture, but this state of affairs ceased to continue after annexation, for in September, 1911, a new religious ordinance was promulgated, removing former restrictions, giving freedom of propagation, protection to temples, and raising the status of the priesthood. Thus the cult began to revive after lying at a very low ebb for hundreds of years. At present there are 31 head and 1,337 branch temples with 5,932 priests, 986 nuns and 167,000 adherents.

There exist several religions of native origin though they are not recognized by the State as having the true marks of religion. Among them are the Tendo-kyo and the Jiten-kyo, each a mixture of Confucianism, Buddhism, and Taoism, the Taikyoku-kyo and the Jindo-kyo which worships Dankun, commonly accepted as the originator of the Korean race, and other sects which are simply superstitious beliefs. In prosperity, the Tendo-kyo leads with a following of about 80,000. The rest are hardly worth mentioning.

As in many countries, the vicious custom of mixing religion and politics prevailed in Chosen. During the four centuries of the Koryo era Buddhism exercised so baneful an influence over politics that its decline and downfall were largely due to that fact. This abuse is more clearly in evidence in the case of the Tendo-kyo, founded sixty years ago, for its founder was executed by the Government "for seducing the people by evil teaching," and his successor also met the same fate on account of his participation in the Tonghak rebellion in 1894. These and other instances show that the entry of religion into statecraft was no rare occurrence in Chosen, so it is not surprising that the independence agitation in 1919 carried with it a religious colouring.

## 51. Religions From Japan

Shintoism (Way of Gods), the indigenous cult of Japan existing from earliest times, is a form of nature and ancestor worship with simple rites peculiar to itself, but its propagation in Chosen does not date very far

back and its activities have chiefly been among Japanese residents. Of the several sects introduced, the Tenri-kyo and Konko-kyo are found the most vigorous, especially the former, and, finding it necessary to work among Koreans as well, it has established a preachers' training institute in Keijo. At the end of 1935 the temples of all such sects in Chosen numbered 278, preachers 539, and believers more than 113,200 of whom 21,700 were Koreans.

Of Japanese Buddhist sects, the Shin-shu was the first to start propaganda in Chosen, and its priests entered Fusen, the first and nearest port to Japan. Later, as other important ports were opened to trade, three other sects, the Jodo-shu, Sodo-shu, and Nichiren-shu, sent men into the country, and after annexation minor sects became eager to follow their example. At present there are nine sects working throughout the land, and at the end of 1935 their preaching houses numbered 517, priests 689, temples 115, and believers 285,000, of whom 14,700 were Koreans. As with Shintoism, their mission was primarily for Japanese, but in recent years they have begun to extend their work among the Korean population, and have founded educational and charitable institutions in some few centres.

## 52. Christianity

Propagation of Christianity in Chosen owes its origin to an official mission sent to Peking by the Korean king in the latter half of the 18th century, which brought back with it a Roman Catholic Bible and other Christian books. With the central province as its stronghold Roman Catholicism gradually spread into the south, but as its doctrine ran counter to the native custom of ancestor-worship, it was placed under a ban in the reign of King Seiso, in 1784, when its converts were subjected to persecution, and its literature confiscated or denied entry. Though the ban was relaxed at times, it repeatedly met with great opposition and made little headway.

The first foreign missionary to enter the once hermit kingdom was a Frenchman named Pierre Maubant, who in 1833 made his way into Keijo and he was soon followed by two comrades. Owing to their devoted efforts

the number of converts steadily increased, and the Government, alarmed at the rapidity with which the new faith gained influence among the people, issued a prohibition law in 1839, which led to the arrest and torture of converts, irrespective of sex or age, and many were even put to death, but nothing daunted, the evangelists still pursued their work. Not only did they endeavour to win souls through their teaching, but they printed and distributed tracts, and established schools and dispensaries, so that by the year 1863 the number of converts reached as high as 18,000, including not a few persons in authority, and at the same time the attitude of the Government toward them became much more lenient.

At the beginning of 1866 a Russian warship appeared at Gensan and demanded the opening of trade with Chosen. The Korean Government, not knowing what to do at this unwelcome event, desired the French missionaries to intervene, promising to give them unstinted freedom in their evangelistic work as a reward. At this juncture a strong anti-Christian feeling arose among the high Korean authorities, and to reinforce it news was received that a wholesale massacre of Christians was being carried out in Peking and that the dreaded Russian vessel had suddenly vanished from sight. On this the Regent, having nothing to fear, changed his policy and decided to follow the reported Chinese example. He revived the prohibition law for the extirpation of all Catholics in the country, and it is said that during the persecution which followed, 30,000 people were martyred, including some French missionaries. After 1873, however, when the despotic Regent retired into private life, the Catholic mission began to recover its lost influence, and in 1882 religious freedom was fully recognized as a result of diplomatic relations being established between Chosen and foreign nations.

It was in 1885 that Protestantism was first introduced into Chosen. In that year Dr. H. N. Allen, medical missionary of the American Presbyterian Church, North, reached this country, to be followed in the coming year by Dr. H. G. Underwood, of the same Church, and the Rev. H. G. Appenzeller and Dr. W. B. Scranton of the Methodist Episcopal Church, and these pioneers started churches, schools, and hospitals in Keijo, Heijo, and other

towns. Subsequently, men from these and other missions arrived one after another, and to-day there are a dozen denominations of Protestantism engaged in the work of evangelization, and they apparently surpass Roman Catholicism in influence. The most flourishing is the Presbyterian Church, the Methodist coming next.

According to the latest Government returns, there are 120 Roman Catholic Missionaries with 107,452 believers; 138 Presbyterian missionaries with 261,067 believers; 67 Methodist missionaries with 54,023 believers; 27 Anglican missionaries with 8,341 believers; 1 Greek Orthodox missionary with 326 believers; 10 Seventh Day Adventist missionaries with 4,538 believers; 2,247 believers in the Holiness Mission; 19 missionaries with 7,262 adherents in the Salvation Army and 8,727 believers in the Independent Church. There are also 9,416 Japanese Christians in Chosen.

When Prince Ito was appointed first Resident-General in 1906 he saw the wisdom of co-operating with foreign missionaries for the true welfare of the Koreans, and so tried to come into close and cordial contact with them. He was on particularly good terms with Bishop M. C. Harris of the Methodist Church, North, and in one of the interviews with the Bishop the Prince said that, while of course he would attend to all political affairs, he should look to the missionaries for the spiritual guidance of the people, so that both working with mutual trust and assistance they might be able to fulfil their task.

When the wide-spread disturbance broke out in March, 1919, among the signatories of the independence declaration were a number of Korean Christian pastors and leaders, while the agitators included many professing Christians, and grievous misconception arose between Christian and non-Christian folk. This being a matter of great concern to the authorities earnest efforts were made to bring about a sympathetic understanding between these people, and opportunities were taken to convince the Christian side of the impartial attitude of the Government toward Christianity.

### **53. Administration of Religious Affairs**

In regard to the administration of religious affairs in Chosen, a new office called the Religious Affairs Section was instituted in the Government-General in 1919, and in the following year the regulations relating to religious propagation were revised, whereby various procedures were greatly simplified and vexatious restrictions removed. Another reform effected in the meantime was the extension of the privilege to religious bodies to establish themselves as foundational juridical persons. Hitherto most church properties had been registered in the name of private individuals, and the method was attended with great disadvantage to those held responsible for them. Consequently, foreign missionaries long desired to have their mission properties recognized as legal persons, and this the Government finally decided to allow. In February 1932, The Religious Affairs Section was amalgamated with the Social Affairs Section, now reorganized as the Section for Social Education.

## VII. Charity and Relief

### 54. Government Undertakings

Of the relief works undertaken by the authorities the more important comprise succour of sufferers from natural calamities, protection of the homeless sick or dying, alms to the decrepit, invalid, crippled, and disabled, care of orphans, education of the blind and deaf-mutes, etc., and for each of them a relief fund has been founded with the aid of the Imperial bounties granted on special occasions.

Formerly, *treatment of homeless persons* found sick or dying devolved upon the nearest town or village office. This was rarely any great burden in the country districts owing to the infrequency of such cases, but it was far otherwise in the cities and towns where the passage of strangers is more frequent, and the only cities provided with relief stations for the purpose were Keijo, Jinsen, and Taikyu. The authorities, therefore, encouraged benevolent persons, whether secular or religious, in the larger towns to establish private institutions of the same kind by promising to give them financial help, and homes for the vagrant sick now exist in Keijo and twenty-five other centres. This charity work is aided by the funds from 263,000 yen founded in 1914 with the balance from the Imperial donation of 30,000,000 yen. Up to 1935, 36,000 yen has been spent in furnishings and 183,000 yen for maintenance. At present the fund has increased to 321,000 yen. In addition there is a special fund of 1,235,000 yen for the relief of the aged, disabled, sick, impoverished and friendless. This was first founded with 200,000 yen of the Imperial Donation granted at the time of the Coronation of the Emperor Taisho, 1915, and the Imperial Donations of 346,200 yen granted in 1927 and 1928 on the death of Emperor Taisho and the Coronation of His Majesty the Emperor. At present 1,674 persons are receiving help through this gracious sympathy of the Throne.

For the *nurture and education of orphans*, the blind and deaf-mute, the Saisei-in or Charity Asylum in Keijo, was established in 1921 with a portion of the Imperial donation granted at the time. Since its foundation the Asylum has taken in 1,384 orphans in all, the inmates in 1936 numbering 323, all Koreans. They are given a training in agriculture on the farm attached to the institution after finishing the common school course of six years. In the blind and deaf-mute department, three years training in acupuncture and massage for the blind and five years in sewing for the deaf-mutes is given to fit them for self-support, and no obligatory term of service is imposed on them after their graduation. The blind number 36 at present and the deaf-mutes 78.

In August 1932, His Majesty the Emperor graciously granted 75,000 yen which continued for three years for free treatment works. With this Imperial grant the Government-General formed a budget, adding 81,247 yen from its own treasury, and started the work from October the same year. Since 1935 this Imperial donation was suspended, so the Government General increased its budget of 81,247 yen to the amount of 110,000 yen, with which free treatment work will be continued as before.

*Free treatment of the needy sick* is taken up by each government hospital in Keijo and provincial towns as part of its work, and for remote parts of the country, doctors from the nearest provincial hospital are sent out. Similar care is also taken for Koreans living beyond the frontier, lacking in medical provisions, and in 1918 a charity hospital was especially established in Chientao for their welfare. In 1935, there were three million free treatments, including forty three thousand treated in the hospitals.

*Reformatory work* in Chosen is of very recent origin, and regulations relating to it were issued in September, 1923, resulting in the establishment of a reformatory at Yeiko near Gensan under the name of Yeiko Gakko. At present the number of its inmates is 128 and they are given training in carpentry, sewing, farming, or fishing, in addition to ordinary schooling.

Chosen has been subject to catastrophies on a great scale. Perhaps not so

great as the floods of China and the earthquakes of Japan, but sufficient to cause much loss of life and much suffering. Affected either by heavy rains or by serious droughts different districts have, at various times, experienced famine, especially in earlier days, before the advent of quick communications.

To avoid these experiences has been one of the chief efforts of the present administration. Afforestation tending to regulate and control the flow of rain waters, and irrigation to retain and restrain the waters, is doing something towards the solution of the problem, while improved communications have prevented the loss of life, hitherto inevitable because of the impossibility of transporting food to stricken places. Much remains to be done, as serious floods are still experienced, for besides actual loss at the time, many people lose their livelihood and are in danger of starvation. The *funds for famine relief* come from two sources: first, one tenth of the interest from the Imperial Donation (17,390,000 yen) granted to "Fu" and "Gun" at the time of annexation; second, the interest from a special Imperial Donation (315,000 yen) granted to Chosen as charity and relief funds on the deaths of Emperor Meiji and of His Consort Empress Shoken, and by 100,000 yen subsidy from the Government Treasury.

Every time a *serious calamity* occurs in Chosen some amount, according to the extent of damage, is donated from the Privy Purse for the relief of the stricken people, and this has been done many times since the annexation. In 1935, such Imperial donation amounted to ¥ 305,700. At the same time the Government-General granted a subsidy of nearly a hundred thousand yen toward the relief of these sufferers.

The Government-General has approached the problem from two points. Firstly, from the fundamental necessity of afforestation and riparian control and secondly, from the necessity of affording immediate relief to those suffering from such calamities.

With both these points in view the Government-General has drawn up a budget of ¥ 57,726,200, and, together with a subsidy of 64 per cent. of the cost from the Home Treasury, organized a three-year plan of relief work, which includes flood and sand-drift prevention, to take effect from 1931.

The plan hopes to develop the communications and industries of the country by completing 80% of the roadways, to construct eleven fishing harbours, to improve twelve more rivers and thus to bring more land under effective cultivation.

These works are likely to be of great advantage to the country as a whole, and are immediately useful in providing employment and the means of livelihood for those suffering from famine.

Flood and sand-drift prevention work has been carried out over a total area of about ten thousand chobu, and work is progressing in other lines of the plan.

Owing to more severe depression in subsequent years the policy was found inadequate to meet the need. Therefore emergency works with a special budget of 5,972,000 yen were started in 1932 for three consecutive years and this fund is to cover the expenses for road and river improvements, and fishing harbour construction.

## 55. Private Undertakings

Apart from the Government undertakings and other private institutions, the country is greatly indebted to foreign Christian missionaries for its medical welfare. Most mission stations are provided with medical missionaries and nurses, and there are twenty-five mission hospitals, including three leper asylums.

Of the general mission hospitals, Keijo has the largest and oldest known as the Severance Hospital, and attached to it is a Medical College in which doctors and nurses are trained. The sanatorium for tubercular patients of the Northern Presbyterian Church in Kaishu has been doing excellent pioneer work.

Besides the above mentioned, there are other religious organizations of philanthropic nature, among which may be mentioned the Roman Catholic Orphanages in Keijo, Jinsen and Taikyu; St. Peter's Orphanage of the Anglican Church in Suigen; Keijo Orphan Asylums, Daido Orphanage in Sensen and Tosa Infants' Hospital in Taikyu under the Presbyterian

Church; Central Nursery in Koshu (Kongju) of the M. E. Church, and Salvation Army Homes for Women and Children in Keijo.

The Buddhists maintain two orphanages, and there are eight other private orphanages of which the "Kamakura" and the "Meishinsha" are the best known. It is interesting that the latter was founded by a chief of Police who started an orphanage in Seoul by gathering together the beggar boys and children wandering around the city without homes. Once the elements of social annoyance, these delinquent children are now taught trades under the leadership of able masters so that they will be able to find pleasure and happiness in a decent way of life. 76 children are now happy, contented and appreciative of the efforts made for them.

## 56. Leper Asylums

According to official investigations in December 1935, there were 13,219 lepers in Chosen. But there may be other secret or incipient cases scattered over the country. Therefore it is conjectured that the total number may possibly be some 15,000. There are four leper asylums, one maintained by the Government and three by British and American missionaries.

### **Government Charity Hospital for Lepers at Shoroku Island, South Zenra Province**

This was founded in February 1917 and is maintained by the Government-General. It should be borne in mind that the work was begun with aid from the Imperial charity funds provided specially for treating lepers in Chosen. By the end of 1934, 1,400 persons were accommodated, by March 1935, 600 persons were admitted at this hospital and during 1935, a further 1,000 persons. This completed the plan for 3,000 persons in the two year period. In December 1935 there were 3,733 persons in the hospital. The doctors and staff are doing their best to give them humane and effective treatment. They also teach those who are in the earlier stages of the disease how to care for those in the more advanced stages and assign them farm work, rabbit raising, housecleaning, cooking

and gardening. For these services some remuneration is given. Their food consists of rice, barley, wheat, millet, fresh vegetables, fish, meat, and when necessary cod liver oil is added to their usual menu for special nourishment. The hospital consists of several houses and under each roof there live about ten patients from among whom a headman is elected. This headman is responsible for the care of the patients and for the supervision of the home, so that they are living like a family working harmoniously together. To give them mental recreation a hall has been built and from time to time lecturers are invited to give talks for their mental and spiritual refreshment. Musical instruments and material for games are given them, and flowers and trees are provided for them to cultivate. They are especially encouraged in outdoor games. Once or twice a year they have a sports day. An exhibition of their hand-made goods is also held to entertain their guests as well as to amuse themselves.

### **Leper Asylum at Taikyu**

Founded in March 1913 at the outskirts of the town by Dr. A. G. Fletcher. Patients numbered 652 at the end of 1935.

### **Biederwolf Leprosarium at Reisui**

Founded in February 1911 by Dr. R.M. Wilson at the outskirts of Koshu (Kwangju) but in February 1926 moved to the outskirts of Reisui, South Zenra Province. Inmates numbered 705 in December, 1935.

### **Fusan Leper Asylum**

Founded March, 1911 by the late Dr. C. H. Irvin and now managed by Rev. J. N. McKenzie. Inmates 597 at the end of 1935.

### **Imperial Grants and Subsidies in aid of Lepers**

The last three leper asylums are maintained chiefly by subscriptions sent from the American Mission to Lepers and by contributions collected from

the charitable. Each asylum is honoured by the yearly grant of ¥500 from the Imperial Household Department, a grant which has been continued since 1925, as an encouragement to the workers of the various nationalities in their self-sacrificing work in the relief of sufferers from this loathsome disease. Moreover Her Majesty the Empress Dowager, who is deeply concerned over the pathetic plight of the lepers, has graciously bestowed a special grant for each asylum of ¥1,000 a year from 1930, which will be continued for five years. In addition to the above Her Majesty the Empress Dowager most graciously granted, on the 10th November, 1932, ¥2,500 to the Government Charity Hospital for Lepers, ¥1,500 each to the Taikyu Leper Asylum and the Fusán Leper Asylum, and ¥3,000 to the Biederwolf Leprosarium, for the consolation and relaxation of the patients. In recognition of their valuable and faithful service for the sake of the lepers in Chosen, Dr. A. G. Fletcher, Dr. R. M. Wilson, Rev. J. N. McKenzie, and Dr. S. Yazawa (of the Government Charity Hospital for Lepers) were honoured by the bestowal of Silver Vases and a pecuniary gift of ¥35 each, while Mr. Pak Saing Too of the Government Charity Hospital and Mr. Kim Soo Hong of the Fusán Leper Hospital received ¥50 each.

The Government-General has also been giving a subsidy for work with the lepers since the year 1923 amounting to more than ¥60,000 per year distributed according to the number of patients under treatment. Apart from this monetary help the Government-General makes free distribution of the special medicines known as "Chaulmoogra oil" and "Chaulmoogra ethyl ester" and tablets, all of which are manufactured by the Government-General. In this manner the Government and the foreign missionaries are working in harmonious co-operation.

### Society for Prevention of Leprosy

In December 1932, a new society called the Society for the Prevention of Leprosy was organized as a Zaidan Hojin (Legal Foundation) by leading citizens of Chosen. The Society is under the patronage of His Excellency The Governor-General. The aim of the society is to assist the Government to eradicate this dreadful disease by the slow but steady process

of segregation of wandering lepers. The society drew up a plan to contribute to the Government, lands, buildings and equipment suitable for a leper colony for the accommodation of about 3,000 wandering lepers. Through a country wide financial campaign arousing unprecedented sympathy among the people and the generous assistance of the Government the result was an unexpected success. Accordingly in March 1933 the Government announced that Shorokuto (Little Deer Island) had been selected for the new leper colony. Here the climate is mild and there are large tracts of fertile farmland, plenty of fresh water, and the island is conveniently located for communication with the mainland. Later about one million tsubo of land with houses were purchased from the inhabitants of the island. In addition, there is on this island about four hundred thousand tsubo of Government property in the site of the Government Charity Hospital for Lepers. Therefore, this island with a total area of about one million four hundred thousand tsubo is available for the treatment of lepers. On the 1st of March 1933 Her Majesty The Empress Dowager, deeply concerned in the welfare of lepers, graciously bestowed on the new leper colony a special grant of ¥ 10,000 a year for three years beginning with 1933, and on the 7th April 1933 His Highness Prince Yi also graciously granted, ¥ 20,000 a year for the same period.

In addition there are subsidies from the National Treasury to the amount of ¥ 110,000 for the year 1933, and from the provincial governments of ¥ 170,000 for three years. The subscriptions from the general public amounted to ¥ 1,318,675. With these funds the society drew up an estimate of ¥ 1,388,675 to complete the equipment of buildings, electric plant, and to purchase a launch (150 ton) and five automobiles. All was handed over to the Government-General on completion of the Shorokuto Hospital in October 1935. The society holds a balance ¥ 300,000, the interest on which is used for comforts to the lepers, for the investigation of the disease and for instruction in leprosy prevention.

## VIII. Industries

### 57. Agriculture

Chosen is essentially an agricultural country, eighty three per cent. of the entire population being engaged in agricultural pursuits of one kind or another. A mountainous country, like Japan, with few large plains, there is yet enough arable land not only to feed the people but also to permit of the export of much of its produce. Moreover, the soil, though not very fertile, is still fertile enough to support a thriving economic community if properly attended to; hence the vital importance of agricultural improvement to the welfare of Korean life. Yet the great majority of the people, keeping to their old method of husbandry, paid little or no attention to this point, and it was only after the protectorate regime was established that the need for it received any serious consideration. Since then, and more especially since annexation, the utmost efforts have been put forth by the Government for the modernization of the Korean agricultural system. As the country is mountainous and has to support a large and growing population, though one not half so dense as that of Japan, it naturally follows that "intensive" method should be pursued through the application of scientific methods.

Keeping this in view the authorities set to work toward agricultural transformation of the country, and one of the initial measures was the establishment of Model Farms. During many years, at these institutions, most of which are situated in the outskirts of country towns, experts have been conducting scientific experiments in farming, sericulture, horticulture, and stock-farming, and the results of their work are made the basis of the Government policy as far as technique is concerned, whilst individual farmers and planters look to these experts for guidance.

The Government Agricultural *Experimental Station at Suigen* was founded as the principal centre in 1906 by the Residency-General, and it has

branches in several of the provinces. The Farm occupies an ideal site for an institution of such a nature and an extensive tract of land was appropriated to its use. It has been engaged from the outset in all lines of experiment and investigation of agricultural interest, and has contributed a great deal toward the promotion of agricultural development.

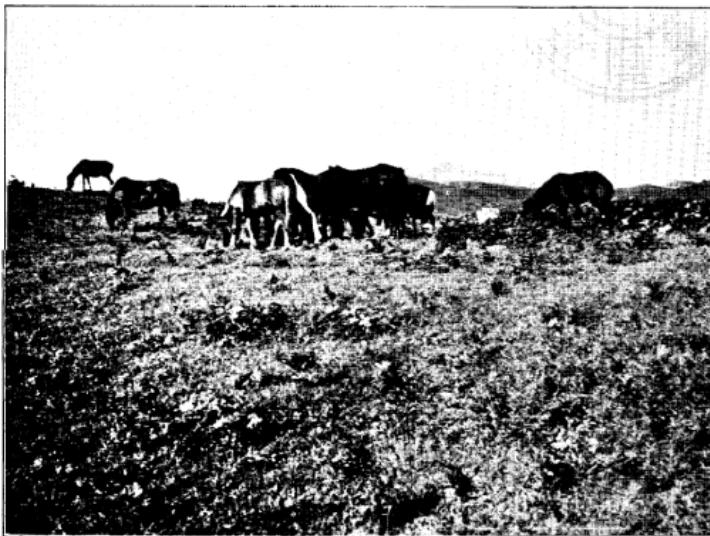
Various local organizations formerly existed in the country, having as their object monetary accommodation and co-operative undertaking of agricultural enterprises. These numbered over 500 with more than three million members, but as a whole they lacked unity and solidity and were often the source of scandal. To bring them under uniform and efficient management and thereby conduce to the general development of agricultural industry, regulations framed on those in force in the homeland were issued and enforced in March, 1926. They provided for the formation of *Agricultural Associations* in all towns and districts, and at the same time all kindred organizations (except those for live-stock) were ordered to merge themselves into the newly-formed associations.

According to the latest returns, the total *area of arable land* in Chosen is five million chobu, of which about one third is taken up by paddy fields and the rest by dry fields. In addition the area under cultivation in the mountainous districts known as "fire fields" is 410,000 chobu. These represent about 20 per cent. of the entire area of the country, and average 1.6 chobu per family. In the southern half of the country the area of paddy fields equals that of dry fields, while in the northern half the proportion is one to five.

At present there are about forty thousand families of two hundred thousand persons working in the cultivation of "fire fields" in the mountainous districts of Chosen. These poor people are driven by hunger from place to place, making shelters in log cabins and keeping their bodies and souls together by planting grains and vegetables on the hillsides. Their methods are to set fire to State forests in order to open up fields before sowing seed. Thus they often expose good forests to the danger of mountain fires and devastate fertile lands. In the urgent need of maintaining a livelihood for these poor workers as well as of protecting the State forests, the Govern-



Sheep Raising



Native Horses on Saishu (Quelpart) Island

maining 40 per cent. depends entirely upon the rainfall, and even in a successful year produces only half the yield obtainable from well-conditioned land. The encouragement of irrigation works is therefore being vigorously pursued.

In July, 1917, new regulations relating to *irrigation associations* were promulgated for the better irrigation, drainage, reclamation of waste land, etc. As many of them, however, found it difficult to do without financial aid, special regulations were issued in 1919 for subsidizing their works. Later under the revised regulations issued in 1920, the subsidies for land-improving enterprises were augmented, the amount ranging from 20 to 30 per cent. of the cost according to the kind of work to be done, and at the close of the fiscal year 1935 the number of associations actually in working order was 190 operating over an area of 213,995 chobu, while 8 others were actively engaged in construction works designed to serve an area of over 3,606 chobu, the total expenditure on all these enterprises at the end of the same year amounting to over ¥ 138,420,000. There still remain many tracts of land marked out for improvement.

Since the work of the irrigation associations have so obviously assisted the development of agriculture, the Government has always encouraged their formation, but owing to the impossibility of their being in a position to serve the whole of the arable land in the immediate future it has permitted the existence of private undertakings. Since these works affect people in various economic ways, it is provided that official permission must be obtained before starting work. Owing to the rapid increase in population in Japan the supply of food is in danger of failing to meet the demand, and so the authorities have been tireless in encouraging increased production of rice in Chosen, and the total volume of Korean rice exported is now over ten times that exported in 1910, the first year of the present regime. This increase is largely due to improvement in the varieties grown and in the method of cultivation and fertilization. The consumption of commercial fertilizer in 1935 amounted to 55,449,000 yen.

Inasmuch as there is still plenty of room in Chosen to admit of increase in the yield of rice, the Government drew up a fifteen year programme in 1920 aiming at the improvement of some 400,000 chobu of undeveloped

lands at an estimated cost of ¥ 160,000,000, of which ¥ 38,000,000 was earmarked as subsidies in that direction. To carry out the scheme, a *Land Improvement Department* was formed with an adequate staff of men to take exclusive charge of the work, and experts were detailed to the provinces to conduct basic investigation of those lands convertible into paddy fields by means of irrigation and reclamation. In the space of six years, that is, by the end of 1925, the area actually improved reached but one fourth of the estimated total, so to accelerate the progress of this all-important undertaking a revision of the programme was made. The revised programme, to be executed in 14 years from 1926 covering an area of 350,000 chobu, concerns itself with the improvement of that area and the method of its cultivation so as to secure an increased production of rice, and the amount needed to effect this improvement is estimated at ¥ 325,000,000 including government subsidies to a total of ¥ 65,000,000.

When this programme is fully executed the export of rice will be increased by a minimum of ten million koku thus doubling the present amount. Such a result, it is confidently expected, will greatly help in solving the food-supply problem in Japan and as greatly enrich the economic life of Chosen.

In July 1932 the Land Improvement Department was amalgamated with the newly created *Agricultural Forestry Bureau*, and more recently decision has been made to suspend the land improvement plan which formed a part of the rice increase programme pending the solution of the rice question. Accordingly the estimated increase above mentioned will be considerably decreased.

With advance in the production of rice, *official inspection* of rice destined for export became necessary, so that transactions in it might be creditably conducted, and in 1915 regulations for the purpose were promulgated, but these were revised in 1917 and again in 1921, by virtue of which the standard of the inspection system was raised and exportation of rice of inferior quality prohibited. Regulations relating to soya-beans were also enforced in the same manner. In October 1934, regulations for the official inspection of Unhulled Rice was promulgated and enforced. In this way the

quality of rice and beans produced in Chosen has been markedly improved, and they now enjoy high credit in the Japanese market.

Korean farmers are still obliged to sell their produce during harvest time on account of poverty and the lack of warehouses. Large quantities of Korean rice are exported to Japan Proper in a rush for the period of four or five months after harvest. This has caused great difficulties to the Japanese farmers and rice merchants, and the price of rice falls heavily, with great loss to the Korean farmers themselves. The Government-General established *agricultural warehouses* to aid the producers from selling their crops at harvest time, to encourage them to wait for more favorable prices, and to stabilize the exportation of rice. In 1930 the warehouse plan was enlarged, and in addition to the agricultural warehouses in places of production, export warehouses were established at the ports. In 1935 there were 63 agricultural warehouses and 8 export warehouses with a capacity of about one million koku respectively. It is hoped that these warehouses will be instrumental in safeguarding the interests of the rice producers, and in regulating the export.

In its efforts to put agriculture on a sounder scientific basis the government, both central and local, has used every endeavour to employ trained experts, and to place them throughout the country. At present there are 882 agricultural experts in Chosen.

## 58. Agricultural Production

Agriculture in Chosen has of late developed so appreciably that the total value of the crops in 1935 amounted to ¥ 1,147,050,000, of which ¥ 338,181,000 was exported, mostly to Japan, forming about 70 per cent. of the total value of the export trade, and these items, when compared with 1910, the year of annexation, show a five fold advance in the former and twenty two fold in the latter. As in most other countries, by far the largest part of the arable land in Chosen is devoted to the growing of grain and pulse, of which the principal are rice, barley, wheat, soya-bean and millet. In 1935 there were 3,066,489 families engaged in farming, that is 80 per

cent. of the total families in Chosen.

*Rice* is the most important of all agricultural products. Its annual production, after having provided for all domestic needs, furnishes the largest and an ever-growing item in the export trade. In 1910 the area of rice-fields amounted to 1,350,000 chobu yielding a crop of 10,400,000 koku, rising in 1935 to 1,695,000 chobu and yielding 17,885,000 koku, its export during the same period making even greater increase from 544,000 koku to 8,600,000 koku. Such progress was made possible by the improvement introduced in the method of cultivation, in the selection of seeds and manure, and in irrigation and reclamation.

*Barley* and *wheat* are chiefly cultivated for home consumption. They are all autumn grown, and in the southern provinces, where irrigation works are common, are often sowed in the paddy fields after the rice is harvested. As the result of encouragement of their cultivation, coupled with improvement in the use of commercial fertilizers and prevention of the presence of noxious insects, the area thus made to yield two staple crops a year was considerably increased. In 1935 the production of barley and wheat was 12,311,000 koku valued at 119,022,000 yen.

The *soya-bean* ranks next to rice in importance as an article of export. Though, owing to reckless methods of preparation, such as drying and assorting, the bean was at one time unable to gain any extensive outside market, it is now in high esteem in the Japanese market through the adoption of measures for thorough improvement in quality. The destination of its export is mostly Japan, as in the case of rice, where it is used not only for food but also for chemical industrial purposes, and the amount exported is yearly on the increase. In 1935 the area under cultivation was 792,000 chobu producing 4,375,000 koku valued at 60,239,000 yen.

*Millet* is of considerable importance among the cereals grown in the country, since many of the peasants depend upon it as an economical food. It is largely cultivated in the north (about five million koku a year) but even so the importation from Manchuria forms a significant item in Korean imports, the amount reaching about two million koku a year.

*Corn* has hitherto been used only for edible purposes, but now there is

an industrial demand and the production is increasing year after year—715,000 koku in 1935 valued at ¥ 7,372,000.

*Cotton* has been cultivated in Chosen from very early times, yet until quite recently the production was barely sufficient to cover domestic needs. It was only through the efforts of the authorities that real progress was witnessed in this important branch of agriculture. In 1906 a cotton-plantation was started in Mokpo to carry on the tentative cultivation of American cotton. Its superiority over the native species being fully demonstrated, cultivation was assiduously encouraged in the south. 176,000 chobu yielding as much as 159,000,000 kin in 1933. Along with increase in production, its export is also steadily growing. This is very welcome since Japan is badly in need of cotton for her ever-extending textile industry. From 1933 a ten year plan was arranged aiming at the production of 420,000,000 kin of cotton on a total area of 350,000 chobu throughout the country excepting North and South Kankyo Provinces. The Government-General is now diligently encouraging the farmers in the cultivation of cotton.

*Hemp* occupies an important position among the special products of Chosen. In 1910 only 18,600 chobu were under hemp cultivation producing 1,749,700 kwan but by 1935 these had increased to 26,700 chobu with 5,074,000 kwan. China grass is cultivated exclusively in the south on account of climate. In 1935 1,700 chobu under cultivation produced, 151,000 kwan.

The *sugar-beet* was started experimentally in 1906. Having obtained satisfactory results, its cultivation has since been encouraged with the aid of subsidies for distribution of improved seeds. Experiments carried on by experts for a number of years prove that Heijo and district were best suited for its growth and the area in 1931 reached one thousand chobu with a production amounting to 35,370,000 kin. In 1920 a sugar factory was established at Heijo by the Japan Sugar Manufacturing Company as a pioneer plant. The cultivation of sugar-beet was discontinued from 1932 because the soil and the climate, upon further careful experimentation, proved to be ill-fitted so that the production cost too high and producers

suffered heavy losses even with the financial aid of the Government-General.

Many kinds of *fruit* are grown in Chosen owing to the favourable conditions of the climate and soil. In recent years every encouragement has been given to induce the extensive cultivation of "select" species instead of the native ones which are generally of a very inferior kind, and in consequence some of the fruits now grown in Chosen such as apple, pear, grape, peach, persimmon and chestnut, have the credit of being superior to those grown in Japan. Thus with the improvement in quality, as well as in productivity, Korean fruit has become an important item of export to Japan and elsewhere, the amount witnessing increase each year. The apple leads both in production and demand, the amount in 1935 reaching about 16,050,000 kwan. The pear comes next with 4,040,000 kwan and grapes 730,000 kwan.

*Potatoes and sweet potatoes* are extensively cultivated both in the north and the south. The area under cultivation is growing year by year and they are consumed by the farmers as a secondary foodstuff. The production is 200,000,000 kwan valued at 20,000,000 yen per year. The most important vegetables cultivated are cabbages, turnips, melons, water melons, pumpkins, water cress, and garlic. The cabbage produced in Kaijo is best known. With the increase of Japanese in recent years other varieties are being more and more introduced.

## 59. Sericulture

Sericulture in Chosen is a family industry, and, for the most part, is carried on as a side-line. The Korean climate and soil are highly favourable for the raising of silkworms, but little progress was made as the species reared were of inferior kinds, while the method of rearing them was very primitive and the cultivation of mulberry trees, on whose leaves they feed, received no attention. The Government since 1910 has employed every means to secure thorough improvement in both quality and quantity of cocoons, and regulations were issued in 1919 to provide for the examination of egg-cards, prevention of diseases, care of

mulberry seedlings, etc., and institutions necessary for the encouragement of this profitable business were established in the provinces. The result of all these efforts is already evident in the greatly advanced condition of the industry. The number of families engaging in sericulture in 1910 was calculated at 76,000 and the volume of cocoons gathered at 14,000 koku, but in 1935 the figures were 821,573 families and 681,800 koku, of which 1,121,000 kin valued at 1,183,000 yen were exported.

Reeling was formerly done at home by means of simple implements and for home consumption only, but of late years the development in sericulture has induced the use of modern machines, and reeling-mills now number 70 with an aggregate output of raw silk amounting to 320,130 kwan valued at ¥ 13,920,000, all intended for export. On the other hand, handreeling is still quite common in the country and employs 361,230 families turning out a total production of 188,900 kwan valued at ¥ 5,310,000.

Tussah silk comes from the forests of silkworm oaks in North Heian Province. The production is irregular each year because of climatic and natural adversities. In 1935, 207,000 moths were reared on 240 chobu giving 3,260,000 cocoons. These are mostly spring silkworms, and the cocoons are exported to China and Manchoukuo.

## 60. Stock-farming

*Cattle*, raised everywhere in the peninsula, are indispensable to Korean farm-life, for they supply the greater part of the labour required on a farm. Korean cattle are generally of hardy constitution and gentle disposition, while their flesh is very palatable, so they are highly valued as a source of both labour and food. Of late, in consideration of the greater demand for them in Japan as well as in Manchuria and Siberia, various means have been employed by the authorities to help the development in cattle breeding, for which the land offers many advantages, and with such good effect that cattle increased from 700,000 at the end of 1910 to over 1,680,000 at the end of 1935, and the number exported (chiefly to Japan Proper) from about 20,000 to over 70,000.

In contrast with the cattle, the *native horse* is very small and poor, averaging less than four feet in height. With the object of making a new variety more suited to the Korean climate, the authorities are now trying cross-breeding between Mongolian mares and Japanese stallions, and the work is chiefly carried on at the horsefarms at Rankoku and Keigen.

*Sheep* were almost unknown in Chosen, though goats were kept by some people, but in 1914 a sheep-pasturage was established at Sempo, Kogen Province, and sheep were imported from Mongolia. Since 1919, cross-breeding between Mongolian sheep and breeds of foreign origin has also been carried on there, while to encourage private enterprises a number of sheep have been distributed among stock-farmers. In 1924 this pasturage was combined with the Rankoku stud-farm in the same province from economical considerations. Judging from the experience, so far gained, sheep-breeding in Chosen seems to have hopeful possibilities. In 1933 there were 2,600 sheep in Chosen, but a self-supply of wool is considered most important, thus from 1934 the Government-General made a new plan to encourage sheep raising and established a national farm for sheep breeding at Meisen, North Kankyo Province, for the rearing and distribution of sheep for breeding purposes. This plan also aims to develop the breeding of sheep as a subsidiary occupation. In 1935 there were 9,400 sheep on the pastures.

As for *pigs and poultry*, their improvement has been fostered by the import from Japan of superior breeds, and at the end of 1935 the former totalled 1,620,000 and the latter 7,120,000 both three times as much as the number kept at the time of annexation. About half of each are of improved varieties.

From ancient times honey has been in use in Chosen for food and medicine, and *bee-culture* has been extensive chiefly in the provinces of Kogen, North and South Heian and North Keisho. The total value of honey and wax produced in 1935 amounted to about a million yen. This industry is most suited as a secondary occupation for farmers and has very bright prospects. Recently "Italian, Carnioran," and other strains have been imported, but as yet the number of hives improved remains insignificant.

*Cow-hides* constitute one of the principal exports. Korean cattle furnish

an excellent hide because of its large size and fine grain. The only drawbacks to its value lie in the manner of peeling and drying, and in the presence of abrasions caused by rough treatment, but the adoption of new methods of preparation since 1911, together with the prevention of saddle gall, has led to great progress in the art of preparing the hide for tanning, and at the present time the total output of cow-hides amounts to six million kin of which 50 per cent. is prepared with scientific methods. The tallow, bones, gristle, and hair, formerly thrown away as refuse, are also being increasingly utilized.

## 61. Forestry

No nation in the world prospers without paying due regard to forestry. In spite of this self-evident truth, the forests in Chosen were long left untended or abandoned, so that good forests, chiefly found in remote mountainous regions, now occupy only one-third of the total area of "forest" lands, which cover more than half the entire peninsula, and the remaining two-thirds is but thinly wooded or entirely denuded. Even those forests still standing and left to take their own course show signs of decay with increasing age, while on the other hand the demand for timber for building material, fuel, pulp, etc., is growing greater each year, so the Government is doing all in its power to secure their conservation and cultivation, besides trying to prevent the reckless deforestation which used to be customary among the people at large.

Throughout the country there are many varieties of plants belonging to both temperate and frigid zones, the result of the wide difference in climate and soil between the north and south. For instance, in the basins of the northern rivers, the spruce, birch, larch, etc., are to be found, and in those of the central and southern part the red and black pine, oak, alder, bamboo, etc.

Formerly no system existed in Chosen for the care and management of forests, of which 80 per cent. was State-owned, and the people enjoyed freedom to exploit all except certain forbidden forests, but even these became less inviolable toward the latter days of the old regime, resulting

in unscrupulous felling of trees. In 1908, the Korean Government, acting in conformity with Japanese advice, promulgated a forestry law, but after annexation a new law was issued, providing among other things that State unreserved forest lands may be leased out for the purpose of afforestation and ultimately transferred to those successfully accomplishing the work. The area of lands thus leased now reaches over 1,385,000 chobu, of which about half has been transferred to successful cultivators.

There are about 3,500,000 chobu of forest land called "*Enkorin*" (*Yunkorin*) among the state owned forest lands. "*Enkorin*" came into possession of the State largely in the following manner:—

(1) Prior to the enforcement of the old forestry law there had been a considerable area of forest lands lawfully occupied and cared for by private owners. But the Design (*Wald Bäute*) of the forests failed to reach the standard required for private ownership and at the time of the Government survey of Forest lands the owners were not recognized.

(2) Owing to the failure of private owners to file their land registers with the Government in accordance with the requirement of the old forestry law, the lands were recovered by the State at the time of the Land Survey. For example, the forest land formerly owned by Buddhist monasteries were lost by them due to this failure, though the ownership could be proved by old documents and other historical evidence.

These "*Enkorin*" consist of small areas lying between or adjoining other privately owned lands and the conditions and intentions of their use differed in no way from privately owned forests. Yet their ownership by private individuals was not granted simply because of the difference in the Design (*Wald Bäute*) and of the failure by the occupants to observe Government regulations. This, however, caused complaints concerning the State procedure, which could not be ignored. Furthermore, these forest lands were widely scattered and adequate care by the State was difficult. On the other hand, to dispose of them in any other way than to hand them back to the former owners would be a threat to their livelihood. Again, in the care of the forests, because ownership by private individuals was not recognized by the State, their occupants were not attentive in

giving adequate care to them, consequently the State Reforestation programme could not be fully carried out. For these reasons the special law concerning the Cession of "Enkorin" in Chosen was enacted in April 1926, and in December of the same year regulations for the enforcement of the law were promulgated, and in February 1927 the law went into effect. By this law the forest lands were returned to the occupants without charge, and by this procedure it was hoped to avoid further complaints and to assist the Reforestation policy. The occupants were given opportunity to apply for such grants between February 1, 1927 and January 31, 1928. The State was to make investigations and act according to the findings. During that period the Government received 1,144,053 applications for 1,149,920 lots of forest land covering a total area of 3,416,433 chobu.

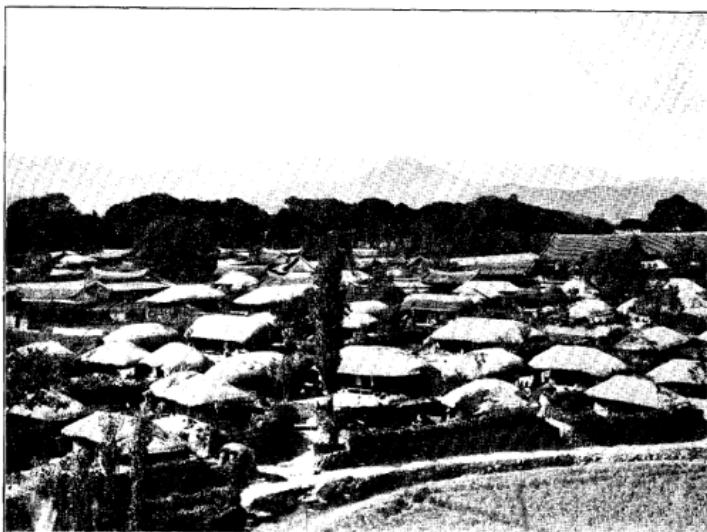
This policy of cession was to continue for eight years beginning with 1927. Up to the end of 1935, 1,167,572 cases covering 3,447,366 chobu, were decided in favour of the applicants. This signifies that the Government has finished the disposal of the greater part of "Enkorin", leaving only the few cases of special applications for further consideration.

There are 10,590,000 chobu of Forestlands under private ownership, of which 180,000 chobu belong to the Buddhist temples. In addition, large areas of State unreserved forestlands are being transferred to the people under the Forestry Act or under the Act for granting special forests called "Enkorin". Therefore in future the area of private forestlands will reach 11,700,000 chobu, or about 70 per cent. of the total (16,340,000 chobu). These *private forests*, however, are generally uncared for and under standing trees there are only 7,720,000 chobu. Others are barren. Of the latter 210,000 chobu require sand drift prevention work before trees can be planted.

Coniferous trees, such as red pines comprise 60 per cent. of the standing trees in these forests and the growth is very sparse. Undoubtedly even these are much improved as compared with conditions at the time of annexation,—the bare red mountains are now clothed in green. The reasons for the impoverishment of these private forests are that people cared only for red pines and recklessly cut others, oaks and other broad-leaf trees. They felled the trees and gathered leaves for fuel and fertilizer. To remedy



Making Chosen Green, Arbor Day, Observed on Third of April



Village Inhabited by People All of the Same Family Stock

extensively to prevent sand-drifts and to afford a future supply of timber, and the area of State forests so covered up to 1935 totalled 60,000 chobu and seedlings planted 218,060,000 in number.

The first afforestation by a provincial government was started in Kogen-Do in 1911, and the provinces are now engaging in the work. During 1935 two hundred million seedlings were planted and one million litres of seeds were sown on a total area of 88,200 chobu.

In connection with the Government Agricultural Experimental Station, three public nurseries or *seedling plantations* were started in 1907, and more being formed each year they numbered 36 by the end of 1934. The principal seedlings raised at these places are the pine, oak, chestnut, poplar larch, etc., and at first distribution was made gratis to people interested. Every possible opportunity was seized by the authorities to arouse the interest of the people in afforestation. Schools were provided with lands on which to plant trees, and the 3rd of April, the anniversary of the death of the first Emperor of Japan, was fixed upon as Arbor Day, on which day universal plantation is encouraged. During the twenty-five years of the present regime, by Government and private undertakings more than a million chobu (=three million acres) have been planted with over four billion trees. The whole landscape is gradually changing and the general rainfall will in time be increased, while at the same time the danger from floods will be reduced.

Scientific examination and *investigation of forest plants* being necessary for the improvement of forestry on a sound basis, work along that line carried on since 1913 was much enlarged in scope and more experts were engaged, and in 1922 an experimental forestry station was established in a suburb of Keijo.

For the *conservation of forests* there have been only fifty three stations with a staff of only ninety forest keepers. Thus one keeper was in charge of an average of 24,000 chobu. There have therefore been continual cases of clandestine tree felling, secret cultivation and mountain fires. For instance in 1930, 38,000 chobu of beautiful forests were reduced to ashes. To remedy this situation the Government, between 1932 and 1934, increas-

ed the number of Forest Stations by eleven and reinforced the staff by adding eleven keepers and 242 assistant keepers to maintain a more vigilant watch. As a result the losses have been very small and the area of forestland wasted by fire has not exceeded one thousand chobu a year. Even the venturesome "fire field-tillers" cannot extend their methods to the good forests.

Among the few forest districts spared the ravages of wholesale deforestation, the most important is the one along the upper reaches of the Yalu and Tumen Rivers on the frontier. The first systematic exploitation of it began in 1906 when a joint institution by the Japanese and Korean Governments with a capital of ¥ 1,200,000 was formed for the purpose. This was the origin of the Government *Forestry Station at Shingishu* which, together with a similar joint enterprise on the other side of the Yalu, forms one of the largest timber supplies in this part of the world. The Station is provided with nurseries of its own, so that as trees are felled new ones may be planted in their stead. The timber felled is mostly rafted down to the lumber yard at Shingishu, where it is sawn and sold, the profit from the undertaking going to the Treasury. During the year under review 1,874,000 cubic metres of logs, sawn lumber and standing trees valued at ¥ 10,232,000 were sold here.

## 62. Fisheries

Girdled on three sides by water, with a coast-line measuring more than 10,000 miles, Chosen is favourably situated for the development of her fisheries. Owing to the presence of innumerable islands and indentations of the coast, as well as to the great influence of both warm and cold currents washing her shores, there is abundant marine life and the principal varieties of fish already known number some 80. But these natural advantages were almost wasted on the native fishermen who knew but little of modern methods of fishing. Since the establishment of the present regime, improvements have been introduced into fishing boats, gear, and methods, and encouragement given in various forms for the increase of marine

production, so that the value of catches and prepared aquatic products which was only nine million yen at the time of annexation, rose to over one hundred and thirty three million yen in 1935 showing about fourteen fold increase.

The first *law for fisheries* was published in 1909, and was replaced with a new law in 1912, providing for the security of exclusive fishing rights over a certain area of water, the prohibition of certain acts prejudicial to fishing in protected areas, the granting of permits to applicants according to custom as far as possible, and the prevention of individual monopolization of any fishing ground. The law was accompanied by regulations for the protection and control of fisheries placing some restrictions on the manner, season, and place of fishing, prohibiting trawling within specified zones in Korean seas, and limiting the number of whaling boats and diving apparatus. Steps were also taken to suppress the poachers appearing on the western coast, thus rendering their visits far less frequent than formerly. In view of the sudden increase, in recent years, of fishing boats engaged in fishing off the Maritime Province, on the Eastern China Sea and the Yellow Sea, the Guard-boat "Teru-Kaze" Maru was constructed in 1936 to watch and protect the deep sea fisheries.

The first *aquatic investigation* was undertaken by the authorities in 1912 with regard to the distribution of Korean fish, their movement, reproduction, and seasons of visit, suitability of methods employed in catching them, preparation of salted and dried fish for export, and artificial culture of certain kinds of fish and sea-weeds, and in 1922 a central organ called the Fisheries Experimental Station was established at Fusan in order to carry on the work more systematically. These and other efforts toward improvement of the fishing industry have already been productive of good results. Nothing, however, has contributed more to the recent progress of Korean fisheries than the increased immigration of skilled Japanese fishermen, by whom the native fishermen have been taught to engage in deep sea fishing—a new profitable venture for the Koreans, whose activity had hitherto been confined to off-shore and inland waters.

To teach practical knowledge of scientific catching, manufacture and

culture of fish and other sea products fishery schools have been established in Reisui, Kunsan, and other sea ports.

In view of the increase of prepared aquatic products for export it became necessary to improve the quality and to prevent all dishonest trading. Thus in 1918 the Government-General promulgated regulations governing the examination and providing for *control of all canned goods, sea-weeds, fish oil, tomato-sardines etc.*, before shipment abroad. As a result the Korean products now enjoy a good reputation both at home and abroad. In 1935 more than 6,680,000 cases valued at 39,120,000 yen were inspected and passed.

With a view to promoting common interests among fishing communities, regulations were promulgated in 1912 authorizing the formation of *fishermen's associations*. These associations increased year by year until they reached 195 in 1935 with a combined membership of over 123,000, and their joint activities consisted in the purchase of fishing tackle, sale of fish, advance of funds, lending of boats, equipment of alarms and signals, arrangement of mooring places, etc. All are thriving under the supervision and guidance of the authorities, and not a few are assisted financially by the Government.

As early as 1900 an association was founded at Fusan by fishing parties coming from Japan for protection of their business, and gradually extended the scope of its work to include the entire peninsula, but in 1912, on the enforcement of the new fishing law, change was made in its constitution to permit of Koreans becoming members, and it enjoyed an annual subsidy from the Government. It then remained unchanged until 1923, when it was re-organized under the new regulations, and a Chosen Fisheries Association was formed in Keijo as a central institution with a similar institution in each province. The Association engages chiefly in such works as rescue at sea, free medicine for the sick, inquiry into fishing conditions, guidance of fisherinen in their business.

In connection with fisheries the famous Hanyo (women divers) of Quelpart island are worthy of mention. These women now numbering 8,000 are engaged in catching sea-ear, and sea-weeds by diving into the deep sea,

and each earns from ¥1 to ¥2 a day. During the warm season they migrate to the mainland for fishing purposes. The total earnings of these women on the south coast and in Quelpart island together amount to one million yen a year. They have a Fisherwomen's Co-operative Society and for the promotion of their welfare the Local Government of the island is doing all possible.

#### Marine Products

	1935	1934	1933
Mackerel .....	¥ 5,438,000	¥ 5,717,000	¥ 6,386,000
Sardine .....	16,638,000	9,171,000	5,767,000
Anchovy .....	3,365,000	4,183,000	3,023,000
Sciaena .....	3,871,000	3,621,000	3,706,000
Nibea .....	1,026,000	1,078,000	922,000
Laver .....	2,386,000	2,835,000	2,500,000
Herring .....	2,539,000	2,549,000	1,902,000
Sea-bream .....	1,322,000	1,298,000	1,537,000
Hair-tail .....	1,912,000	1,932,000	1,642,000
Plaice .....	1,540,000	1,264,000	1,223,000
Cybium .....	1,200,000	1,255,000	1,404,000
Cod .....	1,481,000	1,541,000	1,773,000
Horse mackerel .....	1,053,000	1,634,000	787,000
Prawn and Shrimp .....	2,345,000	1,881,000	1,644,000
Whale .....	408,000	360,000	610,000
Mintai (Alaska Pollack) .....	4,191,000	4,050,000	3,549,000
Yellow-tail .....	485,000	687,000	738,000
Shark .....	647,000	524,000	586,000
Oyster .....	742,000	651,000	598,000
Clam .....	263,000	178,000	169,000
Sea-ear .....	375,000	395,000	341,000
Crab .....	284,000	393,000	215,000
Others .....	12,455,000	10,601,000	13,260,000
Total .....	¥ 65,966,000	¥ 57,798,000	¥ 51,378,000

#### 63. Mining

After the Japan-China War (1894—5) a number of foreigners sought

concessions of various kinds in Chosen. A gold mine in the district of Unsan was first conceded to an American by a special charter in April 1896. Following this concession foreign diplomats in Keijo demanded similar privileges from the Korean Government. In compliance with these demands the mines in Keigen and Shojo were leased to Russians, the Kinjo mine to Germans, the Insan and Suijan mines to Englishmen, the Shokusan mine to Japanese, the Shojo mine to French, the Kosho mine to Italians, and the Kapsan mine to Americans. The concession for the Keigen and Shojo mines was nullified before operations began, the Kinjo and Insan mines were given up on account of poor results. The Shokusan mine was incorporated as a joint enterprise between Japanese and foreigners. The Shojo mine was transferred to the Taiyudo (Nurupi) Mining Company and two other companies at Toso and Kogan in April 1930. These companies gave up the concession privileges on obtaining mining rights under the Mining Law. At present there are only four special concession mines, one in Unsan, one in Suijan, one in Kosho and one in Kapsan. On the establishment of the protectorate regime, a *mining law* was promulgated in July, 1906, and the mining administration in the country became unified and consolidated. Though the law continued in force after annexation, it was soon found to be out of date and the present mining law was framed and enforced in 1916. The new law ordained that a mining right could only be granted to Japanese citizens or to legal corporations created under the Japanese law, and the minerals subject to its provisions were increased in number from 17 to 33. With regard to mining permits, the principle was adopted, except for certain reserved localities, of awarding them according to priority of application filed with the authorities, and the mining right being treated in the same manner as real estate it had to be confirmed by legal registration. The use and expropriation of land necessary for mining purposes were then determined, while provisions were made to meet other mining conditions. At the same time the mining rights already secured by foreigners under the old regime were strictly respected and made valid and heritable by other foreign individuals or corporations having their head office in Chosen.

Of Korean mineral products, *gold*, occupies the most important place, and the most noted gold mine in the country is the Unsan Mine operated by an American organization called the Oriental Consolidated Mining Company. Next to it come the Shojo Mine, and Suijan Mine, and the Sansei and Koyo Mines worked by Japanese. The Government, with a view to encouraging the exploitation of new gold mines, grants subsidies to persons actually engaged in experimental operations in prospecting lots; and also in order to facilitate the sale of low grade gold ores to refineries in Chosen, a subsidy is granted to cover the freight charges of such ores from a mine to the nearest railway or waterway.

Formerly the general mining industry in Chosen was conducted in a primitive way except where certain foreigners were concerned. It was not until after annexation that Japanese began to play an important role in the Korean mining field, when the Government had urged mining firms in Japan to invest funds and start operations in Chosen. At first the Capitalists turned their attention to iron and coal and later to gold and other minerals. The chief enterprises thus organized are the smelting plant of the Nippon Mining Company at Chinnampo, the Fuel and Mineral Experimental Plant at Roryoshin, Keijo, the iron foundry of the Mitsubishi Iron Company at Kenjiho, and the plant of the Chosen Refinery Company at Choko near Kunsan.

Nearly every kind of useful mineral, except tin, sulphur, petroleum and asphalt, is to be found in plenty in the country, especially gold, iron, coal and graphite. During the European war the mining boom was unprecedented, but the post-bellum depression reduced the demand and caused the closing of mines in rapid succession. From 1931 a great recovery has been made, aided largely by the increased price for gold, and new mines have been opened in all parts of the peninsula, leading to the present prosperous condition of mining. In the following table is given the production values of the principal minerals in recent years, as compared with those of the time of annexation. The great increase in gold production will be noted.

**Mineral Products (in Yen)**

Mineral	1935	1934	1933	1930
Gold .....	38,320,921	33,214,914	26,066,784	3744,957
Placer Gold .....	7,136,796	5,323,344	3,327,662	821,609
Gold and Silver Ore .....	6,520,959	2,511,481	1,905,445	262,092
Silver .....	2,558,130	1,468,579	721,651	6,555
Copper .....	1,535,797	933,032	417,368	—
Lead .....	388,762	306,329	120,782	—
Pig-iron .....	7,332,318	7,722,088	5,605,691	—
Steel .....	6,764,148	4,178,860	—	—
Iron ore .....	1,279,269	879,810	1,287,788	421,462
Tungsten ore .....	1,388,952	734,210	117,234	—
Graphite .....	1,207,568	524,804	464,656	153,477
Coal .....	11,925,149	9,940,566	7,205,406	388,781
Others .....	1,698,632	1,434,823	1,050,001	21,438
Total .....	88,039,201	69,172,840	48,301,478	6,067,902

**64. Commerce and Manufacture**

From olden times it has been customary among the Koreans to sell and buy at *markets* periodically held in various important towns, and even today the greater part of the internal trade is carried on in this manner. A market is, as a rule, opened every fifth day, and on that day people gather from far and near to get their supplies of food, clothing materials, cattle, and all necessaries of life. Such markets at present number 1,440, and their annual transactions amount to over ₩ 252,301,000. Though shops flourish in the larger towns, the markets still constitute an important element in Korean commercial life, and some of them have a national fame, like the medicine market in Taikyu and the cattle market in Suigen.

This system of trade, which was undoubtedly called into being by necessity, has of course its own merits and demerits, and when properly regulated and protected contributes much to local economy. So in September, 1914, regulations for markets were published, providing in detail for their formation, management, and supervision. But things are running their course, and with the growing influence of modern shops the market system is gradually yielding to a more advanced form of business.

*Stock Exchanges* carrying on transactions by description or by samples, are held daily, and are subject to strict Government control. The oldest and largest in Chosen is the one in Jinsen (opened 1899) which was incorporated with that of Keijo following the promulgation of new regulations in May 1931. The Jinsen Exchange deals in rice and beans while the Keijo one handles both grain and shares. Under the new regulations other markets in Kunsan, Mokpo, Taikyu, Fusen and Chinnampo also obtained charters for dealing in grains only.

Specific regulations for business companies were issued in 1911, subjecting all to licence by the authorities, thereby preventing the establishment of illegal or bubble corporations. In 1920, however, these regulations were abolished that more freedom might be enjoyed by those starting companies, joint-stock or otherwise, except insurance companies and the above stock markets, which differing from other undertakings were left subject to the old provisions. Many companies have come into existence with the general growth of industry, and at the end of 1935 those having their main offices in Chosen numbered 2,302, showing a remarkable advance since annexation when there were only 150. One of the most recent is the Nippon Corn Products Company (factory at Heijo) which was founded under Japanese law with American capital in May 1930. It is interesting to note that there are now fifteen branches of foreign companies in Chosen, including six commercial and three mining. Classified according to the object for which they were founded, the numbers of companies are:—

	1935	1934	1933	1911
Agriculture and Forestry .....	120	117	113	12
Commerce .....	745	774	811	76
Manufacture .....	671	587	581	27
Fishery .....	27	26	27	1
Mining .....	45	36	28	1
Banking .....	132	149	133	19
Transportation .....	246	233	229	19
Gas and Electricity .....	42	57	54	7
Others.....	329	232	305	—
Total .....	2,358	2,302	2,281	152
Capital .....	¥ 902,553,000	¥ 713,814,000	¥ 732,476,000	¥ 39,766,000

In order to portray to the general public the business condition of Chosen and to stimulate her development industrially, a commercial museum was established in Keijo in 1912, and later a museum of local products in every province. For the same purpose exhibitions have often been held in Keijo and elsewhere, and exhibitions in Japan were also made use of to exhibit Korean products as much as possible. In 1925, regulations for *Chambers of Commerce* were issued, whereby separate chambers for Japanese and Koreans were no longer allowed, and only one with a joint membership of both peoples was permitted to exist in any one centre. These organs now number 15, all situated in the principal towns, and since 1930 have been called Chambers of Commerce and Industry.

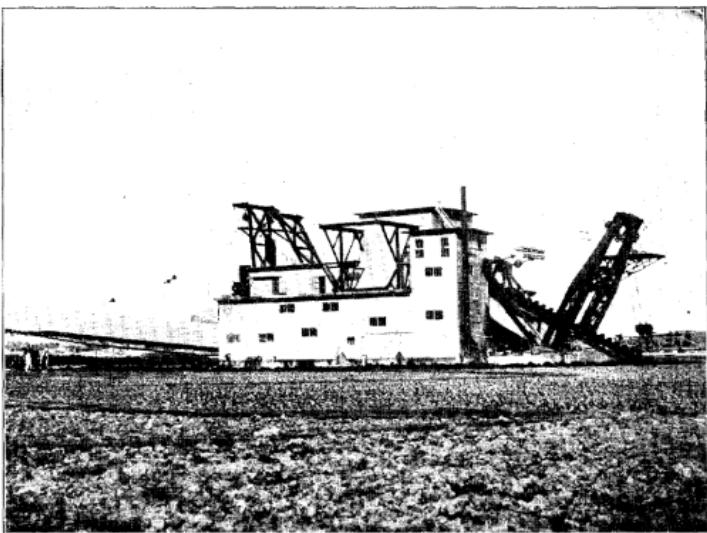
Another important factor to which the commercial development in the peninsula is directly indebted, was the *standardising of weights and measures*. As they had for long no definite standard, entailing a great deal of trouble and uncertainty in business life, a radical reform was introduced in September, 1909, making their units and denominations identical with those current in Japan, though it was not until 1912 that the entire country was brought into line with the system. Further, following the homeland, which adopted the metric system in 1924, it was decided to enforce it in Chosen from the year 1926.

Following the rapid development of domestic industries and communications in recent years the demand for oil is increasing remarkably. This demand is met largely by importation from foreign countries. According to the latest trade returns the value of oil imported comes next to that of cotton. In view of the limited resources of oil in the Empire and of the lack of domestic oil refining enterprise if no action is taken the consequences will be most unfavourable to national economy, to national defence as well as to national industry. It is urgent therefore that the balance of supply and demand of oil be maintained, and that oil refineries be established. As the latest situation, both foreign and domestic, called for a speedy control of oil by the Government, the *Oil Business Law* was promulgated in Japan Proper in March 1934, and similar regulations were enforced in Chosen from July of that year, to cooperate in a more efficient control.

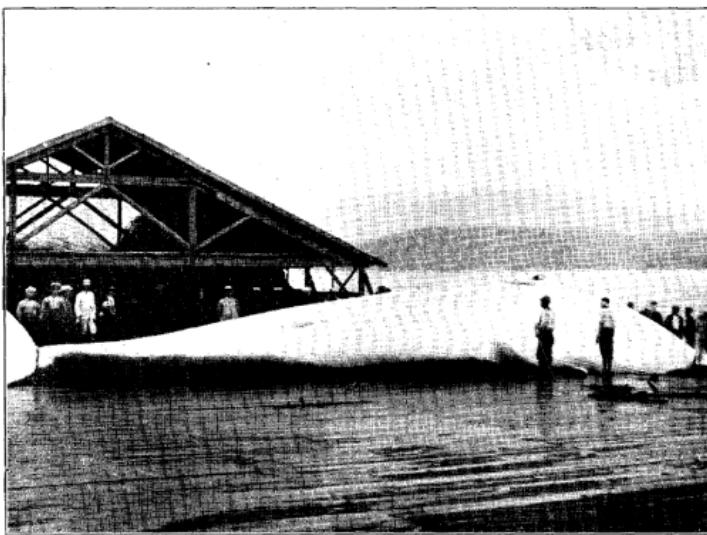
The essential points of the law are: (1) Official permit should be obtained in order to engage in importation or refining of oil. (2) Those engaged in oil business are required to prepare annual estimates of their operations for official sanction and to hold in storage a certain quantity of oil at all times to meet any emergency demand. (3) In view of the vital importance oils have on the national life the Government retains the power to order the regulation of prices and quantities and the improvement of plants and other matters affecting the public interest. (4) In supervising the whole oil business the Government will punish severely any person violating the said orders. Under the new regulations two oil firms, one in Genzan and one in Fusan obtained charters to operate oil refineries, and eight companies, five domestic and three foreign, who supply a large part of the demand in Chosen, obtained permits for the importation of oils.

The Koreans of old were excellent artists and workers in weaving, ceramics, and metal casting, and that these arts once attained a high degree of development is evidenced by the many excellent works still left, chiefly in the form of domestic industry. On the advent of the present regime, therefore, efforts were put forth to revive these ancient arts, as well as to introduce modern mechanical arts, and one of the first steps taken to that end was the establishment in Keijo of an up-to-date technical school in 1909, followed by the erection of a *Central Laboratory* in 1912 for the exclusive conduct of scientific experiments in connexion with all branches of Korean manufacturing industry.

The *manufacturing industry*, though still in its infancy, has made such advance since 1916, being favourably influenced by the European war that the total value of manufactured articles amounted to over ￥634,300,000 in 1935, this being over seventy times as large as that for 1910 in which year they were valued at ￥9,000,000. Chosen holds out promise for great development in manufactures, as she has a large supply of material and labour—two factors most favourable to the expansion of industrial interests—so that with sufficient capital and the equipment of modern factories Chosen can hardly fail to become an important industrial country. Except for



Dredge Busy Recovering Placer Gold



Whaling along the East Coast

hydro-electric power, started in 1930. The production in 1935 was 411,000 kilotons of which sulphate of ammonium was 344,000 kilotons, and phosphate of ammonium was 67,000 kilotons.

(7) Brass and other metal works, formerly consisting of crude articles for daily use, are now being produced on a larger scale to the yearly amount of about 1,400,000 yen, but the larger part of the supply still depends on import.

(8) Leather, with an output of about 1,500,000 yen has a promising future. Several tanyards have been established, the largest of which is at Yeitoho.

(9) Sugar Manufacture was started at Heijo in 1920 by the Japan Sugar Co., from Beets grown on its own or on specially selected farms. Since 1931, however, the cultivation of Sugar Beet was discontinued and the Refinery now operates with raw sugar imported from Hawaii, Java and Formosa. The production of Refined Sugar in 1935 was 41,690,000 kilograms (including corn sugar) of a value of ¥ 8,520,000.

(10) Matting and slippers etc., specially made of a Korean reed "Wangol," give promise even as articles for export, the output in 1935 being ¥ 1,360,000.

(11) Flour, vegetable oils, rayon, dyeing, electric bulbs, enamelled iron wares, fishing nets, washing soap, lacquer wares, bamboo works etc., are also worthy of notice among profitable enterprises.

## 65. Expositions

In the Autumn of 1929 (from September 12 to October 31) an Exposition was held in the Keifuku Palace Grounds in Keijo under the auspices of the Government-General to commemorate the 20th Anniversary of the Administration of Chosen.

Nineteen major exhibition halls as well as numerous minor ones accommodated 25,972 exhibits of Korean native products. Japan Proper, Formosa and the South Sea Islands showed their specialities, and several foreign countries, France, Germany and Belgium, also participated in the Exposition.

More than a million people visited it, and the proceeds from the admission tickets were nearly ¥ 300,000. But the expenses were so great that the deficit was over a million yen. Prize medals were given to persons who presented the best articles and those who were honoured with such medals numbered 6,008.

The Government-General participated in the Manchuria Exposition at Dairen in 1933 (July 23—August 31) by exhibiting 1,100 articles of Korean produce in a Pavilion specially built in the style of a Korean Palace. In addition models and charts of Korean railways, airways, postal and navigation services, of hydro-electricity, irrigation and many other aspects of Korean administration were displayed. During the same and in the following three years, the Government-General also took part in other expositions held in Nagoya, Osaka, Tokyo, Yokohama, Okayama, Nagasaki and Taiwan (Formosa) by sending exhibits of Korean products.

Since 1930, the Government-General has arranged sample markets of Korean merchandise in Japan Proper and in Manchuria and also participated in the sample markets of Manchuria in Mukden, Dairen and Harbin during July and August 1935 to spread a knowledge of the various products obtainable in Chosen.

## **IX. Civil Engineering**

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### **66. Road Improvements**

In old Korea with all its civilization good roads were entirely lacking, and what roads it possessed were usually left in a state of utter disrepair. Even the "grand highway" from Keijo to the Chinese border was barely grand enough to admit of a cart being driven along it, so what the rest were like can easily be imagined. It is true the Korean Government used to allot certain sums of money to the various districts for purposes of road repair, but much of this, it is said, went into the pockets of the local magistrates, and practically nothing was done to the roads. On the country being brought under Japanese management, great efforts were consequently put forth to improve this backward condition, and it was planned to construct a regular network of roads of three classes, of which the first and second classes were to be looked after by the Government itself, and the third by the provinces, while in urban districts all classes were to be under municipal control.

When repairs were undertaken in former times, corvee or compulsory service was always used and this was continued even into the new regime by conscripting those persons unable to pay their assessment. In addition, the land owners were often induced to surrender land for roads free of cost. In 1919 it was decided that in the making of roads at national expense corvee should be dispensed with, and the land needed purchased at a fair price, though in the case of roads at provincial cost the old practice was still retained in force in consideration of their special connexion with local interests.

In the construction of roads the Government ruled that first class roads were to be 7 metres or more in width, second class 5.5, and third class 4. Execution of the first programme took seven years and was completed in 1917

at a cost of ¥ 10,000,000. It comprised 34 highways measuring 1,700 miles, and the building of an iron bridge over the Kan-ko. For the second programme the construction of 26 highways, some 1,200 miles in length, was projected at an estimate of ¥ 7,500,000 spread over six years, from 1917 to 1922. Owing to the rise in price of material and labour, the original estimates were doubled, and further augmented by the inclusion of an additional sum of ¥ 12,000,000 for frontier roads and bridges, the period of construction being extended by another six years. In 1926 enlargement of the scheme with an additional appropriation of ¥ 5,600,000 was made and the period for completion was extended to 1935.

By a further change this additional appropriation has been increased to ¥ 34,760,000 and at present work is being carried on to finish by 1938 the frontier roads and bridges under this new plan which includes the special sum of ¥ 3,640,000 added in 1935 for building bridges across the Yalu and Tumen Rivers and it is hoped that in seven years, these new bridges will be open for traffic between Chosen and Manchoukuo.

To facilitate the exploitation of the natural resources in the upper basins of the Yalu and Tumen rivers, another important work was started in 1932 to be completed in twenty two years. The total appropriation of ¥ 8,380,000 will provide 666 kilos of second class roads and 299 kilos of third class roads.

In addition to the road construction plan mentioned above, the Government-General grants annual subsidies of 100,000 to 400,000 yen to the provincial governments for the improvement of first and second class roads and the local governments from their own resources or by corvée improve third class roads. Up to 1930, 4,786 kilometres of first and second class roads, and 8,557 kilometres of third class roads were improved by this plan and the subsidies granted by the national treasury amounted to 6,190,000 yen. Of these subsidies 1,816,000 yen was used in drought and storm relief. Since 1931 the Government-General began road improvement work to relieve the poor and unemployed specially in the agricultural districts, appropriating the sum of 33,894,000 yen for this purpose. In addition, since 1932, the Government-General has set aside a further emer-

gency relief fund of 2,012,000 yen, to provide work for the poor and unemployed. They are improving at first, second class roads and roads leading to gold mines and forests, and the Government-General has granted 1,058,000 yen to aid the improvement of third class roads.

According to the latest returns the length of roads already constructed is 11,658 km. of first and second class roads and 10,987 km. of third class roads, or 88 and 76 per cent. of the length determined for the projected network. With the steady improvement of the highway system automobile services in the country have rapidly increased and nearly every local centre is now connected with one or other of the principal towns.

## 67. Street Improvements

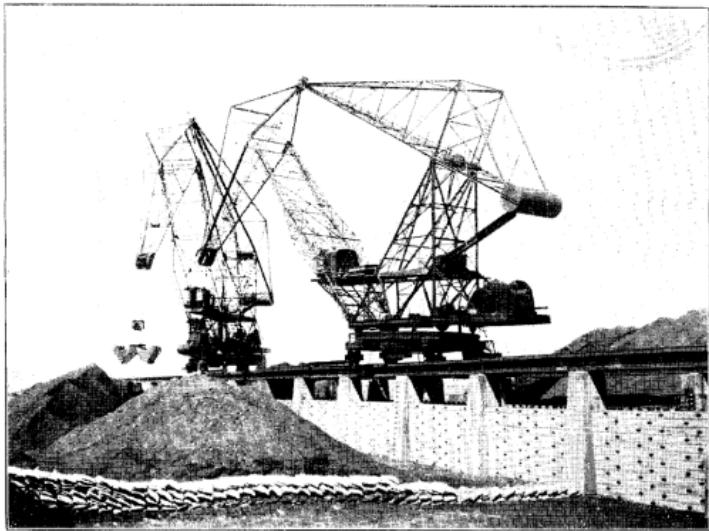
In view of the growing need for traffic facilities in urban areas street improvement or reconstruction has been extensively undertaken under the present regime, beginning with Keijo, where it was conducted at national expense to set an example to other towns, and 13 streets selected for improvement were reconstructed at a cost of ¥ 3,000,000 from 1911 to 1918. The most important of these were made 12 to 19 ken in width and provided with sidewalks, and where traffic is heaviest the road surface is tar-macadamized or asphalted, thus adding to the modern aspect of the city. The second programme, spread over 6 years from 1919, comprised 12 streets, of which 9 were completed by 1928 at a cost of ¥ 2,990,000.

Since 1929, the Keijofu (Keijo Municipality) added two more streets to the general plan and began to improve five important streets in the city at an expense of 275,000 yen (including national subsidy 110,000 yen). The Keijofu expended 3,065,000 yen (including national subsidy 1,520,000 yen) from 1930 to 1935 for continuing the work.

Up to the year 1932 the streets in Keijo were further improved. The new road between the main-gate of the East Palace to the Keijo University Hospital—685.5 metres long was completed thus adding one more step in the beautifying of the city and for the convenience of traffic. The expense for this work was ¥ 425,000.



Beer Brewery at Yeitoho



Cranes Handling Coal at Chinnampo

city on an area of three million square meters, at an expense of 2,145,000 yen. The Government-General also gave orders in October, 1936 to the authorities at Seishin and Joshin for the same purpose, and at present those two cities are making preparations to carry out the Government orders.

A complete sewerage system, as an aid to street sanitation, is still lacking in most places, so efforts are being made for its arrangement side by side with street improvement in the large towns, which are first to feel such necessity. On such work nine towns have already gone to considerable expense, the largest among them being Keijo, Heijo and Kunsan. Part of the cost of construction is provided by the national treasury and part by public bodies.

In addition, the Government-General granted special subsidies to civil engineering works for the relief of the poor and from 1931, with a total appropriation of 3,763,000 yen, commenced work on the streets at Shin-gishu and Reisui : on the main roads, ferry bridge and fishing boat shelter at Fusan. On completion of these in 1931, the Government at once started a second programme for poor relief, undertaking street and drainage improvements at Taikyu, Toei, Heijo, Chinnampo, Shingishu and Yuki at a total expense of 620,000 yen. The third programme for poor relief was started from 1935 at a total estimate of 440,000 yen.

## 68. Harbour Improvements

Harbour improvement was first undertaken in 11 important ports during the protectorate. While work was still going on, annexation took place, in consequence of which all these works were taken over by the present Government and vigorously pursued on a far bigger scale. To keep pace with the rapid development of trade in recent years, the Government-General began construction works from 1935 on No. 2 Dock in Jinsen and breakwaters in Fusan and Reisui. The Government-General also undertook the second period works in the fishing harbour of Seishin, and started improvement work in the port of Yuki.

**Fusan.** Fusan was the first port selected for development up to a maximum capacity of 700,000 tons a year, and this was completed in 1918 at the cost of ¥ 3,800,000. Direct connexion was then made between the trunk railway line and the Shimonoseki-Fusan ferry service. However, trade through the port showing every sign of great increase, enlargement of the jetties, construction of a breakwater and dredging of the harbour to provide a more spacious anchorage were started at the estimated cost of ¥ 9,000,000 and completed in 1928. In July, 1930, disastrous typhoons struck the Fusan harbour, leaving in their train terrible damages on the pier, embankment works and landing places. The damages inflicted on ships and lives were beyond description. For the purpose of preventing such catastrophe in the future, the Government-General commenced the construction of a breakwater on the northern side of the harbour at a cost of two million yen; this work began in 1935, and is to be completed within five years.

**Jinsen.** The work at Jinsen was undertaken to provide the port with a lockgate dock, to accommodate with ease three boats of the 4,000 ton class along one side of it. A dock of this kind was sorely needed because of the great tidal range reaching 30 feet. Construction of it was started in 1911 at the estimated cost of some ¥ 7,000,000 and completed in 1923. Extension work on a pier and dock to accommodate four boats of 2,000 tons alongside, at the cost of ¥ 1,400,000, was commenced in 1929 and finished in 1934. In view of the rapidly growing trade and of the ever increasing quantity of freight passing through the harbour, the present equipment is found inadequate. To meet the demand of the times, the Government-General made an appropriation for 9,220,000 yen, under a nine year plan beginning with 1935, and started constructing a new double lock-gate dock adjoining the old one, together with a quay inside the dock large enough to accommodate five ships of three to eight thousand ton class. In addition, two landing places are being built for the convenience of small ships and cargo-boats. For the purpose of making roads and railway sheds, reclamation work is progressing on a vast tract of land along the seashore, as high as ten metres above the seabottom at low tide.

At the same time two sand drift prevention embankments are being built, one at the end of the present breakwater at the entrance of the harbour and another near the Sho-Getsubito Island.

**Chinnampo.** The work at Chinnampo was begun as a four-year undertaking in 1911, and finished as planned in 1914 at a cost of over  $\text{¥} 830,000$ . But the maximum difference of 24 feet between ebb and flow being still a source of trouble in unloading, this difficulty is still claiming the attention of authorities. Since 1929 extension work of this harbour has been under construction on the side opposite the old quaywall. It was completed at the cost of  $\text{¥} 2,700,000$  in 1934.

**Kunsan.** The harbour work at Kunsan was started at the estimated cost of  $\text{¥} 2,850,000$  in 1926 and completed in 1933. Floating pontoons as quays were adopted to moor 3,000 ton steamships in order to avoid the difficulties due to the tidal range of 21 ft.

**Mokpo.** The work at Mokpo Harbour was accomplished at the cost of  $\text{¥} 600,000$  in 1933. Three pontoons were provided as a quay for 2,000 ton steamships for the same reason as at Kunsan Harbour.

**Gensan.** The works at Gensan were started as a seven year enterprise from 1915 at an estimate of  $\text{¥} 2,640,000$  and finished in 1922, but the need for extension of the land equipments called for the expenditure of an additional  $\text{¥} 850,000$  and the work saw completion in 1927.

**Seishin.** The harbour works at Seishin are destined to play an important part in the development of North Chosen. They were started at the estimated cost of  $\text{¥} 6,559,000$  in 1926. There are a great breakwater of 600 m. in length, two quays for accommodating seven ships of three to six thousand tons and other customs accommodation finished in 1935.

Moreover, for the equipment of a fishing harbour, a four year plan at an estimate of  $\text{¥} 1,380,000$  was put into operation since 1933. The plan is to provide a great shelter for fishing boats in the port by building a breakwater at the mouth of a river in the town.

**Joshin.** In 1909 the Korean Government undertook reclamation on the foreshore for the customs accommodation and started the construction of the Custom House, shed, warehouse, a landing jetty 100 metres long and

a breakwater 160 metres long. These works were completed in 1911 at a cost of 48,000 yen. But this plan was too small. So from 1922 additional work was started and finished in 1927 to provide customs facilities by the construction of a 205 metre breakwater and a 180 metre sanddrift prevention jetty, which thus afforded an anchorage space of 52,000 sq. metres for sea-going steamers at a cost of ¥ 340,000. To facilitate the storage of timber which arrives at Joshin in large quantities from the interior forest regions, work on reclamation at the river mouth, and on the construction of a breakwater and a sand drift prevention jetty to accommodate a vast rafting station on the water, with lumber storage on land was completed in 1934.

**Yuki.** The Yuki harbour has a large basin, sloped wharf and one shed as the Customs accommodation, completed at the cost of ¥ 1,000,000 in 1932.

**Tasarugi.** A new harbour construction at the "Tasarugi" Anchorage (an island lying at the mouth of River Yalu) has been completed at a cost of ¥ 500,000 to the national exchequer. The harbour is joined by an embankment of 600 metres to the mainland by which connection is made with Ryugampo (Yongampo) and Shingishu.

In view of the rapid development of trade and industry and the requirements of speedy means of transportation in recent years, the Government-General is making plans to further improve the harbours at Shingishu and Ryugampo. At present work is under way with the building of moorings and the excavation for waterways at an estimate of ¥ 1,060,000.

**Reisui.** This is one of the best commercial harbours in the South. The South Chosen Railway decided it as its terminus and built a quay in March 1931 for the convenience of the ferry boat service between Reisui and Shimonoseki. But as the southern entrance of the harbour is exposed to wind and sea it was unsafe for ships to sail or to stay. To remedy this defect a breakwater construction work was commenced from 1935 under a five year plan at an estimate of ¥ 2,400,000. In 1936 ¥ 500,000 was added to the original budget to carry the work into greater perfection by connecting the proposed breakwater to Godoto (the "Paulownia" Island) nearby.

In addition to the ports open to foreign trade there are over three hundred coastal shipping and fishing *boat shelters* which, however, owing to the lack of engineering works, have been exposed to frequent storms. Since 1912 the Government-General has been paying subsidies for the improvement of accommodation in the more important of such harbours. Recently, as part of the work for Relief of the Poor from 1931, ¥ 2,641,000 has been expended to improve eleven fishing harbours and from 1932 an additional 628,000 was supplied to increase this number by eight more similar harbours. From 1934 the improvement of fifteen more was started at a total estimate of 2,039,000 yen under the Civil Engineering Poor Relief programme.

## 69. River Improvements

The large rivers in Chosen, such as the Daido-ko, Kan-ko, Kin-ko, Rakuto-ko, etc., are of great value to traffic though they have not yet been utilized to their fullest extent. On the other hand, their inundation, an almost yearly event, results in more or less damage being done to the lands traversed by them, mainly because little has ever been done to keep them within proper bounds, and also because the precious forests at one time bordering them have been cut down regardless of resultant evils. Serious attention is being paid to river conservation, and survey of eleven large rivers has been completed resulting in an eleven-year programme, covering six of them at an estimate of ¥ 52,700,000, started in 1925 to be finished by 1938. In addition the Government-General has granted subsidies to provincial governments from 1931 to 1934 to improve the Kan, Kin, Biko, Suigen and eighty other rivers and streams of local importance as the first and second programmes of civil engineering toward the relief of the poor and unemployed. The total appropriation was thirty million yen and the work has now been finished. The Government-General also undertook the improvements of the Yalu, Tumen and five other rivers under its direct control as an emergency measure. The total appropriation, one and half million yen was paid from the national exchequer and the work is now completed.

## 70. Waterworks

Owing to the nature of the soil Korean water is generally very hard, and even the well-water is found in many cases not good enough for drinking purposes. Moreover, it not seldom happens that the natural supply of water runs short, especially in the large towns. To meet this danger the authorities are encouraging the construction of modern waterworks wherever possible.

The only cities possessed of waterworks in pre-annexation days were Keijo, Heijo, Fusan and Mokpo, but now no town of importance lacks such provision, and the number of towns so provided has risen to 34. In the establishment and operation both Government and local public bodies took part, but in March, 1922, the Government transferred the waterworks run by it to the respective towns, though in the case of new construction financial help is still given in proportion to the need, ranging from 30 per cent. of the actual cost.

The building or enlargement of waterworks at Kaijo and twenty one other places started in 1931 at a total estimate of 3,132,000 yen, partly provided under subsidies for Poor Relief.

## 71. Public Buildings

At first most of the public offices in the country were housed in the old native buildings, so the Government annually spent two to three million yen in constructing new buildings, but after the year 1920 the budget estimates for buildings were more than doubled owing to expansion in the various public undertakings, including the erection of new Government-General Offices, the Chosen Jingu, Keijo University, etc.

The new edifice for the Government-General is situated in the grounds of Keifuku or North Palace, Keijo, and is a five-storey one of granite and ferro-concrete in modern Renaissance style, covering a floor area of 1,115 tsubo. The work was started in 1916 as a ten-year enterprise at an estimate of three million yen, but the subsequent rise in the price of material and

wages more than doubled the cost as originally estimated. In January, 1926, the Government entered its new home.

The Chosen Jingu as the centre for national ceremonies, stands on Nansan or South Hill, Keijo, commanding a fine view of the country around. The work was begun with a ceremonial purification of the site in May, 1920, at an estimated expenditure of  $\text{¥} 1,500,000$  and was completed as arranged in October, 1925.

The establishment of Keijo Imperial University as the coping-stone of all educational institutions in the country was begun in 1924 as a four-year enterprise at an estimated cost of  $\text{¥} 1,668,000$ . It is situated in the north-east of the city and the buildings include library, main hall, and class-rooms for the several departments.

The new building for law courts in Keijo including the Local Court, Court of Appeal, and Supreme Court, was started in 1926 as a three-year enterprise at an estimate of  $\text{¥} 600,000$ .

Some of the other new public buildings have been:

**Government Normal Schools** at Keijo, Heijo and Taikyu started in 1929 and completed in 1932 at a cost of  $\text{¥} 333,000$ .

**Commercial Museum** on Nandaimon Square, Keijo, begun in 1928 and completed in 1929 at a cost of  $\text{¥} 157,000$ . The purpose of this Museum is to aid industrial development by the exhibition of Korean products and by the issue of information regarding them abroad.

**Fresh Water Fish Farm in Chinkai:** Chinkai was selected for the location of this work and a breeding pond, reservoir, laboratory and the necessary accessory buildings were built in 1927-1928 at a cost of  $\text{¥} 100,000$ . There are many ponds and dams in Chosen suitable for the culture of fresh water fish, and the Government-General considers it urgent that these should be utilized for the breeding and distribution of young fish to create a healthy development of this industry.

**Provincial Office of South Chusei Province at Taiden** begun in 1931 and completed in 1932 at a cost of  $\text{¥} 358,000$ .

**South Kankyo Provincial Government Offices at Kanko:** The old offices are 300 years old and are still in use by the Provincial

Government. The erection of the new building was started in 1933 and was finished in December 1935 at a cost of 260,000 yen.

**Keijo Prison** begun 1931 and completed in 1933 at a cost of ¥ 390,000.

**Hospital attached to Keijo Medical College (Isen Byoin)** begun 1931 and completed in 1933 with the latest modern equipment at a cost of ¥ 293,000.

**Government-General Museum:** A new building for the museum has been planned as a memorial of the Twenty-Fifth Anniversary of the Chosen Administration. The building will be finished in three years from 1935 at a cost of two million yen. The site of the new building has already been selected in the North Palace (Keifuku Palace) grounds in Keijo and designs are now desired from the general public in a prize contest.

**Juvenile Prison at Jinsen:** With a view to meet the lack of accommodation for boy prisoners in the existing buildings at Kaijo and Kinsen, the Government-General started the construction of a new juvenile prison at Jinsen in 1935 to be completed in three years at a cost of 300,000 yen.

## X. Communications

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### 72. State Railways

The first railway in Chosen was the Keijo-Jinsen line opened in 1900, and this was followed in 1905 by the opening of the main line between Keijo and Fusen. These were undertakings by private companies. In 1906 the Keijo-Shingishu main line, the Masan branch line, both built for army use during the Russo-Japanese War, were opened to the public, and with the former the trunk line from north to south was made complete. In 1906 the Japanese Government took over all existing lines and placed them under the Railway Bureau of the protectorate, but on the Government-General being established in 1910 control of them once more changed hands. During all this time improvement and construction work was steadily carried on, and the year 1910 saw completion of the Heijo-Chinnampo line; in 1911 the Yalu was spanned by an iron bridge to connect the Korean and Manchurian railways; in 1914 the Taiden-Mokpo line in the south and the Keijo-Gensan line in the centre were completed; in 1914 the Gensan-Kainei line in the north measuring 383 miles was started and completed in September, 1928, at the cost of 90 million yen.

In the meantime, single control of the railways in Chosen and Manchuria being considered advisable from the commercial point of view, the Government-General in 1917 concluded a contract with the South Manchurian Railway Company and entrusted to it the entire management of the Korean State railways. This continued down to March, 1924, when the Government-General again took into its own hands the operation of the State lines in this country.

On the completion of the Hsinking-Tumen Railway in 1933 a new agreement was made by which the North Chosen Railways viz; Seishin-Kainei, Kainei-Yuki and Kainei coal mine lines have been placed under

the management of the above company. The company maintains through train services between Seishin and Hsinking to facilitate the shipment of large quantities of cargo from North-Eastern Manchuria to West Japan via North Chosen harbours and is advancing the harbour construction at Rashin. The company is also extending the railway line fifteen kilometres between Rashin and Yuki.

In 1927 the Government-General proposed a twelve year plan during which to construct a "Tumen River" line and other four lines totaling 1,384 kilometres and to buy out and improve the Zenshu-Riri Railway and other four lines totaling 339 kilometres. At present the foregoing plan is being carried on effectively and when it is completed it is hoped that the railway traffic of Chosen will enter a new epoch-making period. During 1935 a total of 153 kilometres of new tracks was open to traffic. These are the finished parts on the proposed railways along the eastern coast and to Manpochin on the Yalu and to Keizanchin on the headwaters of the Yalu and to Mozan on the Tumen River. In March of the same year the Government-General bought 160 kilometres of the South Chosen Railway between Zennan Koshu and Reisui and opened it for traffic as one of the Government Railways. At the same time the Government General succeeded to the automobile business hitherto managed by the South Chosen Railway Company, and brought the freight and passenger car operations throughout the South Zenra Province under its direct control. At the end of March 1936 the total investment in government railways reached over 504 million yen, covering a length of 3,389 kilometres (excepting the 328 kilometres of North Chosen Railways) in active operation with 439 stations and employing 21,000 men in all, inclusive of 8,000 Koreans and two foreigners. The railways in Chosen, by bridging the Yalu which forms part of the boundary and making connexion thereby with the continental railways, became at once part of the international railway system, and this resulted in through traffic being established between Tokyo and Europe. For the railway connection between Japan Proper and Chosen ferry boats make two regular voyages a day each way between Fusan and Shimonoseki, covering the distance of 240 kilometres in 8 hours. The following table gives some

idea of railway development.

Fiscal Year	Length (Kilo)	Passengers	Freight (Ton)	Receipts (Yen)
1935*	3,389	29,344,000	8,667,000	56,477,000
1934*	3,077	25,614,000	7,681,000	49,666,000
1933*	2,935	22,238,000	7,254,000	43,153,000
1932*	3,142	20,591,000	6,248,000	38,686,000
1931*	3,008	19,670,000	6,025,000	36,300,000
1930*	2,792 (Mile)	20,650,000	5,936,000	36,821,000
1925	1,309	18,241,000	4,297,000	30,708,000
1920	1,157	12,421,000	3,186,000	28,816,000
1911	674	2,024,000	888,000	4,095,000

\* Metric system.

Of the six lines now under construction the most important is the new line between Heijo and Gensan across the middle of the country, 213 kilometres in length. This was started in 1926 as a ten year enterprise, and, up to the end of March, 1935, 96 kilometres had been opened to traffic, and it is hoped it will prove another important link in the chain of traffic between North Chosen and West Japan.

Since the birth of Manchoukuo in 1932, communications of that country with Japan grow day by day, and as the times are good transportation of freight and passengers between the two countries are increasing remarkably. In order to ease these and also to contribute toward the development of resources in the heart of Chosen, the Government-General proposed to construct a new railway, called "*Chosen*" or the *Central Line* about 359 kilometres in length between Eisen (near Taikyu) and Seiryori (in the eastern suburb of Keijo), and preparations are being made for commencement of the work in 1936.

The *hotel business* as an adjunct to the railway business is run chiefly for the accommodation of the foreign tourists. It was first started in 1912 at Fusau and Shingishu, the two principal terminals, by making use of the upper storeys of each station. In 1914 the Chosen Hotel was built on a grand scale in Keijo with two branches at Kongo-san for the convenience of mountain sightseers, and in 1922 a similar hotel was opened in Heijo.

### 73. Private Railways

For the encouragement of private railway enterprises in Chosen, regulations were enacted in 1912 making provision for their proper supervision and protection, and in 1914 further provision was made for granting special subsidies to important lines to meet any deficiency in profit below a certain percentage on the paid-up capital of those companies. In 1921 new regulations providing increased State aid for private undertakings were approved by the Diet and put into force for the furtherance of their development. Thus private railways in Chosen have made considerable progress, though their business condition is not yet prosperous enough to permit paying dividends from their earnings without drawing on the Government. The total length open to business up to March 1936 reached 1,091.9 kilometres operated by twelve companies, while new lines under construction, actual or projected, embraced some 323.7 kilometres. During the fiscal year 1935 the number of passengers carried on private railways reached 6,721,000, freight 2,028,000 tons, and receipts ￥ 7,423,000.

### 74. Tramways

There are 91.7 kilometres of tramways under operation in Chosen of which the major ones are as follows :

The Keijo Electric Company Tramways in Keijo .....	35.6	kilos
The Chosen Gas Electric Company Tramways in Fusán ...	21.6	"
The Heijo Municipal Tramways in Heijo .....	13.0	"
The Keijo Tramways Company line in Keijo .....	14.4	"
Others.....	7.1	"
Total .....	91.7	kilos

From April 1935 to March 1936, these tramways carried 84,782,000 passengers and 235,000 tons of freight and receipts amounted to ￥ 4,162,000.

## 75. Navigation

In the year 1912 matters relating to routes, ships, seamen, beacons, etc., were all systematized and placed under the Communications Bureau of the Government, and during 1914-15 not only were the marine regulations unified and adjusted but a marine court was created. In 1933 a Seamen's Training School was established in Jinsen (later moved to Chinkai) to improve the standard of seamanship, and in 1935 the Chosen Safe Navigation Act was enforced in accordance with the International Convention for Safety of Life at Sea and the International Load Line Convention which two conventions Chosen joined as a member in July of the same year. Before annexation there existed a few small shipping concerns under government protection, and they were induced to amalgamate into one big company, the result of which was that the Chosen Mail Steamship Company came into being in 1912 and was ordered to establish regular coasting services. There are now eight shipping companies in Korean waters. During the year under review the Government-General considered further facilities for shipping the increasing cargo from Manchuria and Mongolia to North Chosen. At the same time a shipping company was required to commence a regular ferry boat service between Reisui and Shimonoseki for the convenience of communications between the South-West Chosen and Japan Proper.

In 1910, ships of all kinds entered in the Shipping Register numbered only 88 with a tonnage of 9,300, but the regulations of marine affairs under the present regime led to great progress being made in maritime traffic, and especially during the Great War the shipping business in Chosen enjoyed an extraordinary boom. At present the number of Government-directed routes regularly operated is 17 with vessels (steam ships) aggregating 24,760 tons, their routes being interport, Chosen-Japan and Chosen-China.

**Number of Vessels registered in Chosen**

Year	—Steamers—		—Sailing Boats—	
	Number	Tonnage	Number	Tonnage
1919.....	87	35,682	483	16,432
1925.....	147	44,520	627	21,075
1930.....	196	53,998	692	22,911
1931.....	203	52,258	750	25,138
1932.....	223	58,003	756	24,889
1933.....	235	57,920	796	26,573
1934.....	271	55,606	864	29,171
1935.....	320	58,588	947	32,752

In 1935 there were 8,325 seamen of which 2,989 men were officers. In 1903 four *Light-houses* were built, and by the year 1906 the number had increased to 53, but as this represented merely one signal for every 176 nautical miles, and navigation around the archipelago on the southwestern coast was particularly dangerous during the foggy season, further great increase has since been made. The total number of navigation aids now stands at 351 comprising 182 night 144 day, and 25 fog signals, in the proportion of 1 night signal to every 51 nautical miles of the entire coast.

## 76. Principal Navigable Rivers

The Yalu (Oryokko) river forming the boundary between Chosen and Manchoukuo rises from Hakutosan (the "Ever-white" Mountains 9,000 ft.) and empties into the Yellow Sea. The whole length is about eight hundred kilos of which seven hundred kilos, that is, from the mouth to Shinkapachin, is navigable by air-propeller boats under Government subsidy, besides junks and other sailing boats. Its upper course traverses a vast virgin forest region. Timber felled there is made into rafts and floated down its many rapids until it reaches the lumber-yards at Shingishu or Antung.

The Daido river flows past Heijo and empties into Yellow Sea near Chinnampo. It is four hundred kilos long and has a navigable course of

245 kilos. Steamships of two thousand tons can sail up the river as far as Hosango, sixty-three kilos from the mouth.

The following important rivers are open to navigation by sailing and motor boats.

River	Navigable course
Rakuto (flowing into Chosen Channel near Fusam)	344 Kilos
Kanko ( " " Yellow Sea through Keijo)	300 "
Kinko ( " " " at Kunsan)	130 "
Tumen ( " " Sea of Japan in extreme N.E.)	85 "

## 77. Airways

The development of air traffic in Chosen has naturally been stimulated by the tremendous development of this business in recent years both in the mother country and foreign countries. Business men have therefore developed air traffic and trained crews with noteworthy results.

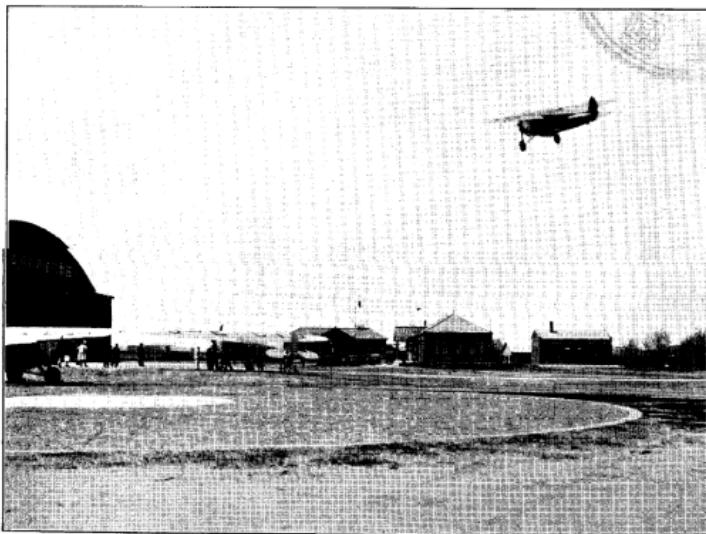
*Private Airway business*—The Japan Air Transport Company, founded by a subsidy from the home Government in October, 1928, opened its regular air-routes between Tokyo and Dairen via Chosen on April 1, 1929, and now makes six return flights per week for mailmatter, freight and passengers.

Besides the business flights above mentioned, pleasure flights are made by the observation planes of the same company over Keijo and Urusan, ten and five days a year respectively.

Up to the end of March 1936, the statistics of air transport were as follows:



Observation Car of the Limited Express Train "Akatsuki"



Keijo Air-Port

## 78. Posts, Telegraphs and Telephones

A Japanese *postal service* in the peninsula was begun with the establishment of a post-office at Fusan in 1876, when the port was opened to foreign trade, followed later by the opening of similar offices in other treaty ports with the increase of Japanese settlers. In 1896 the Korean Government introduced a modern postal system, modelling it on that of Japan, and in 1900 formally joined the Universal Postal Union, but owing to poor management and consequent financial loss it was placed under Japanese control in July, 1905, and the Japanese postal system was made common to the two lands. *Foreign Mail Matter* in Chosen was dealt with by the Department of Communications in Japan Proper until January 1st 1922, when Chosen became an independent unit, according to the International Postal Convention. During 1935, 8,660,000 ordinary foreign mail matters were handled. Before 1905 there were 427 Korean and 89 Japanese offices but in 1935 they numbered 983, including telegraph and telephone offices. With the establishment of Manchoukuo and its various systems, and in view of the present special circumstances, a postal treaty was made at Hsinking between Japan and Manchoukuo on October 26, 1935, which came into force on January 26, 1936.

The beginning of the *Telegraph Service* was in 1884 when a Japanese office was created in Fusan for communication with the homeland. Later on, similar offices were established in Keijo and a few other centres. The submarine cable between Fusan and Japan was originally the property of a foreign company, and its management was carried on with few exceptions under the Universal Telegraph Rules, but in 1910 Japan bought the cable for the greater benefit of the public. Each year increase was made in the number of operating offices, and from only 44 in 1905 they rose to 845 in 1934.

In 1910 a *wireless apparatus* was installed on the Kosai-maru, an official inspecting steamer, and in the three lighthouses on the west coast, though the service has not yet been thrown open to the public, and in 1923 a wireless office was opened in Keijo to handle messages sent to and from

ships sailing in Korean waters and those of the general public. Later more wireless stations were established in Mokpo, Saishu (Quelpart), Fusán, Chin-nampo, Seishin and in Urusan.

In November 1926, a Radio Broadcasting Office was established in Keijo and opened to business in February 1927. Subscribers numbered 2,000 at first but are now 40,500. From April 1933, duplicating broadcasting in two languages (Japanese and Korean) by different wave lengths commenced.

The first *Telephone Service* was undertaken in 1902 between Keijo and Jinsen, and subscribers numbered only 65. In 1903 an exchange service at Fusán was started, and the number of subscribers increased from 310 at the end of that year to over 1,000 at the time of the postal union with Japan (1905). At that time only 16 lines were in operation, but expansion was rapidly pursued, and the following lines have been opened: in 1907 a long distance line between Keijo and Heijo; in 1911 between Keijo and Fusán; in 1921 between Keijo and Mokpo, and Keijo and Gensan; in 1924 between Keijo and Mukden; in 1925 between Jinsen and Mukden; in 1928 between Keijo and Dairen, as well as between Jinsen and Ryojun (Port Arthur); in 1929 between Keijo and Kainai. In 1932 telephone connection by special apparatus was made between Fusán and Shimonoseki and thus made possible the long distance service from Keijo and Fusán to Osaka and Tokyo. The 828 lines in operation in 1911 were increased to the large number of 9,974 ordinary and of 342 long-distance in 1934. With the rapid development of Manchoukuo communications between that country and the principal centres of North Chosen have daily become more active. To keep pace with this situation the Government-General erected Telephone lines between Seishin and Tumen, between Nanyo and Tumen (thus connecting the telephone services between Seishin and Tumen), between Nanyo and Harbin, and ten other lines. In the following table details are given of the telephone service.

Year	Telephone offices	Telephone subscribers	Calls during the year
1905.....	6	1,065	8,489,530

Year	Telephone offices	Telephone subscribers	Calls during the year
1910.....	217	6,448	21,260,613
1920.....	529	13,142	59,974,020
1925.....	610	26,265	114,510,002
1930.....	681	32,664	176,455,929
1933.....	730	36,229	231,309,215
1934.....	750	37,694	243,063,067
1935.....	766	39,763	270,390,868

## 79. Money Orders and Postal Savings

Business in *money orders* and savings was first undertaken in Chosen by the Japanese post-office at Fusan in 1880, and the offices handling such business numbered only 30 at the time of the postal union with Japan. On taking over control of all postal affairs, these offices were increased to 72, and since 1906 post-offices in places containing no inland revenue office receive and pay out money on behalf of the Government, a departure quite unknown in other countries. In 1910 the system of "furikae chokin," or postal savings transfer account, was started in Keijo to facilitate the settling of commercial transactions, and subsequently, business relating to the receipt of local and national revenues, the flotation, sale, and repayment of public loans etc., was even taken up by the post office for convenience sake. There are now 810 offices handling money orders and savings.

On account of the lack of any organ for monetary circulation in Chosen, except the Fusan branch of the Dai Ichi Ginko (a Japanese bank), the Japanese post-office at Fusan was authorized to start business in ordinary Money Orders in 1880, and later on, those at other open ports followed suit. In 1900 the system of *telegraphic transfer* was introduced, and in 1903 it was made possible to telegraph money in large amounts for the greater convenience of business people. The total amount of money received and paid out during 1935 reached over ₩ 246,054,000, showing an increase of 26 times and 5 times respectively as compared with 1905 and 1910.

Business in *Foreign Money Orders* was also taken up in 1880, though at

first only with Hongkong. In 1881, exchange was opened with England, and in 1885 an agreement for exchange was conducted with France. This led to the gradual opening of exchange with other countries, and in 1908 the post-offices at Keijo and seven other centres were specified as exchange offices under the international postal agreement. The amount of money dealt with in this way shows a decided upward tendency since the opening of exchange with China in 1923, and in 1924 passed ₩ 1,000,000 mark. Foreign money orders received and paid out during 1935 amounted to ₩ 2,270,000, showing a 25 fold increase as compared with 1908.

The Foreign money orders previously exchanged between Chosen and the State of Manchoukuo were limited to ordinary money orders but in view of the special relationship between them, it became urgent to arrange a money order exchange between the countries. Therefore an agreement was concluded and enforced in August 1934 for the exchange of postal orders by which until January 1936 the number of orders, both paying and receiving, was 88,718 of the total value of ₩ 1,204,622.00. With the healthy developments of the State of Manchoukuo, the volume of money orders, between the two countries increased, and telegraphic money orders have been inaugurated under an agreement put into force on January 26, 1936.

Since the system of *Postal Savings* was first started at Fusen in 1880, the number of offices taking up this important branch of business has gradually increased, and at the time of the postal union with Japan they numbered about 100. As there was no proper organ for saving in Chosen and the people in general had lost all idea of it owing to heavy taxation and extortion, the number of Korean depositors in 1908 was only some 4,200, their savings amounting to no more than ₩ 30,700, but with the constant encouragement given to thrift and economy, the amount of their deposits has gradually increased.

#### **Postal Savings**

	Number of depositors	Total Amount	Average Amount per person
1910.....	138,986	3,306,465	23.07

	Number of depositors	Total Amount	Average Amount per person
1926.....	1,795,858	22,468,945	12.51
1927.....	1,910,289	26,962,025	14.11
1928.....	2,023,977	30,805,528	15.22
1929.....	2,078,439	36,290,370	17.46
1930.....	2,118,178	38,852,866	18.34
1931.....	2,283,871	41,432,670	18.14
1932.....	2,494,062	40,939,391	16.41
1933.....	2,840,656	44,807,154	15.77
1934.....	3,156,094	52,631,553	16.68
1935.....	3,371,237	54,820,710	15.35

## 80. Post Office Insurance

The Post Office Insurance (Kan-i-Hoken) has become popular and successful in Japan Proper. Stimulated by this fact, the Communication Bureau, with the approval and consent of the Imperial Diet, started the same plan of insurance on October 1, 1929.

Although Post Office Insurance is a Government enterprise, it is by no means a profit making business. The budget itself is separate from that of the Government-General and is run under a special account. The Government maintains a strict balance of receipts and disbursements, and the net profit is to be divided among the insured.

There are two kinds of insurance, viz., Life Insurance and Old Age Insurance. Persons of either sex between the ages of 12 and 60 are admitted to it. The maximum insurable amount for one person is ¥450.<sup>1</sup> But the rate of interest which is the basis of calculation of the insurance fee is a little lower than that of Japan.

For the purpose of handling the business and for the convenience of the public, the Communication Bureau supervises 800 Post Offices scattered throughout Chosen, in each of which applications are received, premiums are collected and insurance money is paid.

The following table shows results of Postal Insurance in Chosen since Oct. 1929 to the end of the Fiscal Year 1935.

Year	New Contracts		Deaths		Policies in force at end of Fiscal Year	
	No. of Contracts	Insured Amount	Cases	Insured Amount	Contracts	Insured Amount
1929	125,129	26,255,278.80	357	78,364.20	118,429	24,879,436.50
1930	176,503	32,240,355.90	2,237	476,939.80	246,922	48,192,365.40
1931	170,666	29,377,173.90	3,972	814,866.50	330,785	62,504,572.30
1932	190,675	32,997,243.90	6,070	1,206,318.90	426,516	78,857,468.10
1933	195,713	34,675,193.30	8,232	1,561,730.20	531,505	97,220,281.20
1934	206,229	38,352,173.60	10,460	1,974,456.50	655,509	120,012,410.00
1935	238,550	47,773,767.10	14,778	2,813,019.10	810,411	150,242,424.50

#### Percentages of Japanese and Korean Policy Holders

The number of Koreans contracting are increasing gradually. The percentage of Japanese and Korean policy holders at the end of the Fiscal Year 1935 was 29% Japanese and 71% Koreans.

#### New Contracts by Fiscal Year

Year	1929	1930	1931	1932	1933	1934	1935
Japanese ...	55%	33	28	25	23	20	19
Koreans ...	45%	67	72	75	77	80	81

## 81. Electric and Gas Undertakings

The first *electric enterprise* in Chosen was the building of a tramway in Keijo by a joint-stock company organized by an American citizen in 1899, and in 1901 it started the supply of light in addition. Similar works were started in Fusan in 1902 and in Jinsen in 1906, after which little progress was made, for at the time of union with Japan they still numbered but three with an aggregate capital of ₩3,300,000 and a capacity of 1,380 kilowatts. Since that year, however, steady growth has been witnessed in meeting the general increase in demand for electricity, and these undertakings in 1935 numbered 50 in operation with a total capital of ₩165,873,000 and

a capacity of 430,000 kilowatts. Besides, there was one for business use and 209 for domestic use.

Coal and water are the two natural resources that can be used as motive power in generating electricity. Water is more abundant and is easier to develop economically. Therefore the Government-General decided plans to encourage using water as the chief motive power and, in case of heating power, to use Korean coal. But at present, except in two or three places, coal is in general use. The Government-General plans, on completion of the control of heating power plants in various places, to change coal for water.

The two most promising hydro-electric power sites lie on the *Chosin* and *Kosuiin* Rivers, tributaries of the Yalu, with a capacity of 320,000 and 220,000 kilowatts respectively and there is another at Koryo, facing the Sea of Japan, with 80,000 kilowatts. In April 1933 the *Choshin River Hydro-electric Power Company* obtained a charter to develop power and in January 1934 commenced the erection of a plant to generate 140,000 kilowatts as the first instalment of their operation which is to be finished by the end of 1935. To supply current generated in the plant to Keijo and Heijo, two transmission line of 154,000 volts are necessary. In May 1934 the *Chosen Power Transmission Company* obtained official permit for business and in 1935 constructed a trunk line 200 kilometres in length and immediately began transmission to Heijo. The company now plans to finish by autumn 1937 another trunk line about the same length as far as Keijo for the same purpose. The company also obtained permit to develop 220,000 kilowatts by utilizing Kosuiin River, that flows into the Yalu, and hopes to finish another plant in 1940. The company, pending the commencement of the operation at the Kosuiin River Plant, plans to transmit current generated at the Choshin River plant through a 110,000 volt transmission line of 310 kilometres, that is to be erected by the end of 1936, between Kanko and Seishin. In this manner it is hoped to control the sources of electricity in the North Chosen. For the supply of current in the South Chosen the Chosen Power Company plans to erect a large heating power plant in Neietsu, Kogen Province, where there are rich

deposits of anthracite. The plant together with transmission lines of high voltage will be finished in autumn 1937, and the supply of current to Fusan, Taikyu, Taiden and Kunsan and other large cities in the South will be controlled at the Neietsu Heating Power Plant. Twice the Government-General made countrywide investigations of the water power that might be utilized for generating electricity, and the result so far obtained is that 147 sites of promise, with a combined capacity of 2,370,000 k.w. are ascertained to be capable of easy and profitable management. Of these sites 25 plants with 760,000 k.w. have already obtained permits for operation. In view of the physical conditions of this peninsula, by damming the upper reaches of the rivers descending the gradual slopes to the west of the central mountain range, forming the backbone of Chosen, the water can pass to the eastern coast, falling in steep cataracts to provide the sources of great power. This reservoir system, near the sources of the rivers, forms the special feature of ninety percent of the Korean Electric Power Plants.

There are two *gas-producing undertakings* in Chosen, one at Keijo and the other at Fusan. In March 1936, private homes using gas numbered 17,500 and the total production one year was 8,340,000 cubic metres. To keep pace with the economic development and advancing culture in recent years, the demand for gas at homes for heating purposes grows year by year, and in large cities such as Taikyu, Heijo, Jinsen, Seishin, Yuki and Rashin, applications for permits have already been submitted for gas undertakings. This tendency is also growing in other principal cities. Control of gas was formerly exercised by the police authorities, but, in view of the fact that the business is done as a side line by electric companies, it was transferred in 1919 to the Communications Bureau so that both might be under the same supervision.

## XI. Police

### 82. Introductory

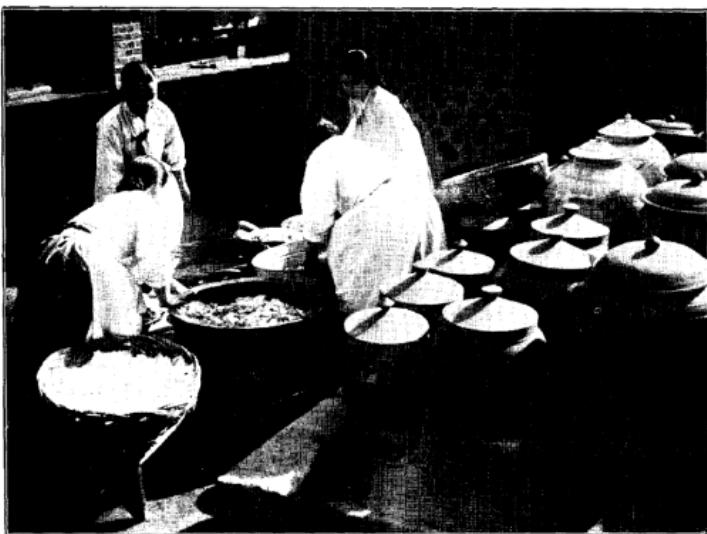
The police system in Chosen was established on a more or less modern basis after the conclusion of the Russo-Japanese War in 1905, when the Korean Government engaged a Japanese adviser to institute reform. Proving inadequate to safeguard life and property, it was arranged to make use of the Japanese gendarmerie stationed in the country for the protection of telegraphs and railways, and in 1907 they were additionally charged with the duties of both "high and ordinary police."

In this way the police and gendarmerie were made to work together as guardians of the peace, but they often failed to show a united front in action because of difference in organization, and the need for closer unity was very keenly felt, as the country was constantly suffering from depredations by ruffians and bandits. Accordingly, June, 1910, shortly before annexation, they were combined into one force, and placed under the direction of a single authority. A police headquarters was next established in Keijo with the commander-in-chief of the gendarmerie at its head, and a subordinate office in each province with the local gendarme captain in charge of it. According to local requirements, gendarmes and police were separately distributed. Railway centres and peaceful towns had a police station in them with a police sergeant or inspector at its head, while outlying districts were policed by gendarme detachments. By this division of duty it was hoped to ensure the maintenance of order and security with the minimum of trouble, and the system remained unchanged after annexation, as it seemed unwise to alter it in view of the existing situation.

During the ten years that followed, however, the change in social conditions was so great that the popular cry for a civilian government became more insistent, and the government saw the necessity of remodelling the



Broadcasting from Korean Division of Keijo Radio Station



Busy Making Korean Pickles

important police regulations revised or enacted in consequence of this were the control of fire-arms, gunpowder, and other explosives, and for steam-engines and motors which were issued in 1912. The manufacture of gun powder had been prohibited, but in view of the changed situation at home and abroad, several revisions and enactments of the proper regulations were made since 1931, and in October 1935 the ban was lifted by adjusting the regulations for Control of Ordinary Gun Powder Manufacture. Regarding business control, new regulations for second-hand stores, pawnshops, bath-houses, hotels, restaurants, public notaries, geisha, and licensed brothels and prostitutes, were enacted between 1912 and 1916. For the control of traffic, regulations for roads and all kinds of vehicles were enacted from 1913 to 1917, but those for bicycles and automobiles were revised in 1921, and for automobiles again in 1931, and it was then prescribed that, as in Japan, the "keep to the left" rule must be observed. In addition, provisions were made for control of building, hunting, speculation, raising of subscriptions, etc.

In former days brutal crimes of murder and robbery were very numerous, but as police control became more strict, a gradual reduction was secured. Lately however, instigated by the ideas of "*gang*" violence in Japan Proper, such crimes are again on the increase. At the same time "*intellectual*" crimes, because of the wider knowledge of people in general, and because of the greater opportunities provided in the various travel organs, show a larger percentage.

Criminal Cases	1935	1930	1925
Robbery .....	839	1,610	2,191
Theft, Fraud, Blackmail and Dispossession .....	98,490	97,210	81,853
Other .....	<u>100,791</u>	<u>79,193</u>	<u>49,286</u>
Total .....	199,720	178,013	133,330

The first regulations relating to *fire-brigades* were issued in June, 1915, providing for their formation and operation, but in September, 1917, these were revised so as to be more suited to local conditions. At present there

are 1,155 fire-brigades throughout the country, staffed with 64,483 men, and all expenses are borne by the respective towns.

#### 84. Maintenance of Order

In the days when the police system still remained undeveloped, there was always trouble in the country owing to the presence of numerous bandits and vagrants. After 1894, the year in which the famous Tonghak rebellion broke out, whole provinces were thrown into great disorder by these predatory bands, while, on the other hand, the frequency of change in the central government was such as to preclude any idea of security. To make the matter worse, a grave incident happened in July, 1907, when the new agreement concluded between Korea and Japan brought in its train the disbandment of the Korean army. Deeming this a gross reflection upon their loyalty, one of the regiments in Keijo broke out into open mutiny, and this gave rise to riots in many places. In fact, rioters were rampant everywhere, and, giving themselves out as patriots, abandoned themselves to plunder and murder. Local rowdies and ruffians taking advantage of the prevailing disorder also behaved lawlessly.

As the situation looked very critical, the Japanese troops and gendarmerie were set in motion under a special mandate from the Korean Emperor to co-operate with the Korean police for the suppression of these refractory elements. By end of 1909 nearly all the troublemakers had been suppressed, though in remote mountain districts some still made their appearance. After annexation a reign of tranquillity set in, though there were not a few who still harboured ill-feeling against the Japanese rule, but they were far too feeble to rise in revolt, and the one thing left them was to flee abroad, and from a safe distance preach insurrection to their fellow-countrymen.

During the European War some Koreans, believing in German superiority, recklessly gave out that the time had arrived for the regaining of national rights, and more especially so after the second Russian revolution in 1918, which facilitated the eastern march of German influence and caused foreign

powers, including Japan, to dispatch forces to check its progress. At this juncture, Korean *malcontents* abroad started a movement for the union of all their countrymen, and for making known to the world their will for national independence by concerted action within and without. No doubt they were led to such idea by the enunciation of the Wilsonian doctrine of self-determination for small nations, the full meaning of which they were apparently unable to grasp. Be that as it may, in January, 1919, they dispatched propagandists in secret to the interior of their homeland, and also to the city of Tokyo, to rouse to action kindred spirits, whom they found largely among students, and these latter quickly became the centre of the movement.

Meanwhile, members of the Tendo-kyo, the largest of the native religious sects, perceiving this ferment in popular sentiment, became possessed with the same ambition and soon joined hands with persons of like mind among Buddhists and Christians, and the movement culminated in the uprising on March 1, following.

The so-called independence agitation prevailed over the entire land for a time, but it was stamped out in about two months. During the time many Korean Christians were punished more or less severely in connection with the disturbance, and voices were raised against the Government that it was persecuting Christian converts, but the truth is they were dealt with not because of their faith, but because of their participation in the rising. As a matter of fact, scarcely any members of denominations other than Presbyterian and Methodist were arrested or imprisoned, simply because they stood aloof from politics and took no part in the agitation.

Since that year disaffected Koreans have been able to do nothing of any consequence, as the strengthening of the police and the popular awakening to the utter futility of the movement have done much to stop intrigues and also made collective demonstrations practically impossible. Only in the frontier regions have lawless Koreans, living across the Yalu, succeeded at times in crossing the border and wantonly committed murder, arson, and pillage in the districts invaded by them, but the tightened defence of the frontier has since rendered such inroads more hazardous and

consequently less frequent, much to the relief of the inhabitants of the frontier provinces.

The Independence agitators based their last hope on the Washington Conference of 1921. Contrary to their expectations, however, nothing was achieved for them at the conference and the people in general began to realize the impossibility of gaining independence by such means. Owing to the strict police control, public excitement calmed down, the activities of outlawed agitators greatly decreased from 1927 and 1928, and peace was restored except on the upper basin of Yalu River. On the other hand, there arose a new underground movement to develop the inner resources of the Korean nation and to wait for a more favourable opportunity in the future. Since 1923, the socialist movement has also gathered momentum and rapidly spread over the country, with the slogan of "emancipation of the proletariat."

Korean nationalists and socialists combined their influence for their common cause of political emancipation and availed themselves of every opportunity to arouse the Korean nationalistic spirit among their fellow-countrymen. At the time of the outbreak in Manchuria in 1931, the Imperial Government following a definite plan demonstrated to the outside world as well as to its own people its firm resolve to assure peace in the Far East and thus the Korean people became aware of the new international situation of the Japanese Empire and were instilled with a stronger feeling for the Empire, so that there have been not a few even among the Korean patriots who have relented their previous attitude. This change of sentiment has been further fostered by the protection given by the Imperial Government to the Koreans, hitherto so oppressed in Manchuria, and a fresh desire to emigrate to Manchuria has arisen, with a will on the part of the Koreans to work out their own lives there under the protection of Japan.

But the Korean malcontents in Shanghai, taking advantage of the anti-Japanese and anti-Manchoukuo movements among the Chinese committed repeated acts of lawlessness which culminated in the vicious attack at Sakuradamon in Tokyo in 1932. Armed Korean outlaws and communists

in South Manchuria allied themselves with the Chinese rebels, bandits, and communists, only to become their cat's-paw, and made attempts, from time to time, to disturb the peace in Manchoukuo. They have redoubled their efforts to enter Chosen through the frontier districts during last few years which attempts have necessitated a more vigilant watch at the frontier by the police force.

The *socialist movement* came to the front in 1922. The Korean socialists were divided into two factions, the "Ichigatsu Kai" (January Society), composed of a group of young men studying in Tokyo, and the "Seoul Young Men's Association" formed from Korean students in Chosen. Both factions established their headquarters in Keijo but quarrelled with each other continually. Both then started more systematic action and in April 1924 joined hands organizing the General Union of the Chosen Workmen and Farmers and the Chosen Young Men's Union. Any meeting was at once forbidden and the new organs existed in name only. Accordingly they planned to organize branch associations throughout the country having "Myen" as the unit, and to unify these branch associations under the leadership of the two unions of Workmen and of Farmers, and to unify the Young Men's Associations under the command of Young Men's Associations Unions at the various counties and provinces and of the Central General Union.

Furthermore they made connection with their comrades abroad for the formation of secret societies such as the Chosen *Communist Party* and the Chosen Communist Young Men's Association. But in November, 1925, the greater part of their associates were arrested at Shingishu. Later others succeeded them in the movement and attempted a second conspiracy, but it was detected together with other conspiracies at the time of the State Funeral of late Yi Wang (late Prince Yi of Shotoku Palace) in June 1926, and the ringleaders were arrested. Some who escaped attempted to form a third Communist Party in the same year only to be arrested by the Shoro Police in Keijo in 1928. While at the same time the Police Authorities at Shingishu and at Heijo made wholesale arrests of Communists. In July 1928 the Commintern cancelled its recognition for the Korean Communist

Party, and the various factions started movements for new organizations. In spite of repeated arrests the communists still continue their organization work and propaganda movements.

## XII. Public Hygiene

### 85. Introductory

Korean sanitation was in a most backward state, for the country had few native doctors possessed of modern knowledge and skill, and the sick were usually placed at the mercy of practitioners of the old Chinese school or of witches or exorcists, instead of being rationally treated, while the lack of proper sanitary arrangements and even good drinking water gave constant rise to various infectious diseases. As medical agencies worthy of the name, there were but a handful of Japanese doctors and foreign medical missionaries practising in Keijo and a few other towns.

Early in the protectorate period, therefore, the first step taken toward sanitary reform was the establishment of a modern hospital called the Tai-Han Iwon (Korean General Hospital) in Keijo, and Dr. S. Sato, a celebrated surgeon in Japan at the time, was made head of it. On the advent of the present regime, further measures were taken for improvement of the existing system, and not only was the *Government Hospital* (former Tai-Han Iwon) enlarged but similar organs were set up in the provinces also. Public doctors were appointed to remote districts, special physicians engaged for circuit work in parts difficult of access, and a segregating station for lepers was established on Shoroku Island off the south coast, a place noted for its salubrious climate. The service along this line did not stop here, for care was taken that even those Koreans living in the remote borderlands might have medical facilities within easier reach of them. On June 1st, 1928, the Government Hospital was transferred to the newly established Keijo Imperial University and is now known as Daigaku Byo-in.

The authorities next took in hand the matter of drinking water and made the construction or extension of waterworks possible in many of the chief towns; they also encouraged the digging of public wells throughout the

land. At the same time a considerable sum of money was defrayed yearly to permit of timely action for the prevention of epidemics, with the result that even smallpox, once so virulent in Chosen, is now far less the scourge it was, thanks to the fuller enforcement of vaccination, while rigid control over the disposal of impurities and other insanitary matters was constantly exercised for the sake of the public health. Meantime, various sanitary regulations relating to physicians, dentists, foods, drinks, drugs, street and house cleaning, disinfection, etc., were drawn up and made effective as conditions called for them.

Although popular confidence in the central and *provincial hospitals* grew stronger as time went on there still remained much room for improvement, so the Government in 1919 drew up a plan for extension in its medical service and the hospitals and medical force have since been greatly augmented. At the end of 1936 hospitals numbered 140 including 4 Government and 47 Provincial hospitals, while licensed medical men numbered 2,565 including 1,129 Japanese, 1,413 Koreans and 23 foreigners. In addition, there were 802 licensed dentists, 430 pharmacists, 1,911 midwives, and 1,742 nurses.

The Provincial Hospitals are maintained chiefly by the fees received from the patients, the interest from the Imperial bounty and the subsidy from the national exchequer. These hospitals spend ₩ 1.16 on the average for one patient per day, but owing to the many free cases treated the receipt is only 71 sen, leaving a deficit of 45 sen. The average hospital bill for inpatients per day is only ₩ 2.12 and for out-patients 61 sen.

In 1936, patients numbering 1,682,035 were treated, as follows:—

	In-patients	Out-patients	Total
Free .....	45,974	127,216	173,190
Paying .....	390,172	1,118,673	1,508,845
Total.....	436,146	1,245,889	1,682,035

Up to 1920 no sanitary experts were stationed in the provinces for local investigation and prevention of epidemics, but in that year one expert and two assistants were appointed to each province, and at the same time thirty

more medical men were appointed to attend to people in the more remote parts of the country. Quarantine at seaports, though at first confined to Fusun, Jinsen, and Gensan, was extended to smaller ports as they too were frequently threatened with invasion by pestilence, and quarantine officers are now stationed at Kunsan, Mokpo, Chinnampo, Seishin, and Shingishu, while the staff at each of the three premier ports has been strengthened.

*Hygienic inspection* is most indispensable in connection with the official control of food, drinks, and drugs, so from 1913 onward the provinces were gradually equipped with laboratories for chemical examination of these articles, and no province is now lacking such. Important articles such as medicines, beverages, and comestibles, subjected to official inspection during 1935 totalled 53,950 of which 17,397 were declared unwholesome or injurious. Chief among the condemnations were 11,795 cases of drinking water, 1,811 of beverages, 2,350 samples of patent medicines, 451 of intoxicating liquors, 290 of canned goods and 145 of tablewares. Formerly, no research work in epidemics, in spite of their presence in the country the whole year round, was attempted in the provinces, but since the cholera invasion of 1920 a bacterial laboratory has been formed in every province. The preparation of various prophylactic vaccines, however, is conducted by the one in Keijo only, and by it distributed to various centres at a small charge or else free of cost.

## 86. Control of Opium

*Opium smoking* has for some time been somewhat prevalent in Chosen, especially in the frontier region. It is true that in the year 1905 the Korean Government prohibited the importation, manufacture, and sale of opium and pipes, but it was found impossible to enforce the ban effectively. After annexation, the authorities took every measure to secure a thorough-going control over opium, and the new criminal law for Chosen issued in 1912 contained a special provision. Toward confirmed users of opium a rather moderate policy was adopted at first, so that their cure might be effected by degrees, and their number gradually grew less. In September,

1914, the Government gave instructions to the police and other officials concerned to enforce the absolute prohibition of opium smoking, and, taught by past experience, began to treat habitues in a semi-compulsory manner. This proved highly effective, but it is exceedingly difficult to free the land of the evil entirely as much opium is still smuggled in from China, or prepared secretly in the frontier districts. During the World War, stimulated by the jump in the price of drugs, illicit poppy cultivators increased greatly in number, but on the restoration of peace a turn to the contrary soon became apparent.

Regarding control of *poppy cultivation*, each province framed its own rules, free cultivation of the plant being prohibited, but the rules being greatly diverse they fell short of securing the desired end. Therefore, in June 1919, new uniform rules were enforced in the country, and poppy cultivation was absolutely forbidden except for supplying the needs of the medical profession and was limited to a certain area, while all the opium produced had to be handed over to the Government at a standard price, to be sold by it to authorized manufacturers of medicines. In 1935 there were 2,501 chohu under poppy cultivation and production of opium amounted to 4,890 kwan.

Information with regard to the consumption of opium produced in Korea may be found in the section on Government Monopolies.

In 1920 new regulations for the control of opium, alkaloids, and other narcotics based on the principles of the Opium Treaty and of the League of Nations, were issued, by which both export and import of all narcotics were made subject to official permission, though in no instance was the quantity permitted to go beyond the limits of the legitimate demand. In 1923 these were revised to check possible evasion of the rules by illicit dealing.

1. Government Monopoly of Morphine, Heroin and their salts.

As manufacture of narcotics by private drug factories was attended with the danger of illicit selling, the Government now undertakes both the manufacture and sale.

2. Revision of the Control of Narcotics.

The regulations for control based on the principles of the Opium Treaty, which had been promulgated, were more strictly enforced and illicit dealers punished.

### 3. Treatment of Narcotic Habitués.

The life of habitués is pathetic and they become plague spots in society. The Government now demands reports from the habitués, and they are dealt with at the Treatment Stations of Keiki and eight other provinces.

In February 1925, the second Opium Treaty was signed at Geneva and from January 1929 it came into effect in Japan. To execute the terms of the Treaty as well as to exercise more perfect control on morphine and diacetyl morphine by bringing them under Government Monopoly the enactment of more forceful regulations was necessary. Therefore in April, 1935 the Government-General issued an Ordinance of Control of Narcotics in Chosen and in August, the regulations of its enforcement. These became effective from September of the same year as the controlling power.

At first, *morphine injection* was in great favour as a means of curing those addicted to the use of opium, but, unfortunately, abuse of the cure eventually produced many cases of chronic morphinism, and no law existed for its control; therefore in 1921, when regulations for drugs and druggists were published, traffic in morphine was drastically restricted, and in the treatment of morphine victims the method of gradual reduction in doses was applied, which succeeded in diminishing their number very markedly. Cocaine injection is now being stringently controlled with beneficial results. In April 1930, the Government-General granted a subsidy of ¥16,240 in addition to sufficient money to buy the necessary medicine, to be divided among the provinces to assist in the cure of addicts. As a result 2,837 addicts out of a total of 2,944, who were treated at the provincial morphine asylums were completely cured.

The authorities, therefore, decided to accommodate about 2,000 addicts a year from 1931, but on account of the decrease in the budget it became impossible. Since 1929, however, the Government-General has been pursuing the following plan.

1. Efforts shall be made to cure all morphine addicts within ten years.
2. All addicts shall be registered and a fixed quantity of morphine administered.
3. The Government-General shall monopolize the manufacture and sale of morphine which is supplied to the registered addicts above mentioned.
4. Stricter control of morphine shall be enforced and no morphine be used by persons other than registered addicts, and heavier punishments be provided for smugglers and secret sellers of morphine.
5. Schools and other institutions of social culture shall educate the public in order to prevent the development of addicts and to assist the already cured to avoid relapse.

On March 3, 1930, the Government-General promulgated an order by which all addicts should be registered, and up to the end of the same year such registered addicts numbered 3,778 and in 1933 the number increased to 4,628. As result of the harmonious cooperation among the police authorities and the people in general, the number in 1934 was reduced to 3,076. Moreover since the issue of the Ordinance of Control of Narcotics in 1935, the Government obtained very good results and the number of registered addicts was only 315 persons at the end of 1935.

Addicts who are destitute or those who require supervision have been placed in Morphine Asylums. The League of Nations' Commission of Inquiry into Opium Smoking in the Far East, visited Chosen in April 1930 and inspected the Morphine manufactory of the Government-General. They were satisfied with the work and greatly praised the authorities. The League of Nations placed on record the fact that morphine addicts are registered, and information concerning the manufacture and sale of morphine. It expressed praise of the work done which gave much hope for the future.

## 87. Epidemics and Endemics

In spite of its contiguity to Chinese and Russian territory, the country

has never been troubled by pest invasion. Nevertheless, visitation by other epidemics, such as cholera, small-pox, typhoid fever, dysentery, etc., were very frequent and sometimes in a most virulent form. The people in general had little idea of sanitation and refused, in many cases, to be medically treated, being swayed by superstition. Great difficulty was consequently met in working for prevention of epidemics, but the recent progress in Korean social psychology has brought with it a salutary change in this respect.

*Cholera* has long been familiar to the peninsula. It is said that in the year 1895 over 600,000 perished of this plague in the frontier districts, and again in 1902 about 10,000 fell victim to it in the city of Keijo alone. The disease usually enters from abroad, especially from China, and greatly varies in activity. In 1919 and 1920 malignant cholera invaded the land, and notwithstanding the preventive measures taken by the authorities, raged furiously, the number of cases reported in 1919 being 17,000, of which 11,000 proved fatal, and 24,000 in 1920 with a deathroll of 13,000,—a heavy toll, indeed. Yet compared with former days it can be said that the malady has considerably diminished in severity.

*Small-pox* formerly prevailed more or less throughout the year. This was mainly because of the time-honored superstition among the people that this particular disease must be accepted as an act of God, so they did not attempt in any way to ward off its attack. In 1895 the Korean Government issued vaccination rules aiming at universal enforcement, but no good results were obtained, and numerous cases of the disease were reported every year. On the establishment of the present regime, therefore, great efforts were put forth to combat the disease, and police and sanitary officials were enlisted to disillusion the populace of their old superstition and to preach to them the saving virtue of vaccination. At the same time, large quantities of vaccine were distributed free, and for the vaccination of women, female operators were especially engaged. As a consequence, after 1913, cases of small-pox fell to between 300 and 50 a year. In the spring of 1919 the disease again broke out, producing upwards of 2,000 cases. In 1920, malignant small-pox invaded the land from countries adjacent and vaccina-

tion was at once resorted to as far as possible, but the disease was fatal in more than 3,500 out of 11,500 cases. In 1921, cases still reached the large number of over 8,300, of which 2,500 succumbed.

*Typhoid fever* is of yearly occurrence in the country and many cases are reported every year. As the disease requires a certain period to develop, there is always a suspicion that its virus may be spreading before it is discovered, and this makes prevention more difficult. Each time the malady prevails the authorities dispense free to all applicants the preventive injection while all medical agencies are encouraged to make extensive use of it.

As regards *other epidemics*, in view of their yearly appearance, similar precautions are always and everywhere taken by the authorities in the form of periodical house-cleaning, strict control of food and drinks, early discovery and report of cases, general injection of preventive vaccines, bacterial examination of suspected cases, etc. The table below indicates the number of epidemic cases in 1935 and 1936:

Epidemics	—1936—		—1935—	
	Patients	Deaths	Patients	Deaths
Cholera .....	—	—	—	—
Dysentery .....	4,584	859	3,675	749
Typhoid fever .....	6,748	1,103	7,496	1,201
Para-typhoid fever .....	507	37	707	49
Small-pox .....	1,400	371	1,273	324
Typhus .....	1,304	145	1,134	153
Scarlet fever .....	1,147	168	1,120	143
Diphtheria .....	1,856	474	1,751	524
Cerebro-spinal meningitis ...	323	164	517	272
Total .....	17,869	3,321	17,673	3,415

Of the so-called endemics the more prominent are distoma, hook worm, and malaria, the most numerous cases being those of lung-distoma. Besides, there are other contagious diseases, such as tuberculosis, leprosy, etc.

## 88. Leprosy

Leprosy is endemic in Chosen, and many lepers are to be met with, mostly in the south. Though no accurate statistics are available, according to investigations in December 1935 the number of cases in advanced condition is reported to be approximately 13,219, not including incipient cases. These unfortunate mortals, wandering about the country spreading the invisible germs of their disease, present not only a most miserable sight but are a great menace to the public health. It was by foreign missionary bodies that the first leper homes, three in number, were established in the south. The Government in turn realised the need of making provision for lepers, and drew up a plan in 1916 for their segregation. Shoroku-to, a small island off South Zenra Province, was selected as a suitable site, and the building of the new institution was started with special aid from the Imperial charity funds and completed in 1917. The island is noted for its mild climate. The leprosarium is beautifully situated in the hills and occupies a vast space of ground divided into two parts, one for males, the other for females. At present more than three thousand patients are being cared for in the institution. In order to keep the inmates from loafing, the able are employed in such work as they show capacity for, and this gives them a good appetite and relief from ennui. For the medical treatment of lepers an injection called ethyl-ester of chaulmoogra oil has been made use of since the winter of 1921, and with such encouraging results that the disease is no longer regarded as incurable.

Complete information regarding Leper Asylums is given under Charity and Relief.

## 89. Cattle Disease

Several forms of cattle disease exist in Chosen, some of them being introduced from adjacent territory and others originating in the peninsula itself, and the country suffers more or less from their visitation every

year. In 1915 a preventive law was enacted, and in 1918 the serum laboratory established by the home Government was transferred to the Chosen Administration. At the same time a number of serum stations with veterinary surgeons in charge were set up in important points along the frontier.

*Rinderpest*, a prominent form of cattle disease, has its permanent cradle on the northern side of the Yalu and the Tumen, yet in the face of the ever-present possibility of invasion, especially during the long season of frost, nothing was ever positively done to prevent it until after annexation. However, the preventive work since taken up has rendered its invasion less widespread than formerly. Since 1931, when 266 cases of the disease came across the frontier, none have appeared. As preventive measures, enforcement of serum injection into animals in the affected district, isolation of the entire vicinity, close guard against cattle going in and out, and early discovery of fresh cases, were vigorously carried on by police and people. During 1935, 231,234 injections were made against all cattle diseases.

## 90. Quarantine of Export Cattle

It was in the year 1909 that the quarantine law for export cattle was first issued by the Korean Government and a quarantine station set up at Fusan. The system was in force until 1915 when a new law was introduced. This was revised in the year following to admit of the inclusion of two additional ports for direct export of cattle to Japan. From that time the number exported increased so greatly that every month saw hundreds of cattle idly awaiting official examination, and many were shipped uninspected under pledge of submission to inspection at the port of arrival; so to provide the necessary accommodation quarantine stations were formed in 1925 in four other ports through which cattle might be regularly exported — Jinsen, Chinnampo, Gensan, and Joshin. The detention period for inspection of such cattle is now fixed at 12 days in Chosen in addition to 5 days after arrival in Japan Proper, at a charge of ¥ 1 per head.

In 1935, cattle exported to Japan Proper numbered 68,421.

### 91. Abattoirs

There is a considerable market for meat and even the poorest people invariably use it on all occasions of rejoicing or mourning; hence the extensive raising of cattle throughout the country. In 1935 the total number of abattoirs was 1391 at which 250,495 cattle and 436,455 hogs were butchered, showing increases by 5,782 and 71,675 on the preceding year.

## XIII. Justice

### 92. Introductory

The *judicial system* in Chosen obtained a good start during the protectorate regime, through the initial step toward reform taken by the Korean Government in the year 1906 by engaging a Japanese legal adviser for its Department of Justice, and later one for each of the principal courts. But in those days the Korean executive and legislative were badly confused, for within each provincial office stood a court, in which justice was generally administered by local magistrates possessed of little or no knowledge of jurisprudence, and the only independent courts were Keijo Saibansho, or court of first hearing, and the Heiri-in, or court of last instance. Bribery was openly practised, authority abused, and the entire system was in indescribable disorder. It seemed impossible to secure the reality of any reform by indirect assistance, so Prince Ito, first Resident-General, under the new agreement in 1907, caused judicial affairs in Korea to be separated from those of the executive. At that time, after the example of Japan, law courts were constituted on the three-trial system, and professional Japanese were appointed to the important posts.

However, in order to ensure security of life and property in Chosen, further consolidation of the system thus initiated was called for, but the Korean Government, being financially powerless to do anything in the matter itself, the entire judicature of the country was at last entrusted to the care of Japan in 1909. As a result of annexation in the year following, extraterritoriality enjoyed by foreign residents came to an end, and all were alike brought under Japanese jurisdiction.

Under the system of "three instances," there are three kinds of law courts with a procurator's office attached to each. *Local courts* deal with the first hearing of both civil and criminal cases. A *court of appeal* deals

with appeals against a judgment pronounced by a local court, while the *Supreme Court* passes final judgment on appeals against a decision in a court of appeal, and also performs those functions vested exclusively in the highest tribunal. In a local court the hearing is held by a single judge as a rule, but when it is a question of a civil suit involving ¥ 1,000 upward, or a case of personal process or some other specific case, three judges sit. A court of appeal is presided over by three judges and the Supreme Court by five, and so form collegiate courts. Simultaneously with the adoption of this system, rules for lawyers, notaries public, and bailiffs were published.

The competency of Korean judges and procurators was formerly limited to the handling of cases, civil or criminal, in which Koreans only were involved. But such limitation being thought no longer necessary, revision of the regulations for courts of justice was again made in March, 1920, with the object of doing away with all such objectionable discrimination between Korean and Japanese on the bench.

At first, judges had no security of tenure, but in 1911 some revision was made in the regulations by which judges serving the Government-General were secured their positions for life unless they forfeited the privilege by being condemned to imprisonment or by laying themselves open to disciplinary punishment. Nevertheless, as a special provision was still retained making it possible for the Governor-General to order them suspended from duty whenever deemed necessary, the regulations were further modified in 1921 so that judges might enjoy the feeling of absolute stability in their independent capacity.

At the same time an age limit for the bench, modelled on the one in Japan, was introduced, by which the retiring age for the President of the Supreme Court was fixed at 63 and for judges in general at 60, though, on a resolution by a general council of the Supreme Court, the period of service may be prolonged by five years more in the case of men of very exceptional merit. Eligibility for the bar in Chosen, as defined by law, has been granted to those licensed to practise law in Japan, and those who have previously served on the Korean bench or bar. But in December, 1921, an examination system for Chosen was specially instituted for can-

dicates, either Korean or Japanese, for the Korean bar. The examination is held once a year and successful candidates since 1922 now number 103, of which 55 are Koreans.

From September 1930 the law for the prevention and punishment of robbery and theft, and from February 1933 the law for the compensation of persons wrongly arrested or imprisoned were enforced. Now, as far as administration of justice in criminal cases is concerned the people in Chosen receive practically the same protection as the people in Japan Proper except in a few special cases.

The *system of mediating* between disputing parties in minor civil matters, without, if possible, going to law was started in 1910, and shows a good record each year. During 1935 the total number of cases receiving good offices at the hands of the local police reached 233 out of 509 cases filed on application for arbitration.

The law for the mediation of *disputes on tenancy questions* was enacted in 1932 and put into effect from February 1933. By this law the disputing parties have been encouraged to apply to the proper courts for arbitration instead of bringing formal suit which might involve them in further disputes or needless delay.

In view of the rapid increase of this kind of dispute in recent years together with the prevalence of dangerous thoughts and the threat on the economic life of the farming population, it is hoped to secure by this law peaceful settlements of all tenancy disputes.

### 93. Uniformity of Laws

Owing to the dissimilarity in usages and conditions in Japan Proper, Chosen, Formosa, and Kwantung Province each of these component parts of the Japanese Empire was left free to make special laws within its own jurisdiction. The consequence was that certain laws enacted in and applicable to one part did not pass in the others, while no legal connection existed between them for matters of common interest. For instance, a company established according to the law of any one Japanese territory

other than Chosen was not legally recognized in Chosen, and consequently was not permitted to amalgamate with any founded in Chosen, nor to transfer its main office to Chosen. Moreover, a criminal offence committed in a Japanese territory other than Chosen, even though the offender was known to be in the country, could not be brought before the Korean courts because there were no provisions by which action might be taken. In order to remove all such handicaps, new laws were enacted in 1918, and all were put into force that year, except the provision relating to transfer of one's domicile.

Concerning the transfer of domicile, the individual parts of the Empire had so far reserved enforcement of it, owing to the incomplete connexion of census registration between them. In Chosen, however, the ground having been fully prepared, the transfer law in question was made public in June, 1922. By virtue of this new law Koreans and Japanese intermarrying are legally entitled to be enrolled on the one or the other's family register.

In 1935, there were 1,038 cases of intermarriages between the two peoples.

#### **94. Abolition of Flogging**

Flogging was long a common form of punishment with the Koreans, and when properly administered was suited to their social condition as a penalty for minor offences. Indeed, in a majority of cases it had a more effective value than the infliction of a short imprisonment or the imposition of a fine. Hence, when the provisions of the criminal law were adjusted and unified in 1912, this method of punishment was still retained for Korean delinquents, though its application was limited to the physically fit, aged men, women, and children being expressly excluded.

In the meantime, it was fully recognized that such system, however effective it might be in its way, was not justifiable in the light of modern penology, while the social awakening of the people made it even more inadmissible. So flogging was finally deleted from the list of penalties in March, 1920.

## 95. Registration System

After annexation, a *registration law* for immovables based on the one in force in Japan was enacted to confirm by registration any acquisition, loss, or change of real estate. The system was first adopted in 1914 in the 29 centres furnished with cadastre books as the result of a country-wide survey. With the completion of the cadastres in other districts its application was extended, and in 1918 it covered the entire land, thus completely superseding the former certification system, and all business connected with it came into the hands of local courts and their branches.

With regard to *perpetual leases* in the foreign settlements, it was arranged at the time of annexation that the existing system should be allowed to continue for a time, and each consular office was to conduct registration as before for its nationals in accordance with the law of the country represented. But with the revision effected in the local administration in 1914 this arrangement came to an end, and all business regarding foreign perpetual leases was transferred to the competent law court.

## 96. Revision of Civil Law and Census Registration Law

The *civil law* for Chosen was promulgated in March, 1912. Though in principle it was based substantively on the one for Japan, much of native usage was contained in those provisions relating specially to legal capacity, relationship, and inheritance. It was found, however, after the lapse of ten years that the advanced social condition was calling for revision which was done in 1922, making the Japanese civil law applicable to Koreans in matters of nubile age, judicial divorce, bastardy, family council, acceptance of succession, and separation of property, and it was also provided that personal acts mentioned in the law, such as creation of a collateral family, revival of an extinct family, marriage, adoption, and divorce by mutual consent, should become valid when duly reported to the proper authorities.

The *census registration law* was originally enacted by the Korean Government, but the text being worded too simply and lacking in details of procedure, the administration of it was always attended with much trouble. After a long and careful study, new regulations for census registration were promulgated in 1922, by which not only were marriages between Japanese and Koreans made legally valid, but duplication or non-entry of domicile in the census register, a by-product of unrecognized inter-marriage, was in the main precluded and the status of children born to them was made clear.

In December 1926, by Imperial Household Order No. 17, the Princes' Household Law was framed, and in April 1927, by Governor-General's Order No. 12, Matters concerning the *marriages between Korean Princes and Japanese Princesses and vice versa* were promulgated. In the same month, by Government-General Order No. 39, necessary matters on the procedure of entry into and removal from their family register etc.; were decided and put into operation from May in the same year.

## 97. Public Deposit System

Deposits of money and negotiable instrument made for meeting obligations, giving security, etc., were entrusted chiefly to authorized banks or to warehousing companies or other agents especially appointed by the Chosen Administration. However, the financial law of Japan as recently revised wrought an important change in the management of Treasury affairs by adopting in 1921 the system of putting the national receipts on deposit with the Central Bank, instead of holding them in the Treasury itself as hitherto. This necessarily caused revision in the Public Deposit Law to provide for establishment of Public Deposit offices for the conduct of all the foregoing business. Following suit, similar independent organs were established in Chosen in 1922, and they now number 11, each being located in the seat of a Local Court.

## 98. Law Courts

Law courts in 1935 comprised 1 Supreme Court, 3 Courts of Appeal, and 11 Local Courts with 46 branches and 171 sub-branches, with a personnel of 202 judges, 93 procurators, 4 chief clerks, 4 interpreters, and 730 clerks and student-interpreters.

During the year 1910 the number of *civil cases* received at law courts was about 26,000, but in 1935 they numbered as many as 50,016. Classifying them under typical "first instance" cases records show that: (1) Cases of personal process numbering 190 in 1911 rose to 1,501 in 1935. Such increase was mainly due to legal permission being given to petition for divorce by wives, a thing wholly denied them in former days; (2) cases about landed property numbering 4,430 in 1911 increased to 10,893. This comparatively small increase was surely due to the establishment of titles as the result of land investigation, and also to the confirmation of rights secured by registration; (3) For Tenancy Cases in former days, tenants according to old custom obeyed the commands of the landowners absolutely and they had no recourse to action at the law courts to fight for their rights. In recent year however, owing to the advance of social ideas and instigated by tenancy disputes in Japan Proper there has been a change and in 1935 the total of 777 such disputes were brought to the courts. (4) Cases involving buildings, only 526 in 1911, soared to 1,275. This may be taken as a reflex of the housing problem which has become very prominent of late; (5) Recently cases regarding rented lands and houses have been increasing due to the difficulties of dwelling houses in towns and cities. In 1935, a total of 900 cases were brought to the courts. (6) Cases about money matters numbering 20,050 in 1911 increased to 25,062. For this reason the recent adverse economic condition is largely responsible.

The number of *criminal cases* officially taken up reached 7,000 in 1911. Since then a yearly increase has been witnessed, and in 1935 a total of over 49,264 was recorded. The principal cause of this tendency lies in the ever-growing complexity of the social organization, inevitably leading to an increase in crime in general, while the greater efficiency of the police in

effecting arrests must be a contributing factor. Another reason by no means without weight is that injured persons, formerly suffering in silence through fear of consequences, no longer hesitate to appeal to justice against wrongs done to them.

Grave crimes, such as murder, robbery, etc., were formerly quite numerous in the country, but it is evident that they have on the whole tended toward diminution year by year, thanks to the better maintenance of order and security, while the decrease in cases of seizure and abduction may be ascribed to the gradual disappearance of such old abuses as the carrying-off of young widows. Intellectual crimes on the other hand, such as fraud, forgery, perjury, etc., have yearly increased, and the tendency is for greater skill to be shown in committing them. As for political offences it may be noted that they have considerably decreased since 1919, though at times some Koreans are arrested holding communistic views. Important criminal cases tried and decided in the first instance are as under :

	1935	1921	1912
Disturbance .....	2	20	15
Forgery of Documents .....	279	512	373
Adultery and Bigamy.....	148	617	601
Injury .....	4,819	2,985	1,062
Theft .....	5,944	4,938	5,120
Robbery .....	334	1,148	882
Fraud, Blackmail .....	1,622	2,439	1,757
Dispossession .....	673	1,460	776
Felling forest trees by stealth ...	4,614	822	112
Breach of Taxation Laws.....	23,325	943	44

## 99. Prisons

Most of the prisons under the old regime were attached to police stations, and not only was their accommodation of the worst description but the prisoners suffered gross maltreatment. Indeed, a prison in those days was literally hell, no human interest ever being taken in the condition, physical, or spiritual, of its inmates. Early in the protectorate period, therefore, the

matter of prison reform claimed consideration, and new prisons were established in the chief centres. In 1909, the Japanese Government took over by agreement all the judicial functions of the country and ran the prisons on a modern system, and after annexation, a new prison law was enacted in 1912.

The *prisons* taken over, 16 in number, were in old Korean style with but few exceptions, and great difficulty was experienced in their management, so improvements were steadily introduced in their building and equipment to cope with the annual increase in prisoners, and the end of 1919 saw 10 prisons and 13 branches in existence. At present there are 28 prisons including 11 branches, with 2,069 jailers and warders including 64 women. Meanwhile, following the example of the homeland, juvenile prisons were established in Kaijo, Kinsen and Jinsen, and in the treatment of female prisoners, comparatively small in number, arrangements were made for their proper accommodation. Furthermore, in September 1935 a Special Leper Prison was built in the Shoroku Island Leper Colony to receive all convicts afflicted with this disease. For the training of jailers a school was established in 1918, in which accepted applicants are instructed in their new duties, and picked men already in service are occasionally sent to Japan to attend a higher technical course.

The *finger print method* was first introduced into Japan Proper in 1908 when the Judicial Department adopted the "Hamburg system." This method was applied in Chosen from September 1910 and the finger prints of convicts were filed for future reference.

In 1909, when the Korean prisons were transferred to Japanese control, the prisoners numbered approximately 5,300. Increasing each year, they rose to some 16,000 in 1922, consequent on the wide-spread disturbance of 1919 and the abolition of flogging in 1920. In 1935 there were 11,757 prisoners showing a decrease of 622 persons as compared with the previous year. It is to be noted that 4,303 persons or 37 per cent. of the total number were habitual criminals.

Prior to 1909, *prison labour* was so little practised that convicts set to work averaged less than 30 per cent. For the sake of keeping discipline

and health, efforts have since been made to find work for all convicts, and at the end of 1919 over 90 per cent. were given work. Further to turn to more account the skill and labour of convicts the prisons are now provided with workshops of every kind, and no prisoner is idle. The principal trades worked by them are brick-making, paper-making, shoe-making, weaving, tailoring, cabinetwork, stonework, etc. This has not alone added greatly to the physical wellbeing of prisoners but also made possible the provision of better bedding, clothing, and food. Since 1933, the prison workshops accepted orders for making large quantities of articles to be used in the Manchoukuo Government Offices and in the Kwantung Army. Thus new markets being open, it was deemed necessary to guide the workers under a general uniform regulations. Therefore in 1934 regulations for vocational training of convicts were promulgated to teach better workmanship, and today there are not a few ex-convicts who earn their living by their skill learned in their servitude. Each prison has a good staff of medical experts, and this, coupled with sanitary improvements, has almost succeeded in banishing such common diseases as prison-fever and scorbutus, and in greatly lessening the death-rate.

For the mental *reform of prisoners*, care is taken to give them religious teaching, schooling, and recreation. As chaplains Buddhist priests are generally engaged to serve them, while Christian prisoners are allowed to read the Bible and pastors are at times admitted to give them devotional talks. This proving conducive to the promotion of good behaviour on the part of prisoners, the number of those released on ticket-of-leave has yearly increased.

Prisoners under the age of 18 are made to attend the prison school, where they are taught morals, the Japanese language, arithmetic, etc., so that they may lead an honest life after their discharge.

For the protection of ex-prisoners 26 associations are established in towns in which prisons are situated, and their work is encouraged substantially by the Government. The prisoners aided by these protective organs numbered 13,942 persons in 1935, or 66 per cent. of the total of prisoners released.

Since annexation *general pardon* has been granted to prisoners several

times by Imperial grace. The first came at the time of annexation, the second on the demise of Emperor Meiji in 1912, the third on the death of the Empress Dowager Shoken in 1914, the fourth on the great occasion of the Coronation of Emperor Taisho in 1915, the fifth after the marriage of the Korean Prince Yi, Jr. to the Japanese Princess Masako Nashimoto-no-miya, which took place in April, 1920, the sixth in January, 1924, to commemorate the marriage of the Japanese Crown Prince (the Present Emperor), the seventh in February, 1927, on the death of Emperor Taisho, the eighth, in commemoration of the Coronation of the present Emperor in November, 1928, and the ninth, the latest one, in February 1934, to commemorate the birth of the Crown Prince.

## XIV. Local Administration

### 100. Introductory

Under the old regime there existed, in addition to various local offices, a number of other distinct organs, including those for Japanese, Chinese, and foreign residents, and their relations were so mixed that with the advent of the new regime their adjustment was imperative, but sudden radical changes were avoided as far as possible, and even the question of foreign settlements was held over as it required delicate negotiation with the powers interested. So a beginning was made by closing Japanese residencies and revenue offices, and forming a department in each of the thirteen provinces to take charge of financial affairs. In May 1933, as a result of the creation of independent Taxation Offices, the financial departments of the thirteen provincial governments were abolished and their duties transferred to the newly established Taxation Supervising Offices under the direct control of the Financial Bureau of the Government-General.

Although the *administrative boundaries* of urban and rural districts were left as before, there was wide discrepancy in their area, population, and resources, and it followed that some towns and townships bore a disproportionate burden of taxation. Accordingly, the area of each country (gun) was reduced or extended to about forty square ri (one sq. ri = 15.42 sq. km.) with an average population of 10,000, and that of each town or townships to four square ri with an average of 800 families, while each municipality was reduced to its natural limits by taking from it adjacent villages. This alteration left the number of municipalities (fu) as before at twelve (later increased to 14) but reduced counties from 317 to 220, and towns and townships from 4,322 to 2,393. In addition, two islands, Quelpart (Saishuto) and Dagelet (Utsuryoto) were formed with a governor for each. The local administrative divisions in April 1935 are:—

Province	Area (sq. kilo)	Percentage of total area	—Administrative Divisions—		
			Fu (Muni- cipali- ties)	Gun (Coun- ties)	Yu and Men (Towns and Townships)
Keiki .....	12,814	5.8	3	20	244
North Chusei .....	7,418	3.3	—	10	106
South Chusei .....	8,106	3.7	—	14	175
North Zenra .....	8,531	3.9	1	14	177
South Zenra .....	13,887	6.3	1	22*	253
North Keisho .....	18,989	8.6	1	23*	255
South Keisho .....	12,305	5.6	2	19	246
Kokai .....	16,732	7.6	—	17	221
South Heian .....	14,925	6.7	2	14	142
North Heian .....	28,445	12.9	1	19	178
Kogen .....	26,263	11.9	—	21	175
South Kankyo ...	31,979	14.5	2	16	140
North Kankyo ...	20,347	9.2	1	11	81
Total .....	220,741	100	14	220	2,393

\* The two larger islands, Saishu To (Quelpart) and Utsuryo To (Dagelet) are included in the column of Gun.

A provincial governor, while being subordinate to the Governor-General, administers the affairs of his province, supervises all public bodies, and is authorized to issue local ordinances. At first he had no power over the local police, for this stood entirely separate from all other executive organs and was controlled solely by a police captain, but in August, 1919, when the gendarme system came to an end, the control of the local police was transferred to the provincial governors, and in each province a police department was formed, composed of police, sanitary, and quarantine officers. During the initial stages of the new administration a policy of centralization was necessarily adhered to, but the adoption of a policy of decentralization necessitated by the progress made in social matters has led to the powers of a provincial governor being greatly widened.

It was found possible in March, 1914, to accomplish the abolition of the foreign settlements, by agreement with the nations concerned. In the following month, on the new municipal system coming into force, jurisdiction of the foreign settlements was incorporated into that of their respective cities,

while management of Japanese public education in those cities was handed over to the Japanese School Association organized within each municipality. In this way the question of adjustment and unification of the local administrative system was brought to a successful conclusion.

In consequence of the above revision all business regarding the registration of perpetual leases, hitherto conducted by the consular representatives of the Powers interested, was turned over to the law courts. A perpetual lease being a particular right of property, the provision of ownership was correspondingly applied, and foreign leaseholders of land in perpetuity were given the option of converting their leases into actual ownership, while those preferring to make no alteration in their titles were required to pay taxes as a rule on a par with actual landowners.

### 101. Formation of Local Councils

In July, 1920, important revision was made in the local system, and advisory bodies were established throughout the country. These organs were meant as the first step toward realization of local self-government, since the condition of Chosen did not justify immediate enforcement of a complete system of local autonomy, while the people themselves needed a course of training to fit them for self-government.

The *local administrative system* in force in Chosen had, as its lower organs, Fu (municipal) and Men (town and village) magistracies with prefects and headmen appointed by the Government, while Koreans and Japanese each maintained a separate organ for the conduct of educational affairs. There were also irrigation associations, which with the school associations were the only organs possessed of anything approaching a self-governing aspect. Although all the larger towns had their own advisory bodies, they were formed of comparatively few members, all of whom were officially appointed, so they did not represent the will of the people in its full sense. On the other hand, each province, city, and district had its body of councillors, but since its members were appointed and their posts were honorary they scarcely served as spokesmen for the people at large.

In revising the organization of these local bodies, therefore, it was arranged that their membership should be more elective and be increased in number, and at the same time all rural communities should be provided with similar institutions for discussion of financial and other important matters. Since, however, the elective system was quite new to the people and, if enforced without discrimination, might cause trouble amongst a people liable to party feeling, it was decided that members should be elected by popular vote only in the cities and in certain designated towns, and be appointed in all other places by the district magistrates, who in making such appointment were bound to respect the opinion of the principal inhabitants in their localities.

The revised system came into effect in October, 1920, and the first election of members of councils of municipalities and designated towns was held in the following month. The term of representation in these councils being three years, the second election was held in November, 1923, the third in November, 1926, and the fourth in November, 1929, and each time great improvement was seen in the manner of both canvassing and voting.

The *revenues of the provinces* are mainly obtained by making additional levies on the land and urban land taxes, and by imposing house and household, market, abattoir, fishing, shipping and vehicle taxes, supplemented by subsides from the Treasury and receipts derived from government undertakings. The revenue thus obtained meets the outlays for public works, industries, education, sanitation, etc., of a local nature. Besides, there is a certain amount of interest accruing from the Imperial donation funds which goes to charitable works. The incidence and management of local expenditure are similar to those in the homeland, save for the two items of local police and district office expenses, which from financial considerations, are borne by the Treasury.

The aggregate account for the provinces in the year 1910 amounted to a little more than ₩ 1,300,000, but rising year by year through the general increase in receipts, it figured at over ₩ 7,500,000 in 1919, showing increase by nearly six times, and rising rapidly since 1920 by reason of the increase

in taxation and the greater subsidy from the Treasury, as well as by extension in various local enterprises, the budget for 1934 came to ¥ 63,167,514, or almost fifty times as large as that for 1910.

### Provincial Taxes

Description	1936 (Yen)	1919 (Yen)	1910 (Yen)
<b>Revenue :</b>			
Additional Levy on Land Tax .....	9,641,592	1,021,172	605,427
Household and House Tax .....	—	1,593,991	—
House Tax .....	2,180,766	—	—
Household Tax .....	3,874,704	33,363	—
Special Market Tax .....	—	412,329	137,535
Abattoir and Slaughtering Tax .....	653,403	383,048	241,347
Fishing Tax .....	306,787	—	—
Shipping Tax .....	—	—	—
Vehicle Tax .....	1,152,383	—	—
Tax on Real Estate Purchase .....	1,753,318	—	—
Forestry Tax .....	1,206,354	—	16,406
Additional Levy on Corporation and Special Income Tax .....	299,857	—	—
Additional Levy on Business Tax...	285,124	—	—
Additional Levy on Exchange Tax ..	5,249	—	—
Additional Levy on Mining Tax ...	57,226	—	—
Total .....	21,416,763	3,443,903	1,000,715
<b>Receipts from Imperial Donation Funds .....</b>			
State Subsidy .....	946,659	910,158	—
Balance Transferred .....	13,879,439	1,805,616	235,437
Other Sources.....	12,566,166	343,611	56,390
Receipts from Special Account .....	23,035,244	1,045,525	17,237
Total .....	323,243	—	—
Civil Engineering .....	10,621,260	1,846,244	303,464
Industrial Encouragement .....	12,595,877	1,581,734	104,458
Affording Means of Livelihood .....	915,604	62,580	—

## XIV. LOCAL ADMINISTRATION

Description	1936 (Yen)	1919 (Yen)	1910 (Yen)
<b>Expenditure:</b>			
Education .....	15,461,928	2,113,713	164,238
Public Hygiene .....	3,405,590	77,964	35,281
Relief and Charity .....	57,846	107,933	3,600
Social Works .....	1,798,930	—	—
Provincial Councils .....	79,423	—	—
Transferred to Imperial Donation Funds .....	15,056	71,378	—
Famine Relief .....	95,435	—	—
Public Property .....	166,163	—	—
Official Expenses .....	1,975,684	—	—
Loan Redemption .....	7,413,592	—	—
Special Allowances.....	—	403,247	—
Meteorological Observatories .....	51,285	—	—
New Buildings and Repairs .....	2,940,988	—	—
Loans .....	3,235,675	—	—
Reserves .....	525,200	143,184	—
Annual Expenditure of Special Account .....	323,243	—	—
Other .....	1,588,735	240,736	135,265
Total .....	63,167,514	7,547,813	746,306

**102. Local Autonomy**

The local system which came into operation in 1920 as a step toward *local autonomy*, had been in use for thirteen years, and both the officials and the people have gradually obtained experience in its operation. In this interval four elections have been held, by which the object has been realized so that an appreciation of local administration was obtained by the general public and that its operation had been successfully effected. A new leaf has been turned in the administrative facilities of local bodies with the progress of the times, showing a remarkable advance in the spread of culture and an improvement in the condition of the masses, which is incomparable with that of former days. On the other hand, it was felt

that the political aspirations of the people should be satisfied, by improving the present system in accordance with the policy already formed, and this was done after careful deliberation, taking into consideration the present conditions of Chosen. The system was put in force on April 1, 1931.

The Provincial System has a wide range of influence and any changes in the operation of this system would come naturally after observing the successful operations of the fu and yu-men systems which are, indeed, the foundations of the Provincial System.

The administrative revision may be explained as follows :

#### (a) **Fu (Municipalities)**

The *Municipal system* in Chosen as a form of local government was comparatively advanced, but actually the Mayor conducted all municipal business at his own discretion. The advisory organs which heretofore existed are now changed to municipal councils with administrative power, having the Mayor as Speaker of the Municipal Council as before. The Vice-Speaker is, however, elected from among the members of the Council, and in the absence of the Speaker, the Vice-Speaker naturally takes the chair.

The term of *Municipal Council Membership* is extended from three to four years. The quorum of the members is increased from 12 or 30 to 24 or 48 respectively. Qualifications for franchise do not differ from those hitherto in force. It seems that the time is not yet ripe to abolish the tax qualification (as has been done in Japan Proper), the amount of which is five yen and over in municipal rates.

The three bodies, the *Municipal Council*, the School Association for Japanese and the School Expenditure Guild for Koreans are brought under a unified system of Municipalities (fu). It is too early to simplify the two latter organs into a unified educational organ. The gap in the financial burdens of the two peoples is still great, the expenditures needed for the education of the Koreans and the Japanese are separated from the general account and for the time being there are two extraordinary accounts by which expenses are separately imposed on Japanese and Koreans. In view of the fact that the municipal Council must not give decisions on affairs

belonging to Special Accounts, two new organs, the First Educational Sectional Council (Japanese), and the Second Educational Sectional Council (Koreans), were established within the Municipal Council, the members of which are filled from the Municipal Council. A restriction is placed in their election by the Municipal Council, in that the number of either the Japanese or the Korean Council members should not fall below one-fourth of the quorum. The Mayor is the Speaker of both Sectional Councils but a Vice-Speaker is elected from among members of the Council. Places where this municipal system had been enforced were 12 cities, Keijo, Fusan, Heijo, Taikyu, Jinsen, Chinnampo, Gensan, Kunsan, Mokpo, Masan, Seishin and Shingishu; but two townships, Kaijo and Kanko were raised to the status of Municipalities in October, 1930; so that the total number of municipalities now in Chosen is 14.

The *expenditures* of each "fu" were in principle to be defrayed from income derived from rents, fees and public properties, of which rents formed the greatest source of revenue, but these were quickly found inadequate and further source of revenue now arises from municipal taxes, in the form of a surtax on the state taxes (i.e., land, income, business and exchange taxes) and from the local taxes (i.e., house, vehicle and special income taxes). In addition each "fu" collects other special taxes such as household, special household, special business and amusement, etc. In view of the standard of living of citizens specially the Korean tax-payers due attention is paid in collecting the municipal taxes, not to make a sudden increase and as a result, generally speaking, there is no grievance on the part of the tax payers and the receipt shows better results each year.

The chief items of expenditures are water works, sewerage and street improvement, etc. The aggregate accounts of the fourteen municipalities (fu) in 1934 were 20,880,492 yen as compared with 2,154,836 yen in 1914. The average burden on each municipal household was 6.69 yen for the year 1919, and though in 1930 it increased to 9.02 yen in 1934 it dropped to 8.66 yen. In each city the Korean population is two to four times as large as the Japanese, yet taking into account their economic condition, their share of the burden is generally in an inverse ratio. In view of the grow-

ing wealth of the Koreans recently, however, they bear more of the burden year by year.

Particulars are given in the following table.

	Year	Japanese	Korean	Foreign	Total
Municipal population .....	1935	288,235	1,005,757	19,569	1,313,561
	1919	169,020	389,155	7,561	565,736
Municipal taxes .....	1935	¥ 1,514,672	900,546	80,655	2,495,873
	1919	" 623,730	230,252	35,893	889,875
Average per household ...	1935	¥ 22,881	4,282	21,834	8,881
	1919	" 13,928	2,658	23,490	6,692
Percentage of burden .....	1935	70.7%	26.1%	3.2%	100%
	1919	70.1%	25.9%	4%	100%

### (b) Yu-Men System (Towns and Townships)

The *Men administrative division* heretofore consisted of Ordinary Men and Designated Men. To distinguish clearly between the two, it was decided to call the Designated Men, "Yu," and the system the Yu-Men system.

By the new system, the position of the Yu or Men as a Juridical person was clarified and Yu-Men now establishes regulations concerning rights and duties of citizens of Yu, while Men have as before a *Men Council* as an advisory organ of which the members are elected (hitherto made by appointment). Qualifications for franchise are, in the main, the same as for that of a municipality, but in respect of payment of taxes, it is not necessary to apply the uniform rate, (¥5). As occasion demands, the rate may be lowered (minimum one yen). In Yu an administrative *Yu Council* is formed (which hitherto has been only an advisory organ) with the same administrative status as the Fu Council. The quorum of both the Yu Council and the Men Council are from 8 to 14 as before, but the term of office is extended from 3 to 4 years. The method of election for Men is based, in principle, on those of Yu, exceptions being made according to the special circumstances of the locality. With the advance of Men, many will be elevated to the status of Yu in the future. The Yu-Men Heads were appointed and most of them were Japanese, but Korean

heads were appointed in five Yu, Gishu, Sensen, Teishu, Kokai, and Koryo. In appointing heads of Yu, Japanese heads and Korean sub-heads or vice versa, are selected. However Taiden-Yu was made an exception to this rule and both the head and sub-head are Japanese. The head of Men, however, are appointed from among Koreans with few exceptions. The Yu-Men heads are mostly given the status of Han-nin rank, but there are 24 Japanese and 23 Koreans, who are recognised as of Sonin rank. While hitherto the local financial body, which was legally a Juridical Person, was actually merely a theoretical nucleus of financial administration, the Provincial system has been enacted and promulgated with a view to effect administration in general, i.e. to establish the Provincial Council as a Juridical Person, making it similar in its competency to those of Fu or Ken (Prefectures) in Japan Proper.

The general budget of all the Yu and Men throughout the country totalled 28,178,739 yen in 1936 as compared with 6,093,816 yen in 1919. The principal works undertaken by these local councils are:—(1) civil engineering, such as road and bridge repairs and ferry boat services; (2) industrial encouragement, such as model forests, seedling farms and market places; (3) public hygiene, such as abattoirs, public cemeteries, crematories, quarantine hospitals, water works, and house cleaning; (4) fire brigades and flood prevention corps and some special Yu and Men maintain embankments, water drainage, landing stages, moorings, harbours, electric power, public halls, public gardens and play grounds.

*Local finance* had been controlled by a provincial advisory Council, the members of which consisted of  $\frac{1}{3}$  of the quorum appointed by the Provincial Governor and the remaining  $\frac{2}{3}$  appointed by the Governor from among those candidates elected by the members of the councils of Fu and Men; in other words, all of them were officially appointed. In revising this, the Provincial system is now changed into a Provincial Council (Do-Kai) vested with executive power, whose members consist of one-third officially appointed by the Provincial Governor, and the remaining two-thirds elected by the members of Municipal, Yu, and Men Councils in each province. The quorum of the Council is increased from twenty to fifty

persons (hitherto being 10 to 37), the tenure of Provincial Council membership is extended from three to four years. The speaker of the Provincial Council is the Governor of the Province, and the Vice-Speaker is elected from among the members of the council.

#### **(c) Educational Expenditure for Koreans**

Public Common School Expenditure existed in cities, counties, and islands as a financial body for providing common education for Korean children. But the new revised regulations were framed to unify all the affairs of these three bodies, and on the abolition of the Educational Expenditure for Koreans, its affairs were transferred to the Municipality. The School Council System, a consultative organ to the county and island Educational Expenditure for Koreans, is still in existence, but the councillors who hitherto had been appointed by the county and island magistrates out of those candidates elected by the people are now elective. The term of Council membership is extended from three to four years. In 1936 the budget for the aggregate education expenditure for Koreans amounted to 19,481,507 yen showing an average burden to each Korean household 1.03 yen.

#### **(d) Educational Expenditure for Japanese**

School Associations, autonomous bodies, which conduct the management of public elementary education for Japanese children, have administrative power. The new system being introduced to give power of administration, has not changed the status of the School Association; but, as the result of unification of the three bodies in the Municipal Office, the educational association, an independent organization within the municipality, is abolished and amalgamated into the municipality. The way is open for educational guilds having special circumstances e. g. with a small number of members, by which a general meeting of the members may take place without establishing an Educational Association. There are 444 Educational Associations at present which are maintaining primary schools, and in some cases even girls' high schools. In 1935 the aggregate accounts of these

associations were 3,813,022 yen showing an average burden to each Japanese household 15.47 yen.

Thus Municipalities, Yu, and Provinces are brought to the status of autonomy, while Men and the Educational Expenditure for Koreans are still advisory organs owing to their very different circumstances as compared with Fu and Yu. The members of these latter organs are now made elective while they were hitherto appointive.

At the first and second elections held in May 1931 and 1935 for the members of Municipal and other local councils the ballot returns were :—

Autonomous Councils	Members elected	Voters on register	Votes cast	Percentage
Fu (Municipalities) ...	1931	414	58,499	50,228
	1935	432	56,687	49,434
Yu (Towns) .....	1931	506	16,830	15,563
	1935	626	21,976	20,418
Men (Townships) ...	1931	24,294	292,462	252,185
	1935	23,174	288,411	269,031

The Provincial Councils hitherto advisory organs to the Governors became self-governing bodies from April 1, 1933, and in May the first general election was held throughout the country. The ballot returns were :—

	Members appointed	Members elected	Total
Japanese .....	83	42	125
Korean .....	56	241	297
Total .....	139	283	422

### 103. Undertakings With Imperial Fund

The *Imperial donation* of ¥ 30,000,000 was a special grant made to Chosen in 1910, and of this amount ¥ 17,398,000 was allotted to cities and districts for creation of a fund for charitable works. The funds are held in permanent trust by the provincial governors, and the interest derived from them is devoted to providing works for the poor and unemployed, subsidiz-

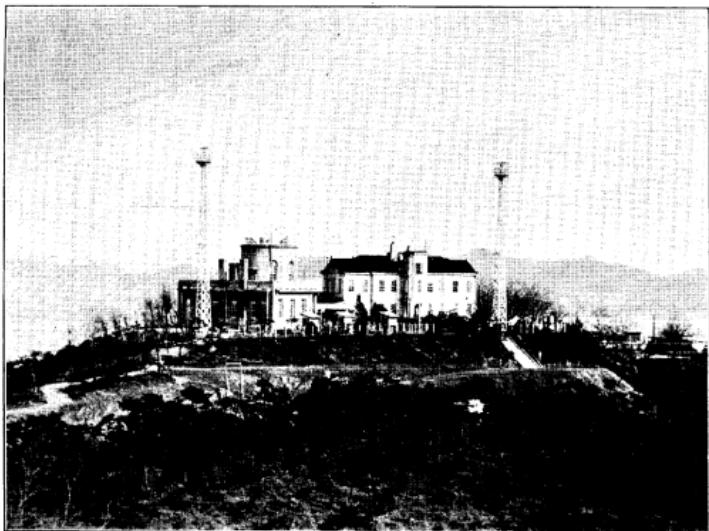
ing public schools for Koreans, and to giving relief to sufferers in time of calamity. The rapid change in social conditions disadvantageously affecting the living of the lower classes, various social works have been started since the year 1920, and the establishment of public markets, bath-houses, lodging-houses, agencies for labourers, free medical treatment of the needy sick, and the care of orphans, etc., are being extensively carried on.

Undertakings with the Imperial grant are under the control of provincial governors, and in many cases coincide with similar works at provincial expense, so their specific accounts, kept separate up to then, were incorporated in the provincial budgets in 1917 for the sake of greater convenience in management.

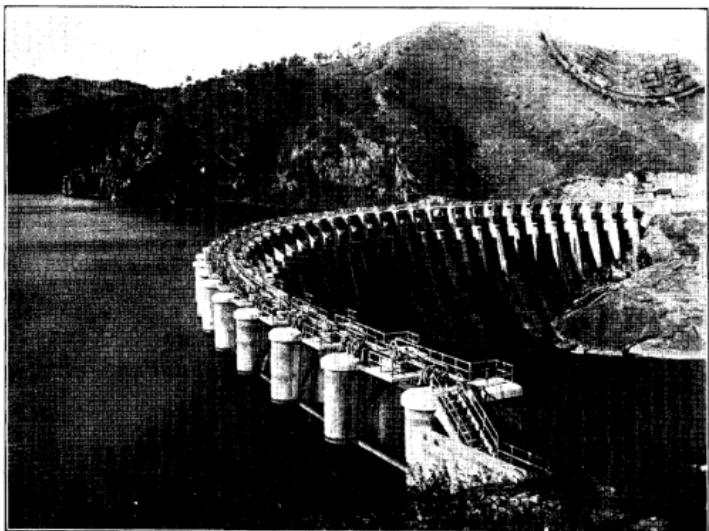
#### 104. Irrigation Associations

In Chosen the production of rice is a matter of the greatest importance, and for developing this particular industry and thereby enhancing the wealth of the country nothing is more essential than irrigation works. Convinced of this obvious fact, the former Korean Government promulgated regulations permitting associations to be organized for conducting irrigation, drainage, and reclamation of waste land. The system adopted, however, was much too simple to keep pace with the times, so in conformity with the progress in modern agricultural ideas new regulations were framed and put into force in 1917.

These associations are recognized as juridical persons with irrigation, draining, and flood prevention as their object, and membership is confined to the owners of the land or other properties in the district served by any one association. Each of them has a president and secretaries in addition to a council whose function it is to consider financial and other matters, and is authorized to levy rates from its members for its maintenance, as well as to raise public loans for new enterprises, and, in case of need, can co-operate with others by forming unions. In 1911, with a view to the promotion of their works, regulations were issued providing for the subsidizing of these associations.



Meteorological Observatory at Jinsen



Taika Irrigation Reservoir, Gishu, North Heian Province

## XV. Rural Self-Help

### 105. Rural Self-Help Movement

#### The Cause and Effect of Poverty in the Farming Villages

From long past years the seizure of land from defenceless owners in Chosen has been the habit, and one that has reduced eighty per cent. of the farming community to a state of oppressed tenancy. Most of these tenants were uneducated and existed in a very low standard of life. Before annexation consequent to the long years of Yi Dynasty misrule, they had lost all deep-rooted ideals as farmers, and had grown mentally hopeless and economically desperate. Good soil they had, but no thought to alter their methods to increase its yield, wasting spare time in complete idleness. As a result they have become poorer and poorer and the annual family income amounted generally to about fifty yen, with exceptional case up to two hundred yen. In spring-time there has always been serious suffering from shortage of food and hundreds of thousands of the starving people have tried to appease the pangs of hunger with weeds and roots. Harrassed by ever-increasing debts, oppressed by exorbitant usurers, pursued by constant hunger, the tormented farmers had no ambition to any exertion and idly dreamed away their lives.

This miserable condition of affairs was due partly to the unconscious indifference of the farmers themselves and largely to the absence of governmental economic and educational provisions as well as to the defective social organization, environment and lack of guidance. On the other hand in more recent years the farmers, carried away by the rush of material civilization, have lost any idea of self reliance and have forgotten the real character and true pride of farming communities, in joining the illadvised

pursuit of "Money economy," deluded by the current ideas of capitalism, worship of all powerful cash, and the supremacy of city life. Thus they have urged on their impoverishment, until it was evident to all those interested that it is of vital necessity to retrieve the rural communities from entire collapse.

### **Future Expansion of the Rural Communities has many possibilities**

The future of these communities should not be regarded with pessimism. Agriculture is favoured with good soil, good climate, and abundant labour. With the study of land productivity and the adaptation of farming methods, the yield can readily be doubled (at present Korean farmers harvest an average of ten koku of rice per chobu, only half of the quantity produced in Japan Proper). Vast tracts of land remain uncultivated. Cotton growing, stock raising and other profitable specialities offer abundant possibilities. In North Chosen more than two million chobu of large timber forests awaits the woodman's axe. The marine industry still in the cradle looks forward to a great full-grown future. Underground lie rich mineral deposits, and even though the mining industry is still in the prospecting stage the production of gold already reaches near the hundred million yen mark. Among manufacturing industries, electric enterprises either of water or coal power are most promising, aided by low wages, cheap fuel and abundant water supply. Communication facilities are marking big strides which will develop even more rapidly in the future. If therefore the Chosen of yesterday was poor, that of tomorrow will be rich, provided the plans followed are good and the efforts used efficient.

### **The Means for Retrieving the Farm Villages**

The poverty stricken existence of so many people in the rural districts and fishing villages arouses compassion and therefore must not be neglected but it also brings great difficulties in administration. Successive administrators therefore have spared no effort to relieve this situation. There are two ways of providing relief. One by the distribution of wages for road construction, sand-drift prevention, and similar works. The other aims at

aiding the farmers to recover their energies and their material prosperity by their own efforts. The former is only a temporary emergency measure, so that to rescue the rural villages definitely and to see the farmers emerge with vigorous energy there remains the sole means—the Self-Help Movement—by which the farmers are urged to plan and work out their own salvation. Believing this an infallible and popular plan for the regeneration of Chosen, the Government General, since 1932, has been encouraging and guiding the farmers in its practice.

The Government-General hastened the organization for the control of these movements and the general idea was conveyed to the provincial governors at a special session in the summer of 1932, followed by several minor technical conferences. Immediately with spontaneous accord Rural Revival Committees were organized in the Government-General, in every province, "gun," "to," "yu," and "men," to co-operate in the guidance work. On the 10th of November 1932 ceremonies of reading the Imperial Rescript on Spiritual Revival were solemnized throughout the country. The Governor-General issued a statement advising the people to be most prudent at this juncture, while the provincial governors issued their own instructions.

The "gunshu" (county magistrates) and many other local officials were called to a special course of instruction, and in every province and each county classes and lecture meetings were held for the guiding staff in the furthest outpost lines, such as public common schools, credit associations, police stations, and fishery associations to teach them the spirit and practice of this rural revival movement. All classes, all organizations, public and private, all the people are united in one spirit and with one voice to strive forward to the goal of the movement. The Governor-General personally stands at its head to stir up the nation and frequently sends members of the government staff to aid and encourage the work.

### **Spirit of the Rural Revival Plan**

In March 1933, the Government-General issued instructions to the Provincial Offices for the practical guidance and operation of the "Self-help" Plan. The main points were:

(1) Guidance should stress the mental awakening and self reliance of the farmers, in preference to urging them to material progress, and be free from formality.

(2) Every year in each "Yu" and "Men" one or more villages should be selected in which the living conditions of each family should be investigated and guidance given toward a new practical plan of family life, material as well as mental, covering a period of five years.

(3) The intent of this plan will be (a) to meet the usual shortage of food and to rescue the farmers from "spring famine," (b) to maintain a balance between the annual cash income and disbursements, (c) to readjust and repay the harrowing debts.

(4) Every public and private organization, each official and all the people should mobilize to join the movement. A government subsidy should be granted dependant on the progress of the mental awakening of the farmers and the development of their new life plans.

The special intentions of this movement include :

(1) That each individual of every village be inspired by the concrete plan for his life.

(2) That such plan should not tend specially toward the material side nor be largely technical, but should stress the cultivation of willing activity and guide the general home life.

(3) That farming should not be an enterprise solely for profit making but it should also provide a rational life and the crops should be varied to assure the self sufficiency of the households.

To accelerate the movement the Government-General has adopted the following projects.

- (1) Enforcement of the Farmland Act
- (2) Establishment of Owner Cultivators
- (3) Readjustment of Taxation System
- (4) Encouragement of Cotton Growing and Sheep Raising
- (5) Development of Forest Lands to Agriculture
- (6) Instruction in Practical Education
- (7) Increase of special Short Courses in Elementary Schools

## (8) Readjustment of Farmers' Debts

## (9) Directing Migration

Following the above ideas, the Government-General during the three years from 1933 to 1935 selected 8667 villages of 190,322 families, where results have been closely watched and the benefits have been unexpectedly great. A large number of the farmers were relieved from the usual "Spring Poverty" and even reduced their debts. In 1934 there had been selected, 2,626 villages of 61,739 families of whom prior to that time 36,146 families had suffered from shortage of food, averaging 2.08 koku per family. During that year's working of this movement 10,327 of these families had no food shortage and increased harvest reached 25,765 koku, an average of 0.71 koku per family. Before the start of this movement, 48,253 out of the 61,739 families groaned under a total debt of Yen 5,198,536, an average of ¥ 108. During this first year's working 10,955 families were able to repay ¥ 1,433,042, an average of 30 yen.

General conditions show great popular moral encouragement and an inclination to appreciate the dignity of labour, wherein women especially have been aroused so that they join in the work in the fields, crying out for improvement and economy in their living conditions. Farming methods have been improved and surplus time is occupied in the making of straw bags, straw shoes or similar duties, and a spirit of mutual neighbourly aid has been cultivated.

### **Ten Year Plan for the Guidance of Rural Self-Help**

Pursuing the good results of the last three years the Government-General has decided to make the movement a permanent one in order to reach complete success. For ten years, from 1935 the plan will be impressed on every village in every farming district in Chosen by the gradual addition of new villages numbering in all 70,000 with 2,180,000 families and thus assure a stable living to as many families as possible. Eventually the plan will be so extended that the farmers may be satisfied not only in

their economic but also in their cultural lives. At a special session of the Provincial Governors' Conference in January 1935 this Plan was accepted unanimously, and put into execution immediately.

### **The Progress of the Plan and the Future of Chosen**

The foregoing plan aims to play the role of a constitution in every farming family and to become the foundation of a new ideal industrial policy for the peninsula. Finally it will serve as the basis for the Autonomous Government of the Country through the creation of ideal farming villages in a prosperous Chosen. In other words this plan designs a general recovery of Chosen and the Government will guide the farmers with sympathetic understanding and it is highly desirable that the people in general, realizing the true spirit of this plan, will arise and cooperate with the Government leaders in the conviction that the future Chosen will be bright and prosperous.

In conclusion the plan for the first ten years aims at the stabilization of the mental and material lives of the distressed farmers. The second plan, coming in thirty or forty years' time, strives toward the development of national resources and the elevation of the standard of living. At the same time it will contribute toward the establishment of a more orderly and perfect system in the various branches of the Government. The Koreans will be brought to the same level as the Japanese as loyal subjects of the Empire. Since this movement for rural development is the heart of the administration of the country the success of the plan means the realization of national prosperity.

## Appendix

### **Treaty of Annexation, Signed on August 22nd, 1910, and Promulgated on the 29th of August**

His Majesty the Emperor of Japan and His Majesty the Emperor of Korea, having in view the special and close relations between Their respective countries, desiring to promote the common weal of the two nations and to assure permanent peace in the Extreme East, and being convinced that these objects can be best attained by the annexation of Korea to the Empire of Japan, have resolved to conclude a Treaty of such annexation, and have for that purpose appointed as Their Plenipotentiaries that is to say:—

His Majesty the Emperor of Japan, Viscount Masataka Terauchi, His Resident-General;

And His Majesty the Emperor of Korea, Yi Wan Yong, His Minister President of State;

Who, upon mutual conference and deliberation, have agreed to the following Articles;

Article I. His Majesty the Emperor of Korea makes complete and permanent cession to His Majesty the Emperor of Japan of all rights of sovereignty over the whole of Korea.

Article II. His Majesty the Emperor of Japan accepts the cession mentioned in the preceding Article, and consents to the complete annexation of Korea to the Empire of Japan.

Article III. His Majesty the Emperor of Japan will accord to Their Majesties the Emperor and ex-Emperor and His Imperial Highness the Crown Prince of Korea and their Consorts and Heirs such titles, dignity, and honour as are appropriate to Their respective ranks, and sufficient annual grants will be made for the maintenance of such titles, dignity, and honour.

Article IV. His Majesty the Emperor of Japan will also accord appropriate honour and treatment to the members of the Imperial House of Korea and their heirs other than those mentioned in the preceding Article, and the funds necessary for the maintenance of such honour and treatment will be granted.

Article V. His Majesty the Emperor of Japan will confer peerages and monetary grants upon those Koreans who, on account of meritorious services, are regarded as deserving such special recognition.

Article VI. In consequence of the aforesaid annexation, the Government of Japan assumes the entire government and administration of Korea and undertake to afford full protection for the persons and property of Koreans obeying the laws there in force, and to promote the welfare of all such Koreans.

Article VII. The Government of Japan will, so far as circumstances permit, employ in the public service of Japan in Korea those Koreans who accept the new regime loyally and in good faith and who are duly qualified for such service.

Article VIII. This treaty, having been approved by His Majesty the Emperor of Japan and His Majesty the Emperor of Korea, shall take effect from the date of its promulgation.

In faith whereof, the respective Plenipotentiaries have signed this Treaty, and have affixed thereto their seals.

Viscount Masataka Terauchi,  
Resident-General.

The 22nd day of the 8th month of the 43rd year of Meiji.

Yi Wan Yong,  
Minister President of State.

The 22nd day of the 8th month of the 4th year of Yung hui.

### Imperial Rescript on Annexation

We, attaching the highest importance to the maintenance of permanent peace in the Orient and the consolidation of lasting security to Our Empire and finding in Korea constant and fruitful sources of complication, caused Our Government to conclude in 1905 an agreement with the Korean Government by which Korea was placed under the protection of Japan in the hope that all disturbing elements might thereby be removed and peace assured for ever.

For the four years and over which have since elapsed, Our Government have exerted themselves with unwearied attention to promote reforms in the administration of Korea, and their efforts have, in a degree, been attended with success. But, at the same time, the existing regime of Government in that country has shown itself hardly effective to preserve peace and stability, and, in addition, a spirit of suspicion and misgiving dominates the whole Peninsula. In order to maintain public order and security and to advance the happiness and well-being of the people, it has become manifest that fundamental changes in the present system of government are inevitable.

We, in concert with His Majesty the Emperor of Korea, having in view this condition of affairs and being equally persuaded of the necessity of annexing the whole of Korea to the Empire of Japan in response to the actual requirements of the situation, have now arrived at an arrangement for such permanent annexation.

His Majesty the Emperor of Korea and the members of His Imperial House will, notwithstanding the annexation, be accorded due and appropriate treatment. All Koreans, being under Our direct sway, will enjoy growing prosperity and welfare, and with assured repose and security will come a marked expansion in industry and trade. We confidently believe that the new order of things now inaugurated will serve as a fresh guarantee of enduring peace in the Orient.

We order the establishment of the office of Governor-General of Korea. The Governor-General will, under Our direction, exercise the command of the army and navy, and a general control over all administrative functions in Korea. We call upon all Our officials and authorities to fulfill their respective duties in appreciation of Our will and to conduct the various branches of administration in consonance with the requirements of the occasion, to the end that Our subjects may long enjoy the blessings of peace and tranquility.

[His Imperial Majesty's Sign-Manual]

[Privy Seal]

The 29th day of the 8th month of  
the 43rd year of Meiji.

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### The Late Korean Emperor's Rescript on Cession of Sovereignty

(Promulgated on August 29, 1910)

Notwithstanding Our unworthiness We succeeded to a great and arduous task, and from Our accession to the Throne down to the present time We have used Our utmost efforts to follow the modern principles of administration. In view, however, of the long-standing weakness and deep-rooted evils, We are convinced that it would be beyond Our power to effect reforms within a measurable length of time. Day and night We have been deeply concerned about it, and have been at a loss to find the means how to rectify the lamentable state of things. Should it be left to go on as it is allowing the situation to assume more serious phase, We fear that We will finally find it impossible to adjust it in any way. Under these circumstances We feel constrained to believe it wise to entrust Our great task to abler hands than Ours, so that efficient measures may be carried out and satisfactory results obtained therefrom. Having taken the matter into Our serious consideration and firmly believing that this is an opportune time for immediate decision, We have ceded all the rights of sovereignty over Korea to His Majesty the Emperor of Japan in whom We have placed implicit confidence and with whom We have shared joy and sorrow from long time since, in order to consolidate the peace of the Extreme East and ensure the welfare of Our people.

You, all the people, are expected not to give yourselves up to commotion, appreciating the present national situation as well as the trend of the times, but to enjoy the happiness and blessings by pursuing your occupations in peace and obeying the enlightened new administration of the Empire of Japan. We have decided to take this step by no means disregarding your interest but in Our eagerness to relieve you of this deplorable situation. We command you, therefore, to take due cognizance of Our wishes.

Below are given the names of the successive Governors-General and Vice Governors-General with their tenure of office :

<b>Governor-General</b>	<b>Vice Governor-General</b>
Count M. Terauchi (Oct., 1910-Oct., 1916)	Mr. I. Yamagata (Oct., 1910-Aug., 1919)
Count Y. Hasegawa (Oct., 1916-Aug., 1919)	Dr. R. Midzuno (Aug., 1919-June, 1922)
Viscount M. Saito (Aug., 1919-Dec., 1927)	Mr. C. Ariyoshi (June, 1922-July, 1924)
General I. Ugaki (Acting Gov.-Gen.) (Apr., 1927-Oct., 1927)	Mr. C. Shimooka (July, 1924-Nov., 1925)
General H. Yamanashi (Dec., 1927-Aug., 1929)	Mr. K. Yuasa (Dec., 1926-Dec., 1927)
Viscount M. Saito (Aug., 1929-April, 1931)	Mr. S. Ikegami (Dec., 1927-April, 1929)
General I. Ugaki (July, 1931-August, 1936)	Count I. Kodama (June, 1929-April, 1931)
General J. Minami (August, 1936- )	Mr. K. Imaida (July, 1931-August, 1936) -
	Mr. R. Ohno (August, 1936- )

### Weights, Measures and Moneys With English and French Equivalents

Japanese	English	French
Ri=2,160 Ken . . . . .	2.44 Miles . . . . .	3.92 Kilometres
Square Ri . . . . .	5.95 Square Miles . . . . .	15.42 Kilometres
Chobu=3,000 Tsubo . . . . .	2.45 Acres . . . . .	0.99 Hectares
Tsubo=6 Shaku Sq. . . . .	3.95 Square Yards . . . . .	3.30 Metres Carrés
Koku (Dry) . . . . .	4.9629 Bushels . . . . .	1/10 de Tonne
" (Liquid) . . . . .	39.7033 Gallons . . . . .	1.80 Hectolitres
Kwan=1,000 Momme . . . . .	{ 8,26733 lbs. (Avoir) 10,04711 lbs. (Troy) } . . . . .	3.75 Kilogrammes
Kin=160 Momme . . . . .	{ 1,32277 lbs. (Avoir) 1,60754 lbs. (Troy) } . . . . .	6.00 Hectogrammes
Momme . . . . .	{ 0.13228 oz. (Avoir) 0.12057 oz. (Troy) } . . . . .	3.75 Grammes
Shaku. . . . .	0.994 Feet . . . . .	0.30 Metres
Ken=6 Shaku. . . . .	5.96 Feet . . . . .	-
Yen=100 Sen (par) . . . . .	2s. 0.583d. or U.S. dollar 0.49846	